

In The Matter Of:

*Proposed Regulation Amendments Pertaining to:
Alaska Administrative Code, Title 18, Chapter 50*

*Transcript of Public Hearing
October 15, 2020*

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ALASKA DEPARTMENT OF ENVIRONMENTAL CONSERVATION
DIVISION OF AIR QUALITY

PROPOSED REGULATION AMENDMENTS PERTAINING TO:
Alaska Administrative Code, Title 18, Chapter 50
Air Quality and the SIP for the
Fairbanks North Star Borough Nonattainment Area

TRANSCRIPT OF PUBLIC HEARING

HELD:

October 15, 2020

6:00 p.m. - 7:30 p.m.

Telephonic

CONDUCTED BY:

REBECCA SMITH
Environmental Program Specialist
Division of Air Quality
Alaska Department of Environmental Conservation

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14
15
16
17
18
19
20
21
22
23
24
25

TABLE OF CONTENTS

PAGE

INTRODUCTION BY MS. SMITH 3

PUBLIC TESTIMONY BY:

Catherine Bollinger 9

Barbara Haney 11

MEETING ADJOURNED 23

Transcript of Public Hearing

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

THURSDAY, OCTOBER 15, 2020

6:01 P.M.

INTRODUCTION

REBECCA SMITH: Good evening. The public hearing has now started. Please open the public record.

My name is Rebecca Smith. I'm an Environmental Program Specialist in the Division of Air Quality, Alaska Department of Environmental Conservation. Today's date is October 15, 2020. It is 6:01 p.m. in Alaska.

The purpose of today's public hearing is to receive testimony on proposed regulation amendments to Alaska Administrative Code Title 18, Chapter 50, to change regulations on air quality and the Serious State Implementation Plan (SIP) for the Fairbanks North Star Borough (FNSB) nonattainment area. The proposed technical amendments are needed to demonstrate that the SIP will meet the annual 5 percent reduction in federal emission requirements identified in the Clean Air Act.

The proposed regulation revisions

1 include the following:

2 18 AAC 50.030 is proposed to be
3 amended to adopt revisions to the State Air Quality
4 Control Plan. Those revisions include:

5 A. Revisions in Volume II,
6 Section III.D.7: Fairbanks North Star Borough
7 (FNSB) Fine Particulate Matter (PM2.5) Serious
8 State Implementation Plan (SIP):

9 Amending Section III.D.7.4:
10 Ambient Air Quality Data and Trends, by adding
11 subsection III.D.7.4.6.

12 Amending Section III.D.7.5: PM2.5
13 Network & Monitoring Program, by adding subsection
14 III.D.7.5.1.

15 Amending Section III.D.7.6:
16 Emission Inventory, by amending subsection
17 III.D.7.6.1.1, and adding subsection III.D.7.6.6.

18 Amending Section III.D.7.7:
19 Control Strategies, by adding subsection
20 III.D.7.7.12.

21 Amending Section III.D.7.8:
22 Modeling, by adding subsection III.D.7.8.14.

23 Repealing and readopting Section
24 III.D.7.9: Attainment Demonstration - 2024.

25 Repealing and readopting Section

1 III.D.7.10: Reasonable Further Progress and
2 Quantitative Milestones.

3 Amending Section III.D.7.11:
4 Contingency Measures, amending subsection
5 III.D.7.11.1, by adding and renumbering subsections
6 III.D.7.11.2, and III.D.7.11.3.

7 Amending Section III.D.7.12:
8 Emergency Episode Plan, by amending subsection
9 III.D.7.12.2, and Tables 7.12-1, 7.12-5, and
10 7.12-6.

11 Repealing and readopting Section
12 III.7.14: Conformity and Motor Vehicle Emission
13 Budget.

14 B. Amending Volume III Appendix
15 to Volume II Section II to incorporate the proposed
16 regulations after public review and comment. This
17 appendix within the State Air Quality Control Plan
18 contains the state's air quality regulations.

19 C. Amending Volume III Appendix
20 to Volume II, Section III.D.7 to incorporate
21 supporting documentation for proposed amended
22 sections of the Fairbanks Northstar Borough PM2.5
23 SIP listed above.

24 Today's hearing does not include a
25 forum for questions and answers. Additional

1 information on the proposed regulations and public
2 comment options, including how you can provide
3 comments and questions online, can be found at the
4 following web address: [www.dec.alaska.gov/air/
5 anpms/communities/fbks-pm2-5-proposed-regulations](http://www.dec.alaska.gov/air/anpms/communities/fbks-pm2-5-proposed-regulations).
6 There is no requirement to provide both oral and
7 written testimony. All testimony is treated
8 equally.

9 Your testimony may include
10 questions for the department regarding the proposed
11 regulations. All questions received before
12 October 19th, 2020, at 11:59 p.m., either in
13 writing or in this public hearing, will be
14 answered. Answers will be posted on our website
15 before the close of the public comment period.

16 At this point I would like to
17 state who is in attendance from DEC staff. We have
18 me, Rebecca Smith; Commissioner Jason Brune; Cindy
19 Heil; Alice Edwards; and Adeyemi Alimi.

20 At this point, we have one person
21 from the public who has indicated that she wants to
22 provide testimony, and one person in listen-only
23 mode. If the person in listen-only mode changes
24 their mind and wishes to provide testimony, you
25 will need to hang up the phone and call back in to

1 the system, and they will put you back into the
2 system in the proper order.

3 We value your participation in the
4 public comment process. Your input at this hearing
5 is one of the principal ways to contribute to our
6 decision-making process. Your comments may
7 influence the final regulations and will help us to
8 better serve you and other Alaskans.

9 People signed in, if you have
10 registered to just listen in, as I stated, and you
11 later decide you want to provide comment, just
12 please hang up and call back into the system.

13 Testimony will be taken in the
14 order in which you have registered into the Digital
15 witness system. Anyone who is online and has
16 signed in before 7:30, when the hearing is
17 scheduled to close, will be given the opportunity
18 to testify in case we run over.

19 All testimony will be accepted
20 during the public hearing, but it won't be
21 addressed until after the close of our public
22 comment period, which closes on October 29, 2020,
23 at 11:59 p.m.

