# **DEPARTMENT OF**

## **ENVIRONMENTAL CONSERVATION**



## **Amendments to:**

State Air Quality Control Plan, Volume II, Section III.L "Interstate Transport of Pollution"

Adopted

**December 17, 2015** 

Bill Walker, Governor

Larry Hartig, Commissioner

### **Amendments to State Air Quality Control Plan, Volume II:**

Section III.L. Interstate Transport of Air Pollutants, a new section to be inserted after section K:

#### L. PROVISIONS PROHIBITING REGIONAL TRANSPORT OF AIR POLLUTANTS

The 1990 Clean Air Act (CAA) Amendments, Sections 110(a)(2)(D)(i) (I)&(II), require Alaska's State Implementation Plan (SIP) to "contain adequate provisions prohibiting ... any source or other type of emissions activity within the State from emitting any air pollutant in amounts which will—

**I.** Contribute significantly to nonattainment in, or interfere with maintenance by, any other State with respect to any such national primary or secondary ambient air quality standard;

or

**II.** Interfere with measures required to be included in the applicable implementation plan for any other State... to prevent significant deterioration of air quality or to protect visibility.

DEC demonstrates compliance with NAAQS interstate transport infrastructure requirements by submitting a new and separate table for each promulgated NAAQS as shown in Table 1. These tables provide a chronological history of DEC's CAA §110 interstate transport SIP submittals.

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Table 1: Alaska's State Air Quality Control Plan CAA Interstate Transport Certifications

NAAQS Element	NAAQS Federal Register Date and Number	State of Alaska NAAQS Effective Date of Regulation	State of Alaska Interstate Transport Regulation Certification Effective Date	Table Number	Note
2006 PM <sub>2.5</sub> Annual & 24-hour	10/17/2006 71 FR 61144	04/01/2010	08/01/2012	N/A	See: Volume II, Section III.D.VI
2008 Ozone Primary & Secondary	03/27/2008 73 FR 16436	04/01/2010	08/01/2012	N/A	See: Volume II, Section III.D.VI
2008 Lead Primary & Secondary	11/12/2008 73 FR 66964	04/01/2010	08/01/2012	N/A	See: Volume II, Section III.H.4
2010 SO <sub>2</sub> Primary 1-hour	06/22/2010 75 FR 35520	09/17/2011	[insert effective date of regulation]	2	
2010 NO <sub>2</sub> Primary 1-hour	02/09/2010 75 FR 6474	01/04/2013	[insert effective date of regulation]	3	
2012 PM <sub>2.5</sub> Primary Annual	01/15/2013 78 FR 3086	[insert effective date of regulation]	[insert effective date of regulation]	4	

Table 2. Interstate Transport: 2010 NO<sub>2</sub> Primary 1-hour NAAQS

CAA §110 Interstate Transport Requirement	How Requirement is Addressed in Alaska's SIP		
2010 NO <sub>2</sub> NAAQS	Alaska does not contribute to nonattainment or interfere with maintenance of the 2010 NO <sub>2</sub> NAAQS in any other state. This statement is based on the following:		
110(a)(2)(D)(i)(I) Contributions to nonattainment or	EPA has not classified any area of the US as not attaining the 2010 NO <sub>2</sub> NAAQS, all areas have been identified as "unclassifiable/attainment" (77 FR 9532, February 17, 2012);		
maintenance of NAAQS in other states	Alaska was not subject to the "Rule to Reduce Interstate Transport of Fine Particulate Matter and Ozone (CAIR)" (70 FR 25162 May 12, 2005) and is not subject to the "Cross-State Air Pollution Rule" (Transport Rule), (76 FR 48208, August 8, 2011);		
	Emissions of NOx in Alaska are relatively small in comparison to national levels. Data from the 2011 NEI presented in Table 2a show that total NOx emissions in Alaska are approximately 0.9 percent of national emissions. Anthropogenic sources account for about 87% of emissions. Approximately 750 permitted sources with approximately 6,100 emission units account for 48% of total NOx emissions in Alaska;  Table 2a: 2011 NEI Summary Alaska - NOx		
	Source Sector	NO <sub>X</sub> (tpy)	
	Area, Excluding Wildfires	2,056	
	Non-Road	4,075	
	On-Road	14,971	
	Commercial Marine Vessels	29,925	
	Aviation (Aircraft & GSE)	4,747	
	Point Wildfing Proposited	68,344	
	Wildfires, Prescribed Wildfires, Natural		
	Wildfires, Natural 18,774  TOTAL - All Sources 143,209		
	143,207		
	Alaska is geographically isolated	from the conti	guous 48 states, making significant pollutant transport

