

**WESTERN ALASKA
SUBAREA CONTINGENCY PLAN**

**RESPONSE
SECTION**

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RESPONSE: PART ONE – EMERGENCY RESPONSE NOTIFICATION

A. EMERGENCY RESPONSE NOTIFICATION

In the case of a *reportable* oil or hazardous substance spill (as defined in State and Federal regulations) in the Western Alaska Subarea, the Responsible Party or initial responder to the spill incident will immediately notify the following agencies. Once these initial notifications have been made, the Federal On-Scene Coordinator (FOSC), State On-Scene Coordinator (SOSC) and Local On-Scene Coordinator (LOSC) respectively, will be responsible for the notification of appropriate federal, state, and local agencies and organizations according to the contact lists contained on the following pages.

NOTE: All telephone numbers are in area code 907, unless otherwise specified.

Initial Emergency Contact Checklist

FEDERAL:

National Response Center (24 hr)800-424-8802

FOSC for Coastal Zone

USCG -Sector Anchorage (24 hr)..... 271-6700
(Fax) 271-6751

FOSC for Inland Zone (1000 yards from shoreline)

EPA Region X Alaska Operations, Anchorage Office 271-5083
Fax: 271-3424
FOSC Carr cellular contact..... 227-9936
FOSC Whittier cellular contact..... 830-7236
Seattle Office (24 hr)206-553-1263

STATE:

SOSC for coastal or inland spills

ADEC Central Area Response Team - business hours 269-3063
(Fax) 269-7648
On-Duty Officer (cellular) 322-3783
24 hr, thru State Troopers)..... 800-478-9300
International 1-907-428-7200

B. FEDERAL AGENCY CONTACTS

It is the responsibility of the FOSC to initiate contact, as appropriate, with the following agencies, organizations, and entities once emergency notifications have been made. This is not an exhaustive list of federal contacts, and the FOSC may notify additional parties. Phone numbers are not listed in order of importance, and contacts will be made at the discretion of the FOSC. Initial notifications will be made by telephone, with concurrent transmission of any available documents (e.g., POLREPs or other information) by fax or e-mail whenever possible. Additional federal agency contacts are listed in the *Resources Section* of this plan.

FOSC Historic Properties Specialists: During an incident response, contact the FOSC. For BOA contractor information, contact USCG Sector Anchorage, Response Department at 271-6700.

Threatened and Endangered Species Consultation Contacts:

Department of the Interior (business hours)271-5011
Emergency (24 hr) Cellular: 227-3783/3781; Fax: 271-4102
Department of Commerce/NOAA (business hours) 586-7235 or 271-5006
Emergency (24 hr) 586-7639 or 248-4211; Fax: 586-7012 or 271-3030

COAST GUARD CONTACTS

	Phone	Fax	Alt. Phone
National Response Center	800-424-8802	202-267-2165	202-267-2675
USCG District 17 Command Center (SAR)	463-2000	463-2340	
USCG District 17 Public Affairs	463-2071	463-2072	
USCG – Sector Anchorage	271-6700	271-6751	
USCG Pacific Strike Team	415-883-3311	415-883-7814	
National Strike Force	252-331-6000	252-331-6012	
National Pollution Funds Center	202-493-6700	202-493-4900	

FEDERAL AGENCIES

U.S. Environmental Protection Agency – Anchorage	271-5083	271-3424	
– Seattle (24 hr)	206-553-1263		
U.S. Department of the Interior	271-5011	271-4102	
National Oceanic & Atmospheric Admin. SSC	271-3593	271-3139	
U.S. Forest Service	586-7876	586-7892	586-8806
U.S. Army Corps of Engineers (Security Office)	753-2515	753-2513	
U.S. Navy SUPSALV	384-2968	384-2969	
Federal Aviation Administration (Ops Center)	271-5936	276-7261	
National Marine Fisheries	586-7235	586-7012	271-5006
National Weather Service	271-3886	266-5105	271-5088
Bureau of Safety and Environmental Enforcement (BSEE)	334-5300	334-5302	

NATIVE ORGANIZATIONS AND FEDERALLY-RECOGNIZED TRIBES

See *Section D. Local Contacts* below for the federally-recognized tribes’ contact information, listed by community. See the *Resources Section, Part Three, Subsection N* for a complete listing and contact information.

All telephone numbers in area code 907, unless otherwise specified

NATIVE GROUPS/CORPORATIONS

	Phone	Fax	Alt. Phone
Calista Corporation	279-5516		
Doyon, Ltd.	459-2000		

C. ALASKA STATE AGENCY CONTACTS

It is the responsibility of the SOSC to initiate contact with the following agencies and organizations once emergency notifications have been made. This is not an exhaustive list of state contacts, and the SOSC may notify additional parties as well as those listed below. Phone numbers are not listed in order of importance, and contacts will be made at the discretion of the SOSC. Initial notifications will be made by telephone, with concurrent transmission of any available documents (i.e. Sitrep or other information) by fax or e-mail whenever possible. Refer to the Resources Section for additional State agency contact information and Internet websites.