24 You may deliver or mail comments
25 to the attention of the Department of Environmental

1 Conservation, Division of Air Quality, P.O. Box
2 111800, Juneau, Alaska 99811-1800, attention
3 Rebecca Smith. You may fax them to 907-465-5129.
4 You may e-mail them to dec.air.comment@alaska.gov.
5 You may also submit comments online through our
6 online comment system at: [https://dec.alaska.gov/
7 Applications/Air/airtoolsweb/FormalComments](https://dec.alaska.gov/Applications/Air/airtoolsweb/FormalComments).
8 Directions on how to do that are also on the
9 website previously provided, and I will provide
10 that again at the end if need be.

11

12 PUBLIC TESTIMONY

13

14 REBECCA SMITH: At this time, we
15 have one person who is interested in providing
16 testimony. Generally we have a three- to
17 five-minute limit, three minutes for individuals,
18 five minutes for somebody representing an
19 organization or a business. I'm not sure we
20 particularly need to limit it at this point,
21 although I assume that people are fairly contained
22 in what they intend to say.

23

24 So as I call you from the sign-up
25 list, please state your name and spell it for our
transcriptionist, and the organization that you

1 represent, and also provide a mailing address for
2 the record. And please, as I call you from the
3 sign-up list, wait a couple of seconds so that the
4 LIO staff has a chance to unmute you and allow all
5 of your testimony to be heard.

6 So at this time, I would like to
7 call on Catherine Bollinger from Petro Star, who is
8 our only person signed up for testimony.

9 So, Catherine.

10 CATHERINE BOLLINGER: Hello. My
11 name is Catherine Bollinger, so it's
12 C-A-T-H-E-R-I-N-E. Bollinger is B-O-L-L-I-N-G-E-R.
13 I'm with Petro Star Incorporated. Mailing address
14 is 3900 C Street, Suite 802 in Anchorage, 99503.

15 At this time Petro Star is going
16 to actually be submitting any of its comments in a
17 written form, so I don't have any further
18 testimony. Sorry.

19 REBECCA SMITH: Oh, okay. No,
20 that's fine. You can send them to any of those
21 places.

22 CATHERINE BOLLINGER: Thank you.

23 REBECCA SMITH: I know you know how
24 to do this. We have done comments before, so --

25 CATHERINE BOLLINGER: Thank you.

1 REBECCA SMITH: -- we thank you for
2 those.

3 CATHERINE BOLLINGER: Thank you.

4 REBECCA SMITH: This is Rebecca. I
5 did mean to mention that if anybody listening
6 prefers to listen online, rather than on the phone,
7 via your computer, you can go to the LIO's live
8 stream web page to do that. And you can access that
9 at www.ak1.tv, and then click on the link for the
10 live stream there.

11 I'm going to go on mute for now,
12 and I'll wait to see if anybody else calls in to
13 the system. And I will just touch base every few
14 minutes, in addition to which the maintenance staff
15 is vacuuming, so I'm going to mute you all.

16 6:13 PM

17 (Off record.)

18 6:16 PM

19 REBECCA SMITH: Good evening. This
20 is Rebecca Smith, the hearing officer for the
21 hearing on the Fairbanks SIP amendments. I see we
22 have a new member of the public who has joined us
23 and has indicated that she would like to provide
24 testimony.

25 welcome, Barbara.

1 BARBARA HANEY: Hi.

2 REBECCA SMITH: I could go through
3 the whole spiel again, or I can just -- I'll give
4 you the floor and just ask that, as you start your
5 testimony, if you could say and spell your name and
6 the organization you represent, if any. And then
7 provide your address for our transcriptionist.

8 BARBARA HANEY: Sure.

9 REBECCA SMITH: And then at this
10 point you're welcome to just start doing testimony,
11 unless you would like any of the introductory stuff.
12 At the end I will provide the address, the web
13 address, where the information about this package
14 can be found, which also provides the ways in which
15 you can provide written comments if you want.

16 BARBARA HANEY: Yeah. And I
17 probably will. Thank you. No, you don't need to go
18 over the spiel again.

19 REBECCA SMITH: Okay. Go ahead.

20 BARBARA HANEY: I was listening
21 online, and I had not actually -- I had originally
22 just thought I would give my comments privately, and
23 then I decided, with all the dead air time, that I
24 would at least call in and give it some lip service.

25 My name is Barbara Haney,

1 B-A-R-B-A-R-A H-A-N-E-Y. I live at 520 North
2 Freeman Road, North Pole, Alaska, and thank God I
3 live outside the attainment area, the problem area,
4 but I live close enough to the containment area
5 that a lot of this will affect me in one way or the
6 other.

7 I'm calling as my own self, but I
8 happen to work with the public a lot and have done
9 what I can to try to give some light or attention
10 to what's going on. You guys have done phenomenal
11 work. It was a lot of hard work. You've got some
12 great stuff.

13 The problem I'm having is, first
14 off -- now, I did see how quick and easy it is to
15 adopt regulation by referring to certain documents.
16 I get it. I understand it's easier to do it that
17 way, particularly with issues that are as
18 complicated as this, but the vast majority of the
19 people do not understand what you're doing. They
20 really don't. They don't understand, and my major
21 fear of what's going to happen is in six months to
22 a year from now, something is going to pop up out
23 of this thing and is going to bite us in the back
24 side, and we're going to be blindsided.

25 And what I really wish the

1 department would do -- and you don't have to do
2 anything, but I think if you really want to get
3 some public feedback, is you might want to put
4 together a presentation that kind of goes down into
5 the details of what these regulations mean, because
6 for the average person right now, they have no idea
7 what all this means. I think a lot of people are
8 not aware that some of the wood stoves that they're
9 using right now are not meeting the EPA standard.
10 I think a lot of people are scrambling, trying to
11 figure out where their catalyst is and where it's
12 at on their wood stove and "How do I make sure it's
13 clean, and what the heck is it?"

14 And there's a lot of people who
15 are just basically confused. They think, "well, I
16 spent all this money on a wood stove at Woodway or
17 whatever way, and, gosh, we thought it was -- you
18 know, it has these EPA regulations, and it's going
19 to turn out now I have to replace it? what?"

20 You know, I think there are a lot
21 of things that people may not be thinking through
22 the ramifications of what this all means. I mean,
23 there's some things in these regulations that have
24 to do with the buying and selling of their home and
25 what kind of wood stove is in there. And I think a

1 lot of real estate agents probably aren't even
2 aware of that, and that's going to have an impact
3 on the real estate market.