2010 NO <sub>2</sub> NAAQS 110(a)(2)(D)(i)(I) (continued)	to other states unlikely. Approximately 600 miles of mountainous terrain in Canada's Province of British Columbia separate the southeastern border of Alaska from the nearest state, Washington. The highest emissions of regulated air pollutants occur even further away from the contiguous 48 states in the Municipality of Anchorage (1,435 miles from Seattle, WA) and the Fairbanks North Star Borough (2,244 miles from Seattle, WA); and  Weather patterns make long range transport of air pollutants from Alaska to the 48 contiguous states very unlikely. Regional, predominant low pressure, wind patterns emanate from the western Gulf of Alaska and travel inland towards the east, circulating in a counterclockwise direction.
2010 NO <sub>2</sub> NAAQS  110(a)(2)(D)(i)(II)  Prevention of significant deterioration of air quality and protection of visibility in other states	Alaska's PSD/NSR program was originally approved by EPA on February 16, 1995 [60 FR 8943]. Amendments to Alaska's PSD/NSR program were more recently approved by EPA on February 9, 2011 [76 FR 7116] and January 7, 2015 [80 FR 832].  DEC adopted an NO <sub>2</sub> SIL level of 8 ppb into Table 5 "Significant Impact Levels (SILs)" at <b>18 AAC 50.215(d)</b> on December 5, 2012; the NO <sub>2</sub> SIL regulation became effective on January 4, 2013. Also on this date, DEC adopted new regulatory language at <b>18 AAC 50.215(d)</b> regarding how to compare modeled impacts to the NO <sub>2</sub> and SO <sub>2</sub> SIL. These regulations are found here:  •18 AAC <b>50.215(b)</b> (1). EPA's AERMOD, adopted by reference.  •18 AAC <b>50.215(d)</b> . Table 5 Significant Impact Levels for NO <sub>2</sub> & SO <sub>2</sub> adopted; new language regarding how to compare modeled impacts to SILs adopted.  On February 14, 2013, EPA approved Alaska's Regional Haze Plan submitted on April 4, 2011, as meeting the requirements set forth in sections 169A and 169B of the CAA and in 40 CFR 51.308 regarding Regional Haze [78 FR 10546].

Table 3: Interstate Transport: 2010 SO<sub>2</sub> Primary 1-hour NAAQS

CAA §110 Interstate Transport Requirement	How Requirement is Addressed in Alaska's SIP		
2010 SO <sub>2</sub> NAAQS	Alaska does not contribute to nonattainment or interfere with maintenance of the 2010 SO <sub>2</sub> NAAQS in any other state. This statement is based on the following:		
110(a)(2)(D)(i)(I) Contributions to nonattainment or	Alaska was not subject to the "Rule to Reduce Interstate Transport of Fine Particulate Matter and Ozone (CAIR)" (70 FR 25162 May 12, 2005) and is not subject to the "Cross-State Air Pollution Rule" (Transport Rule), (76 FR 48208, August 8, 2011);		
maintenance of NAAQS in other states	Emissions of SO <sub>2</sub> in Alaska are relatively small in comparison to national levels. Data from the 2011 NEI presented in Table 3a show that total SO <sub>2</sub> emissions in Alaska are approximately 0.4 percent of national emissions. Anthropogenic sources account for about 54% of emissions. Approximately 750 permitted		
	sources with approximately 6,100 emission units account for 20% of total SO <sub>2</sub> emissions in Alaska;  Table 3a: 2011 NEI Summary Alaska – SO <sub>2</sub> Source Sector  SO <sub>2</sub> (tpy)		
	Area, Excluding Wildfires	1,728	
	Non-Road	65	
	On-Road	51	
	Commercial Marine Vessels 7,148		
	Aviation (Aircraft & GSE)	429	
	Point	5,795	
	Wildfires, Prescribed	203	
	Wildfires, Natural 13,095		
	TOTAL - All Sources 28,513		
	TOTAL - All Sources	28,513	

2010 SO <sub>2</sub> NAAQS 110(a)(2)(D)(i)(I) (continued)	Alaska is geographically isolated from the contiguous 48 states, making significant pollutant transport to other states unlikely. Approximately 600 miles of mountainous terrain in Canada's Province of British Columbia separate the southeastern border of Alaska from the nearest state, Washington. The highest emissions of regulated air pollutants occur even further away from the contiguous 48 states in the Municipality of Anchorage (1,435 miles from Seattle, WA) and the Fairbanks North Star Borough (2,244 miles from Seattle, WA). The nearest 2010 SO <sub>2</sub> NAAQS nonattainment area is in Billings, MT. No areas have been redesignated from nonattainment to maintenance; and  Weather patterns make long range transport of air pollutants from Alaska to the 48 contiguous states very unlikely. Regional, predominant low pressure, wind patterns emanate from the western Gulf of Alaska and travel inland towards the east, circulating in a counterclockwise direction.
2010 SO <sub>2</sub> NAAQS  110(a)(2)(D)(i)(II)  Prevention of significant deterioration of air quality and protection of visibility in other states	Alaska's PSD/NSR program was originally approved by EPA on February 16, 1995 [60 FR 8943]. Amendments to Alaska's PSD/NSR program were more recently approved by EPA on February 9, 2011 [76 FR 7116] and January 7, 2015 [80 FR 832].  DEC adopted an SO <sub>2</sub> SIL level of 8 ppb into Table 5 "Significant Impact Levels (SILs)" at <b>18 AAC 50.215(d)</b> on August 3, 2011; the NO <sub>2</sub> SIL regulation became effective on January 4, 2013. Also on this date, DEC adopted new regulatory language at <b>18 AAC 50.215(d)</b> regarding how to compare modeled impacts to the NO <sub>2</sub> and SO <sub>2</sub> SIL. These regulations are found here:  •18 AAC 50.215(b) (1). EPA's AERMOD, adopted by reference.  •18 AAC 50.215 (d). Table 5 Significant Impact Levels for NO <sub>2</sub> & SO <sub>2</sub> adopted; new language regarding how to compare modeled impacts to SILs adopted.  On February 14, 2013, EPA approved Alaska's Regional Haze Plan submitted on April 4, 2011, as meeting the requirements set forth in sections 169A and 169B of the CAA and in 40 CFR 51.308 regarding Regional Haze [78 FR 10546].