All telephone numbers in area code 907, unless otherwise specified

ALASKA STATE AGENCIES

	Phone	Fax	Alt. Phone
Dept. of Environmental Conservation, Anchorage	269-3063	269-7648	
24 hr, thru State Troopers	800-478-9300		
Dept. of Fish and Game	267-2541	267-2499	267-2813
Dept. of Military & Veteran Affairs	428-7000	428-7009	
Division of Homeland Security and Emergency Management (24 hr)	800-478-2337		
Dept. of Labor: AK Occupational Safety & Health	800-770-4940	465-6012	269-4940
Dept. of Law	269-5100	276-3697	269-5274
Dept. of Natural Resources	269-8815	269-8913	269-5274
Division of Oil and Gas (paging terminal)	762-2580	269-8938	269-8815
Division of Mining, Land and Water	269-8600	269-8904	
State Historic Preservation Office	269-8721	269-8908	269-8723
Dept. of Public Safety – Dispatch	428-7200	428-7204	
State Troopers – 24-Hour	800-478-9300		
Dept. of Transportation & Public Facilities	269-0770	248-1573	
Dept. of Commerce, Community and Economic Development			
Dept. of Health and Social Services	465-3027	465-4101	561-4406
University of Alaska	486-1500	486-1540	

Additional listings of Alaska State agencies are provided in the Unified Plan, Annex A.

D. LOCAL CONTACTS

It is the responsibility of the LOSC to initiate contact with the appropriate local government agencies and organizations once initial emergency notifications have been made. Local plans may designate who will serve as the LOSC, who has responsibility for making any necessary contacts, and who should be contacted. Each distinct town, village, or community within larger jurisdictions, such as boroughs, may have their own emergency response plan, and all applicable local plans should be consulted during an emergency situation.

This list of local contacts is not exhaustive, and the LOSC may notify additional parties. Phone numbers are not listed in order of importance and contacts will be made at the discretion of the LOSC. Initial notifications will be made by telephone, with concurrent transmission of any available documents (e.g., sitreps or other information) by fax or e-mail whenever possible.

(The Resources Section, Part One contains additional information and contacts for specific locales.)

LOCAL GOVERNMENTS (Also See Resources Section, Part One for additional community profile information)

<i>time</i>	<i>date</i>		
—	—	Akiachak (tribal council)	825-4626
		Police Department	825-4313
		Volunteer Fire Department	825-4313
		Health Clinic	825-4011
—	—	Akiak (city office).....	765-7411
		Police Department	765-7914
		Public Safety Office	765-7527
		Volunteer Fire Department	765-7411
		Health Clinic	765-7527
—	—	Alakanuk (city office).....	238-3313
		Police.....	238-3421
		Volunteer Fire Department	238-3313
		Health Clinic	238-3212
—	—	Aniak (city office).....	675-4481
		State Troopers	675-4398/4629
		Public Safety Office	675-4326
		Volunteer Fire Department.....	675-4601
		Health Clinic	675-4346
—	—	Anvik (city council).....	663-6328
		Tribal Council	663-6322
		Police Department	663-3644
		Volunteer Fire Department	663-6314
		Health Clinic	663-6334

_____	_____	Atmautluak (tribal council).....	553-5610
		Police Department	553-5775
		Volunteer Fire Department	553-5775
		Health Clinic	553-5114
_____	_____	Bethel (city council).....	543-2047
		State Troopers	543-2294
		Police Department	543-3781
		Fire Department	543-3781/2131
		Health Clinic	543-3773
_____	_____	Chefornak (city office).....	867-8528
		Public Safety Officer	867-8733
		Volunteer Fire Department	867-8528
		Health Clinic	867-8919
_____	_____	Chevak (city office)	858-7128
		Tribal Council	858-7428
		Public Safety Officer	858-7012
		Volunteer Fire Department	858-7012
		Health Clinic	858-7029
_____	_____	Chuathbaluk (city office).....	467-4115
		Tribal Council	467-4313
		Public Safety Officer	467-4219
		Volunteer Fire Department	467-4115
		Health Clinic	467-4114
_____	_____	Crooked Creek	
		Tribal Council	432-2200
		Volunteer Fire Department	432-2200
		Health Clinic	432-2222
_____	_____	Eek (city office)	536-5129
		Tribal Council	536-5128/5208
		Public Safety Officer	536-5129/5328
		Volunteer Fire Department	536-5129
		Health Clinic	536-5314
_____	_____	Emmonak (city office).....	949-1227
		Tribal Council	949-1720
		Police Department	949-1728
		Volunteer Fire Department	949-1227
		Health Clinic	949-1438

—	—	Goodnews Bay (city office).....	967-8614
		Tribal Council	967-8929
		Public Safety Officer	967-8113
		Volunteer Fire Department.....	967-8614
		Health Clinic	967-8128
—	—	Grayling (city office).....	453-5148
		State Troopers Aniak.....	675-4398-4629
		Volunteer Fire Department.....	453-5148
		Health Clinic	453-5120
—	—	Holy Cross (city office)	476-7139
		Tribal Council	476-7124
		Public Safety Officer.....	476-7180
		Volunteer Fire Department	476-7136
		Health Clinic	476-7174
—	—	Hooper Bay (city office).....	758-4311
		Tribal Council	758-4915
		Police Department	758-4615
		Public Safety Officer.....	758-4996
		Volunteer Fire Department	758-4011
		Health Clinic	758-4711
—	—	Kasigluk (city office).....	477-6125
		Tribal Council	477-6405
		Police Department	477-6128
		Volunteer Fire Department	477-6247
		Health Clinic	477-6211
—	—	Kipnuk (tribal council).....	896-5515
		State Troopers Bethel	543-2294
		Volunteer Fire Department	No phone number listed
		Health Clinic	896-5927
—	—	Kongiganak (tribal council).....	557-5226
		Public Safety Officer	557-5607
		Volunteer Fire Department.....	557-5607
		Health Clinic	557-5127
—	—	Kotlik (city office).....	899-4313
		Tribal Office.....	899-4326
		Police Department	899-4626
		Volunteer Fire Department	No phone number listed
		Health Clinic	899-4511
—	—	Kwethluk (city office).....	757-6022