4 So, I guess, you guys have done a
5 lot of work. You've done yeoman's work on this,
6 and I applaud you for it, but I think that a lot of
7 people don't understand all the details of what
8 these regulations mean. I mean, not everybody has
9 the opportunity to sit down and spend two or three
10 days just reading through all this stuff. And even
11 if they did, they're not going to -- a lot of them
12 are not going to have a grasp of what this means
13 for them.

14 And so I would encourage you folks
15 to think about doing some kind of PowerPoint
16 presentation or some kind of video or some kind of
17 something to bring this down to the level of the
18 average person who is living this. Okay?

19 Because while I'm not in the
20 containment area, you know, things could change,
21 and, boy, would my life change if I was in the
22 containment area. And I can just see, you know,
23 just as I drive home, various people that I know,
24 and they don't even know this is going on. You
25 know, I try to tell them. They say, "well, they're

1 adopting a bunch of stuff by reference. I don't
2 know where all that stuff is."

3 I said, "well, it's all through
4 the website."

5 "I got to go to work. I can't sit
6 and read all this stuff."

7 okay. And that's the truth.
8 People are working. They don't have time to read
9 this stuff, you know. It's not their life. Their
10 life is doing other things.

11 So I would encourage you guys,
12 because you've done such wonderful work, to take
13 the time and do some presentations and really bring
14 it down to the level that the actual Joe or Jane
15 Alaskan can understand. Okay?

16 REBECCA SMITH: Thank you.

17 BARBARA HANEY: All right. And I
18 think if you did, I think you'd be getting a whole
19 lot more feedback on these regulations.

20 Now I'll go back to listen mode.
21 Thank you very much for your time. And like I say,
22 you guys did tremendous work. You just need to
23 take that next step now and make it something that
24 people can understand outside of Juneau. Thank
25 you.

1 REBECCA SMITH: Thank you.

2 At this time we don't have anyone
3 else queued for testimony, so I will go to mute,
4 and I will touch base here in a few minutes. And
5 then if we get anybody else logging into the
6 system, I will come back on and we will take more
7 testimony.

8 6:24 PM

9 (Off record.)

10 6:30 PM

11 REBECCA SMITH: Hello. This is
12 Rebecca Smith at the Fairbanks North Star Borough
13 Air Quality Control Public Hearing.

14 At this time we still have no one
15 else queued up to provide additional testimony, but
16 I wanted to remind people that if you are either on
17 the phone line or listening through the live
18 stream, if you wish -- if you've changed your mind
19 and you wish to provide testimony instead of just
20 listening in, if you're on the phone line please
21 hang up and call back in to the phone line so that
22 they can get you into the system. Additionally, if
23 anybody listening on the live stream wishes to
24 provide testimony, please call in to the LIO phone
25 line, and we can get you into the queue.

1 with that I'll go back to mute,
2 and we can all listen to silence.

3 6:31 PM

4 (Off record.)

5 6:40 PM

6 REBECCA SMITH: Good evening. This
7 is Rebecca Smith. We're still here with the
8 Fairbanks North Star Borough Air Quality Control
9 Public Hearing with DEC.

10 At this time we do not have anyone
11 else queued to provide testimony, but I wanted to
12 remind anyone in listen-only mode that if you would
13 like to provide testimony, please either hang up
14 and dial back in to the LIO system, or if you're
15 listening to the live stream, please dial in to the
16 LIO system, and you may get in the queue to provide
17 testimony if you would like to.

18 6:40 PM

19 (Off record.)

20 6:50 PM

21 REBECCA SMITH: Good evening. This
22 is Rebecca Smith with the Department of
23 Environmental Conservation for the Fairbanks North
24 Star Borough Air Quality Control Public Hearing.

25 As an update, we do not have

1 anybody else queued for testimony. For those of
2 you in listening mode, either on the LIO system or
3 through the live stream, if you would like to
4 provide testimony, please call in to the LIO
5 system. If you're already in the phone system,
6 hang up and call back in.

7 If you are in any place other than
8 Anchorage or Juneau, you may call the 800 number at
9 1-844-586-9085. If you're calling from Anchorage
10 or an Anchorage number, please dial 907-563-9085.
11 You may or may not need the 907. If you are
12 calling from Juneau or a Juneau phone number, dial
13 907-586-9085. Otherwise, I will go back on mute
14 and wait to see if anybody else queues up for
15 testimony.

16 We will keep this hearing open
17 until 7:30, our posted time for the hearing, so if
18 anybody changes their mind at any point between now
19 and 7:30, please feel free to get into the LIO
20 system and we will take your testimony. Thank you.

21 6:51 PM

22 (Off record.)

23 7:00 PM

24 REBECCA SMITH: Good evening. This
25 is Rebecca Smith with the Department of

1 Environmental Conservation for the Fairbanks North
2 Star Borough Air Quality Control Plan Public
3 Hearing.

4 We still have nobody else queued
5 for providing testimony, but for those who are in
6 listen-only mode, if you have changed your mind and
7 you would like to provide testimony, please feel
8 free to dial in to the Legislative Information
9 Office. Statewide, if you're anywhere other than
10 Anchorage or Juneau, the number is 1-844-586-9085.
11 If you are in Anchorage, the phone number is
12 907-563-9085. If you are in Juneau, the number is
13 907-586-9085.

14 We will keep this hearing open
15 until 7:30 in case anybody would like to provide
16 testimony by then. Otherwise, I'm going to go back
17 on mute and await anyone else signing in to provide
18 testimony. Thank you.

19 7:01 PM

20 (Off record.)

21 7:10 PM

22 REBECCA SMITH: Good evening. This
23 is Rebecca Smith with the Department of
24 Environmental Conservation for the Fairbanks North
25 Star Borough Air Quality Control Plan Public

1 Hearing.

2 We still have no one else in the
3 queue to provide testimony, but I'd like to remind
4 people that if they would like to provide testimony
5 and they're in listen-only mode, you may dial in to
6 the Legislative Information Office. Statewide,
7 except for Juneau or Anchorage, please dial
8 1-844-586-9085. If you are in Anchorage or on an
9 Anchorage phone number, please dial 907-563-9085.
10 If you are in Juneau or on a Juneau phone number,
11 please dial 907-586-9085. The hearing will remain
12 open until 7:30 if anybody changes their mind
13 before that. Thank you.

14 7:11 PM

15 (Off record.)