Table 4: Interstate Transport: 2012 Primary Annual PM-2.5 NAAQS

CAA §110 Interstate Transport Requirement	How Requirement is Addressed in Alaska's SIP		
2012 PM <sub>2.5</sub> NAAQS	Alaska does not contribute to nonattainment or interfere with maintenance of the 2012 PM <sub>2.5</sub> NAAQS in any other state. This statement is based on the following:		
Contributions to	Alaska was not subject to the "Rule to Reduce Interstate Transport of Fine Particulate Matter and Ozone (CAIR)" (70 FR 25162 May 12, 2005) and is not subject to the "Cross-State Air Pollution Rule" (Transport Rule), (76 FR 48208, August 8, 2011);		
other states	Emissions of NOx in Alaska are relatively small in comparison to national levels. Data from the 2011 NEI presented in Table 4a show that total PM <sub>2.5</sub> emissions in Alaska are approximately 3.3 percent of national emissions. Anthropogenic sources account for only 9% of emissions, the majority of PM <sub>2.5</sub> emissions occur due to natural wildfires. Emissions of PM <sub>2.5</sub> precursors, NO <sub>2</sub> and SO <sub>2</sub> , are shown in tables 2 and 3 of this section.  Table 4a: 2011 NEI Summary Alaska – PM <sub>2.5</sub>		
	Source Sector PM <sub>2.5</sub> (tpy)		
	Area, Excluding Wildfires	9,672	
	Non-Road	609	
	On-Road 604		
	Commercial Marine Vessels 1,448		
	Aviation (Aircraft & GSE) 218		
	Point	3,051	
	Wildfires, Prescribed 2,643		
	Wildfires, Natural 181,161		
	TOTAL - All Sources 199,407		

2012 PM <sub>2.5</sub> NAAQS 110(a)(2)(D)(i)(I) (continued)	Alaska is geographically isolated from the contiguous 48 states, making significant pollutant transport to other states unlikely. Approximately 600 miles of mountainous terrain in Canada's Province of British Columbia separate the southeastern border of Alaska from the nearest state, Washington. The highest emissions of regulated air pollutants occur even further away from the contiguous 48 states in the Municipality of Anchorage (1,435 miles from Seattle, WA) and the Fairbanks North Star Borough (2,244 miles from Seattle, WA). The nearest 2012 PM <sub>2.5</sub> NAAQS nonattainment area is located in Shoshone County, Idaho; and
	Weather patterns make long range transport of air pollutants from Alaska to the 48 contiguous states very unlikely. Regional, predominant low pressure, wind patterns emanate from the western Gulf of Alaska and travel inland towards the east, circulating in a counterclockwise direction.
	Alaska's PSD/NSR program was originally approved by EPA on February 16, 1995 [60 FR 8943].
2012 PM <sub>2.5</sub> NAAQS	Amendments to Alaska's PSD/NSR program were more recently approved by EPA on February 9, 2011 [76 FR 7116] and January 7, 2015 [80 FR 832]. On August 3, 2011, DEC adopted the PM <sub>2.5</sub> Significant
110(a)(2)(D)(i)(II) Prevention of significant deterioration of air quality and protection of visibility in other states	Impact Levels (SILs) published in the Federal Register on October 20, 2010 [75 FR 64902]; DEC also adopted the PM <sub>2.5</sub> source testing requirements as specified in Appendix M to 40 C.F.R. Part 51. The PM <sub>2.5</sub> SILs and source test requirement regulations became effective on September 17, 2011. A copy of these regulations and SIP amendment were forwarded to EPA Region 10 via a transmittal letter dated October 17, 2011.  On February 14, 2013, EPA approved Alaska's Regional Haze Plan submitted on April 4, 2011, as meeting the requirements set forth in sections 169A and 169B of the CAA and in 40 CFR 51.308 regarding Regional Haze [78 FR 10546].