		Tribal Office	757-6715
		Public Safety Officer	757-6629
		Volunteer Fire Department	757-6928
		Village Health Clinic	757-6627
___	___	Kwigillingok (tribal council)	588-8114
		Police Department	588-8329
		Volunteer Fire Department	588-8329
		Village Health Clinic	588-8526
___	___	Lower Kalskag (city office)	471-2228
		Tribal Council	471-2379
		Public Safety Officer	471-2272
		Volunteer Fire Department	No phone number provided
		Health Clinic	471-2294
___	___	Marshall (city council)	679-6215
		Tribal Council	679-6302
		Police Department	679-6706
		Volunteer Fire Department	679-6706
		Health Clinic	679-6226
___	___	McGrath (city office)	524-3825
		Tribal Council	524-3023
		Public Safety Officer	524-3075
		Volunteer Fire Department	No phone number provided
		Village Health Clinic	524-3299/3104
___	___	Mekoryuk (city office)	827-8314
		Tribal Council	827-8828
		Public Safety Officer	827-8315
		Volunteer Fire Department	827-8315
		Health Clinic	827-8111
___	___	Mountain Village (city office)	591-2715
		State Trooper St. Marys	438-2019
		Police Department	591-2929/2715
		Volunteer Fire Department	No phone number provided
		Health Clinic	591-2926
___	___	Napakiak (city office)	589-2611
		Police Department	589-2920
		Volunteer Fire Department	No phone number provided
		Village Health Clinic	589-2711
___	___	Napaskiak (city office)	737-7626
		Tribal Council (Napaskiak)	737-7364
		Tribal Council (Oscarville)	737-7099

		Police Department	737-7210/7639
		Volunteer Fire Department	No phone number provided
		Village Health Clinic	737-7344
___	___	Newtok (tribal council)	237-2314/2316
		State Troopers Bethel	543-3494
		Volunteer Fire Department	No phone number provided
		Health Clinic	237-2111
___	___	Nightmute (city office)	647-6426
		Tribal Council	647-6215
		Police Department	647-6436
		Volunteer Fire Department	647-6436
		Health Clinic	647-6312
___	___	Nikolai (city office)	293-2113
		Public Safety Officer	No phone number provided
		Volunteer Fire Department	No phone number provided
		Health Clinic	293-2328
___	___	Nunapitchuk (city office)	527-5327
		Tribal Council	527-5705
		Police Department	527-5718
		Volunteer Fire Department	No phone number provided
		Health Clinic	527-5329
___	___	Pilot Station (city council)	549-3211
		Tribal Council	549-3373
		Public Safety Officer	549-3213
		Volunteer Fire Department	No phone number provided
		Village Health Clinic	549-3728
___	___	Platinum (city office)	979-8114
		Tribal Council	979-8220
		Volunteer Fire Department	No phone number provided
		Health Clinic	979-8212
___	___	Quinhagak (tribal council)	556-8202
		State Trooper Bethel	543-2294
		Police Department	556-8314
		Volunteer Fire Department	No phone number provided
		Health Clinic	556-8320
___	___	Russian Mission (city office)	584-5111
		Police Department	584-5626
		Volunteer Fire Department	No phone number provided
		Village Health Clinic	584-5529

—	—	Saint Mary's (city office).....	438-2515
		Tribal Council (Algaaciq)	438-2932
		Tribal Council (Andrefski).....	438-2312
		Tribal Council (Pitka's Point)	438-2833
		State Trooper	438-2019
		Police Department	438-2911
		Fire Department	438-2911
		Health Clinic	438-2347/2105
		Pitka's Point Health Clinic	438-2546
—	—	Scammon Bay (city office).....	558-5529
		Tribal Council	558-5425
		State Trooper Bethel.....	543-2294
		Police Department	558-5515
		Volunteer Fire Department	558-5515
		Health Clinic	558-5511
—	—	Shageluk (city office).....	473-8221
		Tribal Council	473-8239
		Public Safety Officer	473-0221
		Volunteer Fire Department	No phone number provided
		Health Clinic	473-8231
—	—	Sheldon Point (city office).....	498-4226
		Tribal Council	498-4184
		Public Safety Officer	498-4911
		Volunteer Fire Department	No phone number provided
		Health Clinic	498-4228
—	—	Sleetmute (village council)	449-4205
		Public Safety Officer	No phone number provided
		Volunteer Fire Department	No phone number provided
		Health Clinic	449-9901
—	—	Takotna (tribal council)	298-2212
		Public Safety Officer	No phone number provided
		Volunteer Fire Department	No phone number provided
		Health Clinic	298-2214
—	—	Telida (tribal council)	843-8115
		Police Department	No phone number provided
		Volunteer Fire Department	No phone number provided
		Health Clinic	843-8126
—	—	Toksook Bay (city council).....	427-7613
		Tribal Council	427-7615/7114
		State Trooper Bethel.....	543-2994