16 7:19 PM

17 REBECCA SMITH: Good evening. This
18 is Rebecca Smith with the Department of
19 Environmental Conservation for the Fairbanks North
20 Star Borough Air Quality Control Plan Public
21 Hearing.

22 In about five minutes, after I
23 conclude this part, I'll come back online and
24 provide concluding remarks and give the address
25 where you can e-mail -- the web address where you

1 can find the information about this proposal.

2 so if you, between now and then,
3 would like to provide testimony, please call in to
4 our Legislative Information Office system.
5 Statewide, except for Anchorage or Juneau, please
6 dial 1-844-586-9085. If you are in Anchorage or
7 have an Anchorage number, please dial 907-563-9085.
8 If you are in Juneau or have a Juneau number,
9 please dial 907-586-9085.

10 Again, I will come back in about
11 five minutes, five or six minutes and do a wrap-up
12 for the public hearing which ends at 7:30. Thank
13 you.

14 7:20 PM

15 (Off record.)

16 7:26 PM

17 REBECCA SMITH: Good evening. This
18 is Rebecca Smith with the Department of
19 Environmental Conservation for the Fairbanks North
20 Star Borough Air Quality Control Plan Proposed
21 Amendments Public Hearing.

22 I would like to thank everyone who
23 participated this evening, those both providing
24 testimony and listening in. Your participation and
25 input is a valuable part of our decision-making

1 process at DEC as we make regulations, and the
2 public comments we received through the hearing and
3 additionally any we receive in writing will be part
4 of our decision-making process.

5 I would like to give you all the
6 web address at which you can find the information
7 on the proposed regulations and your public comment
8 options, including how you may provide comments or
9 questions online.

10 That information can be found at
11 the web address: [www.dec.alaska.gov/air/anpms/
12 communities/fbks-pm2-5-proposed-regulations](http://www.dec.alaska.gov/air/anpms/communities/fbks-pm2-5-proposed-regulations). And
13 there are instructions on there as to where you can
14 send comments, as well as a link to our online
15 comment system through which we can see things
16 online. And all public comments that we receive by
17 the close of the public comment period on
18 October 29th at 11:59 p.m. will be part of our
19 decision-making process.

20 After the close of the comment
21 period, DEC will draft a response to all public
22 comments, and without further notice DEC will
23 decide to either adopt the regulations as proposed,
24 adopt them with other provisions dealing with the
25 same subject, or decide to take no action on the

1 proposal. The language of the final regulations
2 may be different from that of the proposed
3 amendments, and then those will be posted when we
4 get through the process.

5 I've still got two minutes to go,
6 so I will not close our public comment period quite
7 yet. If anybody has any last-minute things they
8 want to say quickly, call the LIO system and get in
9 line to provide additional testimony. And we'll
10 wait here for another minute until 7:30, and then I
11 will officially close the public hearing.

12 (Pause.)

13 REBECCA SMITH: well, according to
14 my clock it is now 7:30. So this is October 15th,
15 2020. It's 7:30 p.m. in Alaska. My name is Rebecca
16 Smith, and this hearing on the proposed amendments
17 to the Fairbanks North Star Borough Air Quality
18 Control Plan is now closed. Thank you.

19

20 (Public Hearing adjourned at 7:30 p.m.)

21

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C E R T I F I C A T E

S T A T E O F A L A S K A)
) Ss.
F I R S T J U D I C I A L D I S T R I C T)

I, LYNDA BARKER, Registered Diplomate Reporter and Notary Public duly commissioned and qualified in and for the State of Alaska, do hereby certify that the foregoing proceedings were taken stenographically before me and thereafter reduced to typewriting by me or at my direction;

That the foregoing transcript is a full, true, and correct transcript of the proceedings, including questions, answers, objections, statements, motions and exceptions made and taken at the time of the foregoing proceedings;

That all documents and/or things requested to be included with the transcript of the proceedings have been annexed to and included with said proceedings;

That I am not a relative or employee or attorney or counsel of any of the parties in these proceedings, nor a relative or employee of such attorney or counsel, and that I am not financially interested in said proceedings or the outcome thereof.

IN WITNESS WHEREOF, I have set my hand and affixed my Notarial Seal this 16th day of October, 2020.