		Police Department	427-7313
		Volunteer Fire Department	427-7313
		Health Clinic	427-7712/7810
___	___	Tuluksak (tribal council).....	695-6420
		Public Safety Officer	No phone number provided
		Volunteer Fire Department	No phone number provided
		Village Health Clinic	695-6115
___	___	Tuntutuliak (tribal council).....	256-2128
		State Trooper Bethel.....	543-2294
		Public Safety Officer	256-2634
		Fire Department.....	256-2634
		Health Clinic	256-2129
		AK Army National Guard	256-2175
___	___	Tununak (tribal council)	652-6527
		State Trooper Bethel.....	543-2294
		Public Safety Officer	652-6812
		Health Clinic	652-6512
___	___	Upper Kalskag (city office)	471-2220
		Police Department	No phone number provided
		Volunteer Fire Department	No phone number provided
		Health Clinic	471-2276

E. OTHER POINTS OF CONTACT

<i>All telephone numbers in area code 907, unless otherwise specified</i>	Phone	Fax	Alt. Phone
ALASKA REGIONAL RESPONSE TEAM (ARRT)			
Dept. of Homeland Security, 17 th Coast Guard District	463-2226	463-2216	463-2000
Environmental Protection Agency, Region 10	553-1674	553-0175	553-1263
Department of Environmental Conservation	269-7557	269-7648	269-3063
Department of Defense, Alaskan Command	522-7235	522-8136	552-3013
General Services Administration	271-5028	271-3086	
Department of the Interior	271-5011	271-4102	227-3783
Department of Commerce – NOAA	526-6949	526-6329	271-3886
Department of Homeland Security – FEMA	271-4301		271-4303
Department of Health & Human Services	271-4073	271-4073	
Department of Justice	271-3456	271-5827	
Department of Agriculture – US Forest Service	586-8789	586-7555	586-8882
Department of Labor – OSHA	271-5152		271-3593
Department of Energy	376-8519	376-1272	376-8519
Department of Transportation	271-5230	271-5230	271-5149

FEDERAL AND STATE NATURAL RESOURCE TRUSTEES EMERGENCY CONTACTS

A complete listing of the Natural Resource Trustees contact information, including e-mail, is available through a link at the ARRT website: <http://alaskarrt.org/>.

CULTURAL RESOURCES ADVISORS

State Historic Preservation Office (ADNR)	269-8721
FOSC Historic Properties Specialists	<i>Contact the FOSC for appropriate BOA contractor</i>
Regional Environmental Officer (USDOJ)	271-5011

HATCHERIES/AQUACULTURE SITES

Refer to the *Sensitive Areas Section* of this plan

INDUSTRY/SPILL RESPONSE ORGANIZATIONS

Alaska Chadux Corporation	348-2365	348-2330	888-831-3438
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CHEMTREC (24 hr)800-424-9300

Hazardous substances information provided by the Chemical Manufacturers Association

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RESPONSE: PART TWO - EMERGENCY RESPONSE

A. UNIFIED COMMAND STRUCTURE AND ICS

The oil and hazardous substance discharge response Incident Command System (ICS) as described in **Annex B of the Unified Plan** will be used during a spill response in the Western Alaska subarea. In the event of an actual or potential oil or hazardous materials release, an Incident Command System response will be activated. The ICS is based on the National Interagency Incident Management System (NIIMS), which was developed to coordinate agency action and provides a command structure for use during emergency response events. In the State of Alaska, the Unified Command application of the Incident Command System is used for response to oil and hazardous material spills. This system of ICS differs somewhat from the standard NIIMS ICS format.

The Incident Command System allows for federal, state, and local governments to participate in the spill response both in an oversight capacity and as participants in the containment, control, and cleanup of the spill. The ICS is organized around five major functions: Command, Planning, Operations, Logistics and Finance/Administration. The basic ICS structure remains the same in all incidents, but the magnitude and complexity of the spill emergency will dictate which functional areas will be activated and to what level. The ICS can be expanded or contracted to suit the size and scale of the spill.

The Incident Command System is led by the **Unified Command**, which directs all aspects of incident response (including oversight, monitoring, clean up, etc.), and includes an **Incident Commander (IC)**, who is in command of the control, containment, removal, and disposal of the spill. For the Western Alaska subarea, the Unified Command is typically comprised of the Federal On-Scene Coordinator (FOSC), the State On-Scene Coordinator (SOSC), the Local On-Scene Coordinator (LOSC), and the Responsible Party On-Scene Coordinator (RPOSC). The Unified Command is implemented in situations where more than one agency has jurisdiction. When the Responsible Party is identified, the RPOSC, usually a senior representative of the Responsible Party (RP), is the Incident Commander (IC). When there is no Responsible Party (RP), or the RP is unable to satisfactorily respond to a spill, the spill response will be directed by an Incident Commander designated by the agency with jurisdictional authority (federal, state, or local.)

Below the command level, positions within the ICS can be filled by employees of the RP or its independent contractors. The exact size and composition of an ICS will vary according to the needs of the response and the experience level of the personnel involved. Government agency personnel may supplement ICS staffing as necessary.

By integrating response management early in the response, consensus and mobilization can be more quickly achieved and limited resources combined to reduce duplication of effort and enhance response effectiveness.

B. ROLES OF THE OSC, RP, PRAC/OSRO, AND RSC

Federal On-Scene Coordinator (FOSC). The U.S. Coast Guard is the lead agency for coastal oil and hazardous materials spill responses and shall serve as the Federal On-Scene Coordinator in the Unified Command. For oil spills on inland waters (more than 1000 yards inland from the tideline), the Environmental Protection Agency will be the FOSC. The role of the U.S. Coast Guard or EPA in the Unified Command will vary according to spill type and size. The Coast Guard has adopted the updated Oil Spill Field Operations Guide (ICS-OS-420-1) for use in guiding their major spill response efforts. The updated guide is a product of the Western States/British Columbia Task Force and provides detailed guidance for each Incident Command System position identified for oil spill response operations.

State On-Scene Coordinator (SOSC). The Alaska Department of Environmental Conservation (ADEC) is the lead agency for the State of Alaska in oil and hazardous materials spill response. ADEC serves as the State On-Scene Coordinator (SOSC) in the Unified Command. The Statewide Oil and Hazardous Substance Incident Management System Work Group (consisting of ADEC, industry, spill cooperatives, and Federal agencies) has published the Alaska Incident Management System (AIMS) for Oil & Hazardous Substance Response. The AIMS Guide provides ADEC personnel and other response personnel with the detailed guidance necessary to properly respond to a major spill incident.

Local On-Scene Coordinator (LOSC). In the event of an oil spill or hazardous substance release in the Western Alaska subarea, a senior member of the local community with jurisdiction will serve as the Local On-Scene Coordinator in the Unified Command. For all spills in the Western Alaska subarea in which the ICS is implemented, the LOSC will sit in the Unified Command with the FOSC, SOSC, and RPOSC, sharing decision-making and oversight responsibilities with the other On-Scene Coordinators. For spills which affect or threaten to affect the Western Alaska subarea in addition to other subareas, appropriate senior officials from the impacted communities will integrate into the command structure either through a LOSC liaison representing the affected communities, or through a Regional Stakeholder Committee (see below)..

As long as there is an immediate threat to public safety, a LOSC serves as the ultimate command authority if the FOSC or SOSC does not assume the lead role for the response, or the LOSC requests a higher authority to assume that responsibility. So long as the threat to public safety remains, the LOSC will be guided by the Local Emergency Response Plan developed by the local Emergency Services staff. If the FOSC, SOSC, or RPOSC does not assume the lead role for response, the LOSC may request higher authority to assume that responsibility. (See the Unified Plan, Annex B.)

Responsible Party (RP). Under federal and state law, the Responsible Party (RP) is responsible to contain, control, and clean up any oil or hazardous substance spilled. The RP must notify the federal, state, and local authorities of the spill incident and initiate an effective response. The RP is expected to respond to an incident using their own resources and securing additional contractual expertise and equipment when necessary. The FOSC and SOSC have the authority to oversee the RP's activities, and both are authorized to take over or supplement the RP's response activities if they determine those activities to be inadequate. During an RP-driven response, if the vessel or facility has a contingency plan (C-plan), it will serve as the primary guidance document for the spill response and the Responsible Party will designate the Incident Commander. If there is no Responsible Party, or if the RP does not have a government-approved contingency plan, the Unified Plan and the Western Alaska Subarea Contingency Plan will become the guiding document during the spill response.

Primary Response Actions Contractors (PRAC) and Oil Spill Response Organizations (OSRO). Primary

Response Action Contractors (PRAC) and Oil Spill Response Organizations (OSRO) may play an important role in a spill response. PRACs and OSROs are organizations that may enter into a contractual agreement with an RP (vessel or facility owner/operator), assisting the RP in spill cleanup operations. PRACs/OSROs can provide equipment, trained personnel and additional resources. The Operations/Technical Manuals maintained by the PRACs/OSROs may be referenced in vessel or facility contingency plans and serve as supplementary reference documents during a response. OSROs generally have access to large inventories of spill equipment and personnel resources. The FOSC or SOSC may contract these assets for use. Select equipment located within the Western Alaska subarea is referenced in the Resources Section of this Plan. Complete equipment inventories are listed in the respective Operations/Technical Manuals of the PRACs and OSROs.

Regional Stakeholder Committee (RSC): A Regional Stakeholder Committee will be activated for significant incidents to advise the Unified Command on incident objectives and community concerns. The RSC will not play a direct role in setting incident priorities or allocating resources, however the RSC can provide the Unified Command (usually through the Liaison Officer) with recommendations or comments on incident priorities, objectives, and the incident action plan. The RSC is not directly involved in tactical operations, though some of its members may be. Each RSC will be facilitated by a chairperson elected by the RSC members. RSC composition may vary from incident-to-incident and may include community emergency coordinators, local or tribal government representatives, local or private landowners and leaseholders, Native organizations, non-profit and volunteer organizations, and other stakeholder groups affected by the spill.

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RESPONSE: PART THREE - RESPONSE PROCEDURES

This part identifies the initial response objectives and actions which shall be taken for an oil or hazardous substance spill in the Western Alaska subarea and provides the “ramp up” procedures and processes necessary to address an emerging incident.

NOTE: “General Emergency Response Procedures” which are applicable throughout the State are contained in the Unified Plan, introductory section.