LYNDA BARKER, RDR,
Notary Public for Alaska
My commission expires: 5/6/2024

A	Alaskans (1) 7:8	16,20,25;15:17	25;10:3	contains (1) 5:18
AAC (1)	Alice (1) 6:19	B-A-R-B-A-R-A (1) 12:1	C-A-T-H-E-R-I-N-E (1) 9:12	CONTENTS (1) 2:1
above (1)	Alimi (1) 6:19	base (2) 10:13;16:4	certain (1) 12:15	Contingency (1) 5:4
accepted (1)	allow (1) 9:4	basically (1) 13:15	chance (1) 9:4	contribute (1) 7:5
access (1)	although (1) 8:21	better (1) 7:8	change (3) 3:17;14:20,21	Control (11) 4:4,19;5:17;16:13;
according (1)	Ambient (1) 4:10	bite (1) 12:23	changed (2) 16:18;19:6	17:8,24;19:2,25;
Act (1)	amended (2) 4:3;5:21	blindsided (1) 12:24	changes (3) 6:23;18:18;20:12	20:20;21:20;23:18
action (1)	Amending (12) 4:9,12,15,16,18,21;	Bollinger (8) 2:6;9:7,10,11,12,22,	Chapter (1) 3:17	couple (1) 9:3
actual (1)	5:3,4,7,8,14,19	25;10:3	Cindy (1) 6:18	D
actually (2)	amendments (6) 3:16,21;10:21;	B-O-L-L-I-N-G-E-R (1) 9:12	Clean (2) 3:23;13:13	Data (1) 4:10
adding (6)	21:21;23:3,16	Borough (11) 3:19;4:6;5:22;	click (1) 10:9	date (1) 3:12
addition (1)	Anchorage (12) 9:14;18:8,9,10;	16:12;17:8,24;19:2,	clock (1) 23:14	days (1) 14:10
Additional (3)	19:10,11;20:7,8,9;	25;20:20;21:20;23:17	close (8) 6:15;7:17,21;12:4;	dead (1) 11:23
Additionally (2)	21:5,6,7	both (2) 6:6;21:23	22:17,20;23:6,11	dealing (1) 22:24
address (10)	annual (1) 3:22	Box (1) 8:1	closed (1) 23:18	DEC (5) 6:17;17:9;22:1,21,
addressed (1)	6:5	boy (1) 14:21	closes (1) 7:22	22
Adeyemi (1)	answered (1) 6:14	bring (2) 14:17;15:13	Code (1) 3:16	decaircomment@alaskagov (1)
ADJOURNED (2)	Appendix (3) 5:14,17,19	Brune (1) 6:18	comment (12) 5:16;6:2,15;7:4,11,	8:4
Administrative (1)	applaud (1) 14:6	Budget (1) 5:13	22;8:6;22:7,15,17,20;	decide (3) 7:11;22:23,25
adopt (4)	Applications/Air/airtoolsweb/FormalComments (1)	bunch (1) 15:1	23:6	decided (1) 11:23
adopting (1)	area (6) 3:20;12:3,3,4;	business (1) 8:19	comments (13) 6:3;7:6,24;8:5;9:16,	decision-making (4) 7:6;21:25;22:4,19
affect (1)	14:20,22	buying (1) 13:24	24;11:15,22;22:2,8,	deliver (1) 7:24
again (4)	assume (1) 8:21	C	Commissioner (1) 6:18	demonstrate (1) 3:21
agents (1)	Attainment (2) 4:24;12:3	call (13) 6:25;7:12;8:23;9:2,	communities/fbks-pm2-5-proposed-regulations (1)	Demonstration (1) 4:24
ahead (1)	attendance (1) 6:17	7:11;24;16:21,24;	22:12	Department (9) 3:11;6:10;7:25;
Air (17)	attention (3) 7:25;8:2;12:9	18:4,6,8;21:3;23:8	complicated (1) 12:18	13:1;17:22;18:25;
Alaska (6)	average (2) 13:6;14:18	calling (3) 12:7;18:9,12	computer (1) 10:7	19:23;20:18;21:18
Alaskan (1)	await (1) 19:17	calls (1) 10:12	conclude (1) 20:23	details (2) 13:5;14:7
Alaskans (1)	aware (2) 13:8;14:2	can (21) 6:2,3;9:20;10:7,8;	concluding (1) 20:24	dial (12) 17:14,15;18:10,12;
Alice (1)	B	11:3,14,15;12:9;	Conformity (1) 5:12	19:8;20:5,7,9,11;21:6,
Alimi (1)	back (14) 6:25;7:1,12;12:23;	14:22;15:15,24;	confused (1) 13:15	7,9
allow (1)	15:20;16:6,21;17:1,	16:22,25;17:2;20:25;	Conservation (7) 3:12;8:1;17:23;	different (1) 23:2
although (1)	14:18;6,13;19:16;	21:1;22:6,10,13,15	19:1,24;20:19;21:19	Digital (1) 7:14
Ambient (1)	20:23;21:10	case (2) 7:18;19:15	contained (1) 8:21	Directions (1) 8:8
amended (2)	Barbara (8) 2:7;10:25;11:1,8,	catalyst (1) 13:11	containment (3) 12:4;14:20,22	Division (2) 3:10;8:1
Amending (12)		Catherine (8) 2:6;9:7,9,10,11,22,		documentation (1)

<p>5:21 documents (1) 12:15 done (6) 9:24;12:8,10;14:4, 5;15:12 down (4) 13:4;14:9,17;15:14 draft (1) 22:21 drive (1) 14:23 during (1) 7:20</p>	<p>everyone (1) 21:22 except (2) 20:7;21:5</p>	<p>G</p>	<p>8:6</p>	<p>5:15,20 Incorporated (1) 9:13 indicated (2) 6:21;10:23 individuals (1) 8:17 influence (1) 7:7 information (8) 6:1;11:13;19:8; 20:6;21:1,4;22:6,10 input (2) 7:4;21:25 instead (1) 16:19 instructions (1) 22:13 intend (1) 8:22 interested (1) 8:15 into (8) 7:1,12,14;13:4; 16:5,22,25;18:19 INTRODUCTION (2) 2:3;3:4 introductory (1) 11:11 Inventory (1) 4:16 issues (1) 12:17</p>
<p>E</p>	<p>F</p>	<p>Generally (1) 8:16 given (1) 7:17 God (1) 12:2 goes (1) 13:4 Good (8) 3:6;10:19;17:6,21; 18:24;19:22;20:17; 21:17 gosh (1) 13:17 grasp (1) 14:12 great (1) 12:12 guess (1) 14:4 guys (4) 12:10;14:4;15:11, 22</p>	<p>I</p> <p>idea (1) 13:6 identified (1) 3:23 II (4) 4:5;5:15,15,20 III (2) 5:14,19 III7.14 (1) 5:12 IID7 (2) 4:6;5:20 IID7.10 (1) 5:1 IID7.11 (1) 5:3 IID7.11.1 (1) 5:5 IID7.11.2 (1) 5:6 IID7.11.3 (1) 5:6 IID7.12 (1) 5:7 IID7.12.2 (1) 5:9 IID7.4 (1) 4:9 IID7.4.6 (1) 4:11 IID7.5 (1) 4:12 IID7.5.1 (1) 4:14 IID7.6 (1) 4:15 IID7.6.1.1 (1) 4:17 IID7.6.6 (1) 4:17 IID7.7 (1) 4:18 IID7.7.12 (1) 4:20 IID7.8 (1) 4:21 IID7.8.14 (1) 4:22 IID7.9 (1) 4:24 impact (1) 14:2 Implementation (2) 3:18;4:8 include (4) 4:1,4;5:24;6:9 including (2) 6:2;22:8 incorporate (2)</p>	<p>input (2) 7:4;21:25 instead (1) 16:19 instructions (1) 22:13 intend (1) 8:22 interested (1) 8:15 into (8) 7:1,12,14;13:4; 16:5,22,25;18:19 INTRODUCTION (2) 2:3;3:4 introductory (1) 11:11 Inventory (1) 4:16 issues (1) 12:17</p>
<p>easier (1) 12:16 easy (1) 12:14 Edwards (1) 6:19 either (5) 6:12;16:16;17:13; 18:2;22:23 else (10) 10:12;16:3,5,15; 17:11;18:1,14;19:4, 17;20:2 e-mail (2) 8:4;20:25 Emergency (1) 5:8 emission (3) 3:23;4:16;5:12 encourage (2) 14:14;15:11 end (2) 8:10;11:12 ends (1) 21:12 enough (1) 12:4 Environmental (8) 3:10,11;7:25;17:23; 19:1,24;20:19;21:19 EPA (2) 13:9,18 Episode (1) 5:8 equally (1) 6:8 estate (2) 14:1,3 even (3) 14:1,10,24 evening (9) 3:6;10:19;17:6,21; 18:24;19:22;20:17; 21:17,23 everybody (1) 14:8</p>	<p>Fairbanks (12) 3:19;4:6;5:22; 10:21;16:12;17:8,23; 19:1,24;20:19;21:19; 23:17 fairly (1) 8:21 fax (1) 8:3 fear (1) 12:21 federal (1) 3:22 feedback (2) 13:3;15:19 feel (2) 18:19;19:7 few (2) 10:13;16:4 figure (1) 13:11 final (2) 7:7;23:1 find (2) 21:1;22:6 Fine (2) 4:7;9:20 first (1) 12:13 five (4) 8:18;20:22;21:11, 11 five-minute (1) 8:17 floor (1) 11:4 FNSB (2) 3:19;4:7 folks (1) 14:14 following (2) 4:1;6:4 form (1) 9:17 forum (1) 5:25 found (3) 6:3;11:14;22:10 free (2) 18:19;19:8 Freeman (1) 12:2 Further (3) 5:1;9:17;22:22</p>	<p>H</p>	<p>Haney (7) 2:7;11:1,8,16,20, 25;15:17 H-A-N-E-Y (1) 12:1 hang (5) 6:25;7:12;16:21; 17:13;18:6 happen (2) 12:8,21 hard (1) 12:11 heard (1) 9:5 hearing (25) 3:7,15;5:24;6:13; 7:4,16,20;10:20,21; 16:13;17:9,24;18:16, 17;19:3,14;20:1,11, 21;21:12,21;22:2; 23:11,16,20 heck (1) 13:13 Heil (1) 6:19 Hello (2) 9:10;16:11 help (1) 7:7 Hi (1) 11:1 home (2) 13:24;14:23 https://decaskagov/ (1)</p>	<p>J</p> <p>Jane (1) 15:14 Jason (1) 6:18 Joe (1) 15:14 joined (1) 10:22 Juneau (13) 8:2;15:24;18:8,12, 12;19:10,12;20:7,10, 10;21:5,8,8</p>
				<p>K</p> <p>keep (2) 18:16;19:14 kind (5) 13:4,25;14:15,16, 16</p>
				<p>L</p> <p>language (1) 23:1 last-minute (1) 23:7</p>