A. RESPONSE OBJECTIVES

Regardless of the nature or location of a spill, the following objectives shall guide all response actions:

1. Ensure safety of responders and the public.
2. Stop the source of the spill.
3. Deploy equipment to contain and recover the spilled product.
4. Protect sensitive areas (environmental, cultural, and human use).
5. Track the extent of the spill and identify impacted areas.
6. Clean up contaminated areas and properly dispose of wastes.
7. Notify and update the public. Provide avenues for community involvement where appropriate.

B. SCOPE OF ACTIVITIES

This list assists the Incident Commander (either government or Responsible Party) and staff in completing the initial response actions associated with a medium to large sized oil spill. This list is not exhaustive and should be used at the discretion of the IC and the Unified Command.

1. DEFINE NATURE OF INCIDENT

a. Determine facts of spill.

- Responsible Party (name and phone #)
- Location and time of incident
- Type of incident (explosion, grounding, operational, etc.)
- Type of product
- Movement of spilled product
- Environmental resources/Sensitive Areas at risk

b. Determine whether RP is willing/able to respond.

c. Classify size of spill.

d. Notify natural resource trustees.

- ##### **e. The FOSC (or authorized representative) needs to perform the following:** 1) consult with natural resource trustees on resources at risk; 2) conduct Endangered Species Act consultation (contact DOI and DOC to determine the presence of, and potential impacts to, threatened and endangered species and their critical habitat); and 3) determine whether incident is categorically excluded under the Programmatic Agreement to protect historic properties and, if not, activate an FOSC Historic Properties Specialist.

2. **EVALUATE HAZARDS TO HUMAN HEALTH/SAFETY**
 - a. **Determine threat to public health.**
 - b. **Assess fire/explosion hazard.**
 - c. **Assess personnel safety based on potential/existing hazards.**
 - d. **Determine appropriate level of personnel protective equipment for responders.**

3. **EVALUATE SEVERITY OF INCIDENT AND THE NEED FOR ADDITIONAL RESOURCES**
 - a. **Estimate amount of spilled product and total potential amount.**
 - b. **Estimate duration of spill response efforts.**
 - c. **Assess weather/sea conditions.**

4. **INITIATE RESPONSE STRATEGY**
 - a. **Protect responders and the public.**
 - b. **Secure or isolate the source of spill.**
 - c. **Protect sensitive areas** (develop priorities consistent with environmental sensitivity and protection priorities identified in Sensitive Areas section of this plan)
 - d. **Initiate containment and recovery of spilled product.**
 - e. **Initiate spill tracking.**
 - f. **Consult with natural resource trustees on removal actions to be taken.**

5. **INFORM LOCAL RESIDENTS/COMMUNITIES/STAKEHOLDERS**
 - a. **Prepare Press Statement.**
 - Report that USCG, EPA, ADEC, RP and local emergency response personnel are responding to discharge event.
 - Give brief details of the discharge.
 - Describe actions taken by the Unified Command.
 - Announce that formal press release will be prepared as more information is received.
 - b. **Contact Local Media.**
(Local radio, newspaper and television contact information in Resources Section, Part Four)
 - c. **Be forthcoming, and provide as much information as quickly as possible. If no information is available, say so but ensure that information is provided to the media as soon as it is available.**
 - d. **Conduct appropriate briefings via the ICS Liaison Officer**

C. RAMP UP PROCEDURES

A spill response progresses through a series of steps where the number of personnel and amount of equipment are increased (or decreased) as necessary to meet the demands of the situation. This increase of resources to address response needs is called a ramp up.

The ramp up begins when the spill is first reported and progresses with the sequential and prioritized activation of the response resources of the Responsible Party and the local, state and federal responders. Each spill response will differ according to spill size and severity, location, season, and a variety of other factors. Personnel needs will vary accordingly. The ramp up procedures and personnel requirements presented below are provided as guidance for the Unified Command during the initial staffing of the Incident Command System (ICS). The ICS can expand and contract to meet the needs of an emergency response without any loss of effectiveness or control. The goal for any major spill is to have the personnel in place to staff a complete ICS within the first 96 hours of a response.

The ramp up to a full oil spill response generally moves through three staffing levels. The **Initial Response Team** (Hours 0-6) will consist primarily of first responders who will carry out initial response actions. The **Transitional Response Team** (Hours 6-96) will form as additional personnel arrive on-scene and ICS functions are added. The **Full Response Team** (by Hour 96) will be complete when full ICS staffing levels have been reached. Qualified personnel within the ICS will identify resources and equipment necessary for an effective response.

In those incidents where there is imminent threat to life and property, the local Fire Chief, State Troopers, or Emergency Manager will be the incident commander.

This ramp up guidance outlines the response of the federal, state and local personnel. Responsible Party personnel will also initiate a concurrent ramp up according to the procedures described in their contingency plan.

Hour 0-6: Initial Response Team

The Initial Response Team will consist primarily of the FOSC and SOSC response staff, natural resource trustees (if available), local emergency response and Responsible Party personnel. The Initial Response Team will carry out initial response efforts, which include notification and equipment mobilization. Depending on the size of the spill, a Unified Command may begin to form as the Initial Response Team carries out these response actions.

Notifications. The responsible party is ultimately responsible for making notifications to local, State and Federal agencies. Notifications will include local officials, police, and fire departments. USCG or EPA will notify the appropriate federal agencies listed as agency contacts on page A-2 and other points of contact on page A-11, where necessary. ADEC will notify the appropriate State agencies as noted on the contact list on page A-3. Each agency will activate appropriate staff and equipment to respond to the Western Alaska Subarea, if appropriate.

Initial Response Action: Following these notifications, the initial responders will assess the chemical characteristics of the spilled material and establish a safe level of Personnel Protective Equipment (PPE) prior to dispatching a response team to the scene. Upon arrival, the response team will conduct a site characterization to evaluate environmental hazards. Upon ensuring a safe operating environment, they will attempt to determine the source of the spill, identify the responsible party, secure the source of discharge, and begin to gather data for the ICS to use to formulate a response strategy or validate the RP's strategies. This initial response team will normally have no containment or product removal means with them at this time, unless provided by the RP. If local authorities or Federal/State responders identify an immediate threat to public health and safety, appropriate action shall be initiated. If the situation warrants, an evacuation may be implemented according to the procedures described in the local emergency response plan.

The response team will contact the FOSC/SOSC, and report the details of the spill, and initiate a preliminary investigation into the cause of the spill. The response team will advise the Responsible Party regarding the legal requirement to initiate containment and recovery actions. The FOSC will be advised of the severity of the spill and will activate the ICS. The Federal and/or State On-Scene Coordinators will brief the federal, state and local government agencies regarding the spill status and ramp up procedures. The FOSC will consult with natural resource trustees on removal actions to be taken, as appropriate.

ADEC will select any available state resource agency personnel to serve as a local contact until ADEC responders arrive on-scene. ADEC will request that ADNOR and ADFG identify environmental priorities for protection. ADNOR and ADFG will use the environmental sensitivities information in this plan as a primary source for this information. NOAA may also be contacted for initial environmental sensitivity and wildlife concentration information. ADEC will forward these priorities to the Incident Commander and the Unified Command.

The Responsible Party is responsible for deploying appropriate privately-owned pollution response equipment as quickly as possible, regardless of whether Federal/State equipment has been deployed in the interim. The FOSC/SOSC may assist the RP and arrange for initial delivery of pollution response gear via the most expedient mode of transportation.

Command Center Establishment. A field command post will be assembled to coordinate efforts until the FOSC, SOSC, LOSC and RP can establish the command center. The location of this field command post will depend upon the location and severity of spill, time of year, weather, and other considerations. Details on potential field command post locations, staging areas and potential command center locations throughout the Western Alaska are included in the Resources Section of this plan.

Federal, state and local personnel arriving on-scene should realize that workspace, telephone lines, and other office resources may be limited during the initial response. Individuals are encouraged to bring satellite phones and cellular phones to communicate with their respective home offices (realizing that cellular phone capabilities may be severely limited or non-existent).

Staging Areas. Potential staging areas have been identified and profiled for each of the communities and remote facilities in the Western Alaska Subarea in Part Two of the Resources Section.

Hour 6-96: Transitional Response Team

The Transitional Response Team forms as additional federal, state and local response personnel arrive on-scene. After the initial response reveals the scope and size of the spill, the Unified Command will begin to form and ICS staffing will increase. In a government-led spill, the Unified Command will designate an Incident Commander. In a Responsible Party-led response, the IC will be a representative of the RP. The Incident Commander will designate appropriately trained personnel as Section Chiefs for the Operations, Planning, Logistics, and Finance/Administration Sections. As the response develops, appropriate ICS functions will be added until a full response team is in place.

Hour 96: Full Response Team

A full ICS response team should be assembled by Hour 96 of the spill response. Staffing depths and positions filled will vary with the response, as will the order in which these positions are filled. The Full Response Team may include federal, state and local agency personnel, employees of the Responsible Party, independent contractors, and other organizations as appropriate.

D. ADDITIONAL RESPONSE PROTOCOLS

1. Health and Safety

For most spills, a Safety Officer will be designated by the Incident Commander. The Safety Officer will be responsible for ensuring that the spill site is properly characterized, the hazards identified, and personnel properly equipped and adequately briefed prior to allowing entry into the spill area. The Safety Officer will also be responsible for ensuring site security and establishing emergency procedures for decontamination and evacuation in the event of injury or change in conditions. The Safety Officer answers directly to the Incident Commander and will have the authority to suspend any operation deemed unsafe or in violation of safety regulations.

Annex H, Appendix I of the Unified Plan provides a Standard Site Safety Plan for Emergency/Post-Emergency Phase Coastal Oil Spills developed by the US Coast Guard. The plan is generic in nature and must be expanded to provide specific safety procedures for each incident. **Annex H, Appendix II of the Unified Plan** provides the Training Guidelines for Local Emergency Planning Committees for Planners/Responders/Managers of Responses to Hazardous Materials Emergencies.

Once the emergency response is under way, the Safety Officer will develop a Site Specific Health and Safety Plan which will address all the required elements in OSHA's Hazardous Waste Operations and Emergency Response Regulations (29 CFR 1910.120), including but not limited to:

- Organizational Structure
- Training Requirements
- Risk and hazard analysis for each planned cleanup activity
- Personnel Protective Equipment (PPE)
- Site Security and Control
- Air Monitoring, Medical Surveillance
- Decontamination

- Emergency Response Plan
- Emergency Communications
- Sanitation and Lighting

2. Cost Recovery/Documentation

Refer to the **Unified Plan, Annex C, Appendix I** (Federal Spill Funding Procedures), and **Appendix III** (State Administrative Guidelines).