<p>later (1) 7:11</p> <p>least (1) 11:24</p> <p>Legislative (3) 19:8;20:6;21:4</p> <p>level (2) 14:17;15:14</p> <p>life (3) 14:21;15:9,10</p> <p>light (1) 12:9</p> <p>limit (2) 8:17,20</p> <p>line (5) 16:17,20,21,25; 23:9</p> <p>link (2) 10:9;22:14</p> <p>LIO (8) 9:4;16:24;17:14,16; 18:2,4,19;23:8</p> <p>LIO's (1) 10:7</p> <p>lip (1) 11:24</p> <p>list (2) 8:24;9:3</p> <p>listed (1) 5:23</p> <p>listen (4) 7:10;10:6;15:20; 17:2</p> <p>listening (8) 10:5;11:20;16:17, 20,23;17:15;18:2; 21:24</p> <p>listen-only (5) 6:22,23;17:12;19:6; 20:5</p> <p>live (9) 10:7,10;12:1,3,4; 16:17,23;17:15;18:3</p> <p>living (1) 14:18</p> <p>logging (1) 16:5</p> <p>lot (12) 12:5,8,11;13:7,10, 14,20;14:1,5,6,11; 15:19</p>	<p>12:18</p> <p>market (1) 14:3</p> <p>Matter (1) 4:7</p> <p>may (14) 6:9;7:6,24;8:3,4,5; 13:21;17:16;18:8,11, 11;20:5;22:8;23:2</p> <p>mean (5) 10:5;13:5,22;14:8,8</p> <p>means (3) 13:7,22;14:12</p> <p>Measures (1) 5:4</p> <p>meet (1) 3:22</p> <p>MEETING (2) 2:9;13:9</p> <p>member (1) 10:22</p> <p>mention (1) 10:5</p> <p>might (1) 13:3</p> <p>Milestones (1) 5:2</p> <p>mind (5) 6:24;16:18;18:18; 19:6;20:12</p> <p>minute (1) 23:10</p> <p>minutes (8) 8:17,18;10:14;16:4; 20:22;21:11,11;23:5</p> <p>mode (7) 6:23,23;15:20; 17:12;18:2;19:6;20:5</p> <p>Modeling (1) 4:22</p> <p>money (1) 13:16</p> <p>Monitoring (1) 4:13</p> <p>months (1) 12:21</p> <p>more (2) 15:19;16:6</p> <p>Motor (1) 5:12</p> <p>much (1) 15:21</p> <p>mute (6) 10:11,15;16:3;17:1; 18:13;19:17</p>	<p>15:22;18:11</p> <p>needed (1) 3:21</p> <p>Network (1) 4:13</p> <p>new (1) 10:22</p> <p>next (1) 15:23</p> <p>nobody (1) 19:4</p> <p>nonattainment (1) 3:20</p> <p>North (12) 3:19;4:6;12:1,2; 16:12;17:8,23;19:1, 24;20:19;21:19;23:17</p> <p>Northstar (1) 5:22</p> <p>notice (1) 22:22</p> <p>number (10) 18:8,10,12;19:10, 11,12;20:9,10;21:7,8</p>	<p>11:21</p> <p>Otherwise (2) 18:13;19:16</p> <p>out (3) 12:22;13:11,19</p> <p>outside (2) 12:3;15:24</p> <p>over (2) 7:18;11:18</p> <p>own (1) 12:7</p>	<p>18:4,10,19;19:7;20:7, 9,11;21:3,5,7,9</p> <p>PM (23) 3:2,13;6:12;7:23; 10:16,18;16:8,10; 17:3,5,18,20;18:21, 23;19:19,21;20:14, 16;21:14,16;22:18; 23:15,20</p> <p>PM2.5 (3) 4:7,12;5:22</p> <p>PO (1) 8:1</p> <p>point (5) 6:16,20;8:20;11:10; 18:18</p> <p>Pole (1) 12:2</p> <p>pop (1) 12:22</p> <p>posted (3) 6:14;18:17;23:3</p> <p>PowerPoint (1) 14:15</p> <p>prefers (1) 10:6</p> <p>presentation (2) 13:4;14:16</p> <p>presentations (1) 15:13</p> <p>previously (1) 8:9</p> <p>principal (1) 7:5</p> <p>privately (1) 11:22</p> <p>probably (2) 11:17;14:1</p> <p>problem (2) 12:3,13</p> <p>process (6) 7:4,6;22:1,4,19; 23:4</p> <p>Program (2) 3:10;4:13</p> <p>Progress (1) 5:1</p> <p>proper (1) 7:2</p> <p>proposal (2) 21:1;23:1</p> <p>provided (13) 3:15,20,25;4:2; 5:15,21;6:1,10;21:20; 22:7,23;23:2,16</p> <p>provide (27) 6:2,6,22,24;7:11; 8:9;9:1;10:23;11:7, 12,15;16:15,19,24; 17:11,13,16;18:4; 19:7,15,17;20:3,4,24; 21:3;22:8;23:9</p> <p>provided (1)</p>
			P	
		O		
		<p>OCTOBER (6) 3:1,12;6:12;7:22; 22:18;23:14</p> <p>Off (9) 10:17;12:14;16:9; 17:4,19;18:22;19:20; 20:15;21:15</p> <p>Office (3) 19:9;20:6;21:4</p> <p>officer (1) 10:20</p> <p>officially (1) 23:11</p> <p>one (7) 6:20,22;7:5;8:15; 12:5;16:14;20:2</p> <p>online (10) 6:3;7:15;8:5,6; 10:6;11:21;20:23; 22:9,14,16</p> <p>only (1) 9:8</p> <p>open (4) 3:7;18:16;19:14; 20:12</p> <p>opportunity (2) 7:17;14:9</p> <p>options (2) 6:2;22:8</p> <p>oral (1) 6:6</p> <p>order (2) 7:2,14</p> <p>organization (3) 8:19,25;11:6</p> <p>originally (1)</p>	<p>package (1) 11:13</p> <p>PAGE (2) 2:2;10:8</p> <p>part (4) 20:23;21:25;22:3, 18</p> <p>participated (1) 21:23</p> <p>participation (2) 7:3;21:24</p> <p>particularly (2) 8:20;12:17</p> <p>Particulate (1) 4:7</p> <p>Pause (1) 23:12</p> <p>People (13) 7:9;8:21;12:19; 13:7,10,14,21;14:7, 23;15:8,24;16:16; 20:4</p> <p>percent (1) 3:22</p> <p>period (5) 6:15;7:22;22:17,21; 23:6</p> <p>person (7) 6:20,22,23;8:15; 9:8;13:6;14:18</p> <p>Petro (3) 9:7,13,15</p> <p>phenomenal (1) 12:10</p> <p>phone (11) 6:25;10:6;16:17,20, 21,24;18:5,12;19:11; 20:9,10</p> <p>place (1) 18:7</p> <p>places (1) 9:21</p> <p>Plan (10) 3:18;4:4,8;5:8,17; 19:2,25;20:20;21:20; 23:18</p> <p>Please (19) 3:7;7:12;8:24;9:2; 16:20,24;17:13,15;</p>	
M				
<p>mail (1) 7:24</p> <p>mailing (2) 9:1,13</p> <p>maintenance (1) 10:14</p> <p>major (1) 12:20</p> <p>majority (1)</p>				
	N			
	<p>name (6) 3:9;8:24;9:11;11:5, 25;23:15</p> <p>need (6) 6:25;8:10,20;11:17;</p>			