3. Waste Removal and Disposal

The Planning Section Chief will be responsible for developing a waste removal and disposal plan that provides the necessary logistical and procedural information to ensure a fast and efficient transfer of wastes to disposal facilities. The disposal plan must be in compliance with existing laws and regulations.

Oversight of the waste disposal plan will normally be the responsibility of the State of Alaska DEC. Alaska law (18 AAC 75.319 & 18 AAC 75.327) requires that cleanup and waste disposal plans for hazardous substances, including oil, be approved by ADEC.

For information and guidelines on procedures for transporting, storage, and disposal of wastes and a listing of disposal related permits, refer to the **Unified Plan, Annex E, Appendix VI**.

Note: Within the Western Alaska subarea, there are limitations on the amount of temporary storage available for waste products and recovered product resulting from an oil spill.

4. *In Situ* Burning, Dispersants and Other Chemical Countermeasures

Any decision regarding the use of dispersants and/or *in situ* burning in the Western Alaska subarea will be made by the FOSC and SOSC in consultation with the Alaska Regional Response Team (ARRT) according to the guidelines presented in **Annex F of the Unified Plan**.

According to the ARRT-approved guidelines and from an operational perspective, both of these non-mechanical response options are usually considered at an early stage in a spill response operation. Both of these tactics are most effective when applied to oil that has not been heavily emulsified. Therefore, the operational window for considering these tactics is somewhat restricted by time. If either or both of these options are to be considered, the Unified Command should direct an early and immediate assessment of the feasibility for employing these non-mechanical options, and make a timely decision to approve/disapprove the use of these tactics.

While there are no legal obligations for the ARRT to include local officials from the Western Alaska Subarea in the decision-making process regarding local use of dispersants and/or *in-situ* burning, their use is an issue of primary concern to local residents. To the extent practicable, the appropriate local officials should be involved in the decision-making process. **The sensitive areas and resource concentrations identified in the Sensitive Areas Section of this plan should be considered by the**

RRT in determining where and when dispersant use and/or *in situ* burning is appropriate in the Western Alaska Subarea.

5. Public Affairs

The Incident Commander/Unified Command will direct all media inquiries to the Public Information Officer(s). The Public Information Officer position may be filled jointly by regulatory agency and RP representatives. For local media contacts, consult the Resources Section, Part Four of this plan. Refer to **Annex I of the Unified Plan** for statewide guidance on Public Affairs inquiries.

E. GEOGRAPHIC RESPONSE STRATEGIES

Refer to the *Geographic Response Strategies (GRS) Section* for the site documents and maps for each specific GRS.

GRS provide unified (public, responders, and agencies) priorities and response strategies for the protection of selected sensitive areas to aid first responders to an oil spill. The GRS list the sensitive resources of an area and the response strategies, equipment, personnel and logistical information necessary to protect the sensitive areas. Because the U.S. Coast Guard Captain of the Port Western Alaska, the Environmental Protection Agency, and the Alaska Department of Environmental Conservation have already approved them, the GRS serve as pre-approved strategies of the Unified Command during the emergency phase of an oil spill response.

F. POTENTIAL PLACES OF REFUGE

Refer to the Potential Places of Refuge (PPOR) (Section H) in this plan for specific information on PPOR sites pre-identified for the Western Alaska subarea. The “Guidelines for Places of Refuge Decision-Making”, which are presented in **Annex O of the Unified Plan**, will be used for places of refuge decision-making in the Western Alaska subarea.

Leaking or disabled vessels may require a sheltered location with adequate water depth to lighten or repair the vessel. Leaking vessels need to be repaired to limit the amount of spilled product. If leaking vessels are not repaired, a spilled product, such as oil, can negatively affect downstream environmental resources and shoreline. Vessels need to be anchored or moored in protected waters to safely make repairs and stop the loss of oil or other hazardous products.

The USCG Captain of the Port (COTP) – Western Alaska has jurisdiction over approving temporary mooring or anchoring locations for leaking or damaged vessels within this area. The COTP will consult with natural resource trustees and other appropriate stakeholders (e.g., tribal, State, and local government representatives) when deciding where and when to move a stricken vessel.

G. EMERGENCY TOWING SYSTEM

Following several vessel mishap incidents in the State of Alaska DEC, the Coast Guard, the marine pilots association, and other organizations launched an initiative in 2007 to pre-position an Emergency Towing System (ETS) at Dutch Harbor, Kodiak, and other locations in the State. The ETS consists of a towline capable of towing a distressed vessel, a messenger line to assist in deploying the towline, a line-launcher, a buoy, and chaffing gear. The ETS may be deployed to a disabled ship from the stern of a tugboat or airdropped to the deck of the ship via helicopter. DEC has purchased eight other air deployable ETS assets (one each in Adak, Anchorage, Cold Bay, Dutch Harbor, Ketchikan, Kodiak, Nome, and Sitka).

Information on the ETS and the ETS procedures manual is available at:

<http://dec.alaska.gov/spar/perp/ets/index.htm>

H. MARINE RESPONSE AND SALVAGE RECOVERY

See Annex “P” of the Unified Plan.