8:9 provides (1) 11:14 providing (3) 8:15;19:5;21:23 provisions (1) 22:24 PUBLIC (32) 2:5;3:7,8,14;5:16; 6:1,13,15,21;7:4,20, 21;8:12;10:22;12:8; 13:3;16:13;17:9,24; 19:2,25;20:20;21:12, 21;22:2,7,16,17,21; 23:6,11,20 purpose (1) 3:14 put (2) 7:1;13:3	3:6,9;6:18;8:3,14; 9:19,23;10:1,4,4,19, 20;11:2,9,19;15:16; 16:1,11,12;17:6,7,21, 22;18:24,25;19:22, 23;20:17,18;21:17, 18;23:13,15 receive (3) 3:15;22:3,16 received (2) 6:11;22:2 record (10) 3:8;9:2;10:17;16:9; 17:4,19;18:22;19:20; 20:15;21:15 reduction (1) 3:22 reference (1) 15:1 referring (1) 12:15 regarding (1) 6:10 registered (2) 7:10,14 regulation (3) 3:16,25;12:15 regulations (15) 3:17;5:16,18;6:1, 11;7:7;13:5,18,23; 14:8;15:19;22:1,7,23; 23:1 remain (1) 20:11 remarks (1) 20:24 remind (3) 16:16;17:12;20:3 renumbering (1) 5:5 Repealing (3) 4:23,25;5:11 replace (1) 13:19 represent (2) 9:1;11:6 representing (1) 8:18 requirement (1) 6:6 requirements (1) 3:23 response (1) 22:21 review (1) 5:16 revisions (4) 3:25;4:3,4,5 right (3) 13:6,9;15:17 Road (1) 12:2 run (1)	7:18 S same (1) 22:25 scheduled (1) 7:17 scrambling (1) 13:10 seconds (1) 9:3 Section (13) 4:6,9,12,15,18,21, 23,25;5:3,7,11,15,20 sections (1) 5:22 self (1) 12:7 selling (1) 13:24 send (2) 9:20;22:14 Serious (2) 3:18;4:7 serve (1) 7:8 service (1) 11:24 side (1) 12:24 signed (3) 7:9,16;9:8 signing (1) 19:17 sign-up (2) 8:23;9:3 silence (1) 17:2 SIP (5) 3:19,21;4:8;5:23; 10:21 sit (2) 14:9;15:5 six (2) 12:21;21:11 SMITH (33) 2:3,3;6,9;6:18;8:3, 14;9:19,23;10:1,4,19, 20;11:2,9,19;15:16; 16:1,11,12;17:6,7,21, 22;18:24,25;19:22, 23;20:17,18;21:17, 18;23:13,16 somebody (1) 8:18 Sorry (1) 9:18 Specialist (1) 3:10 spell (2) 8:24;11:5 spend (1)	14:9 spent (1) 13:16 spiel (2) 11:3,18 staff (3) 6:17;9:4;10:14 standard (1) 13:9 Star (13) 3:19;4:6;9:7,13,15; 16:12;17:8,24;19:2, 25;20:20;21:20;23:17 start (2) 11:4,10 started (1) 3:7 State (6) 3:18;4:3,8;5:17; 6:17;8:24 stated (1) 7:10 state's (1) 5:18 Statewide (3) 19:9;20:6;21:5 step (1) 15:23 still (5) 16:14;17:7;19:4; 20:2;23:5 stove (3) 13:12,16,25 stoves (1) 13:8 Strategies (1) 4:19 stream (6) 10:8,10;16:18,23; 17:15;18:3 Street (1) 9:14 stuff (7) 11:11;12:12;14:10; 15:1,2,6,9 subject (1) 22:25 submit (1) 8:5 submitting (1) 9:16 subsection (8) 4:11,13,16,17,19, 22;5:4,8 subsections (1) 5:5 Suite (1) 9:14 supporting (1) 5:21 sure (3) 8:19;11:8;13:12 system (17)	7:1,2,12,15;8:6; 10:13;16:6,22;17:14, 16;18:2,5,5,20;21:4; 22:15;23:8 T TABLE (1) 2:1 Tables (1) 5:9 technical (1) 3:20 testify (1) 7:18 TESTIMONY (38) 2:5;3:15;6:7,7,9,22, 24;7:13,19;8:12,16; 9:5,8,18;10:24;11:5, 10;16:3,7,15,19,24; 17:11,13,17;18:1,4, 15,20;19:5,7,16,18; 20:3,4;21:3,24;23:9 thinking (1) 13:21 thought (2) 11:22;13:17 three (2) 8:17;14:9 three- (1) 8:16 THURSDAY (1) 3:1 Title (1) 3:17 Today's (3) 3:12,14;5:24 together (1) 13:4 touch (2) 10:13;16:4 transcriptionist (2) 8:25;11:7 treated (1) 6:7 tremendous (1) 15:22 Trends (1) 4:10 truth (1) 15:7 try (2) 12:9;14:25 trying (1) 13:10 turn (1) 13:19 two (2) 14:9;23:5 U unless (1)
Q				
Quality (15) 3:11,18;4:3,10; 5:17,18;8:1;16:13; 17:8,24;19:2,25; 20:20;21:20;23:17 Quantitative (1) 5:2 queue (3) 16:25;17:16;20:3 queued (5) 16:3,15;17:11;18:1; 19:4 queues (1) 18:14 quick (1) 12:14 quickly (1) 23:8 quite (1) 23:6				
R				
ramifications (1) 13:22 rather (1) 10:6 read (2) 15:6,8 reading (1) 14:10 readopting (3) 4:23,25;5:11 real (2) 14:1,3 really (4) 12:20,25;13:2; 15:13 Reasonable (1) 5:1 REBECCA (33)				

11:11 unmute (1) 9:4 up (9) 6:25;7:12;9:8; 12:22;16:15,21; 17:13;18:6,14 update (1) 17:25 using (1) 13:9	Witness (1) 7:15 wonderful (1) 15:12 wood (4) 13:8,12,16,25 Woodway (1) 13:16 work (8) 12:8,11,11;14:5,5; 15:5,12,22 working (1) 15:8	7:22 29th (1) 22:18	7:26 (1) 21:16 7:30 (10) 7:16;18:17,19; 19:15;20:12;21:12; 23:10,14,15,20
V		3	8
vacuuming (1) 10:15 valuable (1) 21:25 value (1) 7:3 various (1) 14:23 vast (1) 12:18 Vehicle (1) 5:12 via (1) 10:7 video (1) 14:16 Volume (5) 4:5;5:14,15,19,20	wrap-up (1) 21:11 writing (2) 6:13;22:3 written (3) 6:7;9:17;11:15 wwwakltv (1) 10:9 wwwdecaskagov/air/ (1) 6:4 wwwdecaskagov/air/anpms/ (1) 22:11	3 (1) 2:3 3900 (1) 9:14	800 (1) 18:8 802 (1) 9:14
	Y	5	9
	year (1) 12:22 yeoman's (1) 14:5	5 (1) 3:22 50 (1) 3:17 50.030 (1) 4:2 520 (1) 12:1	9 (1) 2:6 907 (1) 18:11 907-465-5129 (1) 8:3 907-563-9085 (4) 18:10;19:12;20:9; 21:7 907-586-9085 (4) 18:13;19:13;20:11; 21:9 99503 (1) 9:14 99811-1800 (1) 8:2
W	1	6	
wait (4) 9:3;10:12;18:14; 23:10 wants (1) 6:21 way (3) 12:5,17;13:17 ways (2) 7:5;11:14 web (6) 6:4;10:8;11:12; 20:25;22:6,11 website (3) 6:14;8:9;15:4 Welcome (2) 10:25;11:10 what's (2) 12:10,21 whole (2) 11:3;15:18 wish (3) 12:25;16:18,19 wishes (2) 6:24;16:23 within (1) 5:17 without (1) 22:22	11 (1) 2:7 11:59 (3) 6:12;7:23;22:18 111800 (1) 8:2 15 (2) 3:1,12 15th (1) 23:14 18 (2) 3:17;4:2 1-844-586-9085 (4) 18:9;19:10;20:8; 21:6 19th (1) 6:12	6:01 (2) 3:2,13 6:13 (1) 10:16 6:16 (1) 10:18 6:24 (1) 16:8 6:30 (1) 16:10 6:31 (1) 17:3 6:40 (2) 17:5,18 6:50 (1) 17:20 6:51 (1) 18:21	
	2	7	
	2020 (5) 3:1,12;6:12;7:22; 23:15 2024 (1) 4:24 23 (1) 2:9 29 (1)	7:12-1 (1) 5:9 7:12-5 (1) 5:9 7:12-6 (1) 5:10 7:00 (1) 18:23 7:01 (1) 19:19 7:10 (1) 19:21 7:11 (1) 20:14 7:19 (1) 20:16 7:20 (1) 21:14	