

KODIAK
SUBAREA CONTINGENCY PLAN

FOR OIL AND HAZARDOUS SUBSTANCE
DISCHARGES/RELEASES

A Subarea Plan of the Unified Plan for the State of Alaska

JULY 1998
Change Two – March 2010

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USCG
SECTOR ANCHORAGE



ALASKA DEPT OF
ENVIRONMENTAL CONSERVATION



USEPA (REGION X)
ALASKA OPERATIONS OFFICE

April 2, 2010

Dear Kodiak Subarea Contingency Plan Holder:

Enclosed is Change 2 to the *Kodiak Subarea Contingency Plan for Oil and Hazardous Substance Spills and Releases*. The *Kodiak Subarea Contingency Plan* is the guideline for establishing operations in the event of a major response effort to an oil spill or hazardous material release. This volume supplements the *Alaska Federal/State Preparedness Plan for Response to Oil and Hazardous Substance Discharges/Releases* (aka Unified Plan).

Due to the overall size of the document and the reproduction costs, the majority of the plan recipients will receive the document in a compact disc format. The electronic files of the plan will also be available for viewing or download at the Alaska Regional Response Team's website: <http://www.akrrt.org/plans.html>

Or at the Alaska Department of Environmental Conservation website:
<http://www.dec.state.ak.us/spar/perp/plan.htm>

A long-term joint planning effort produced the *Kodiak Subarea Contingency Plan*. Members of the Alaska Department of Environmental Conservation, the U.S. Environmental Protection Agency, the U.S. Coast Guard, the U.S. Department of the Interior, and numerous other federal, State, local, Native and industry participants contributed to this document. After a 60-day public comment period, the Kodiak Subarea Committee reviewed all submissions and considered all comments and recommendations for the plan. We appreciate the constructive comments received during the public review process, and we incorporated the majority of the comments.


The Change 2 represents a major edit of the plan and includes new community profiles, additional geographic response strategies, a new section on potential places of refuge, and updates to sensitive areas information (See the Summary of Significant Changes enclosure). The Record of Changes page in the Introduction Section has been updated to denote this change to the plan.

The Kodiak Subarea Committee welcomes any comments or recommendations for improving the plan. Written comments should be sent to one of the following individuals:


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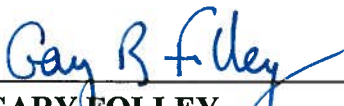
Copies of this plan will be disseminated to federal, State and local agencies and other appropriate organizations involved in various spill response and cleanup activities. Additional compact disc versions of this plan are available upon request from the above contacts.



ROBERT WHITTIER
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Region 10 (Alaska Operations Office)



CAPTAIN JASON FOSDICK
Federal On-Scene Coordinator, USCG
Captain of the Port, Western Alaska



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State On-Scene Coordinator, ADEC
Central Alaska Response Team

Enclosure: Change 2 to the *Kodiak Subarea Contingency Plan*.
Kodiak SCP – Summary of Changes

KODIAK SUBAREA CONTINGENCY PLAN

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UNIFIED PLAN and SUBAREA CONTINGENCY PLANS

Congress passed the Oil Pollution Act (OPA) of 1990 in the wake of the Exxon Valdez oil spill, which occurred in March of 1989. The statute establishes liability and limitations on liability for damages resulting from oil pollution, and establishes a fund for the payment of compensation for such damages. This trust fund, financed by a tax on oil (presently suspended), is available to clean up spills when the responsible party is incapable or unwilling to do so. OPA requires oil storage facilities and vessels to submit to the federal government spill prevention and response plans detailing how they will respond to product discharges and to take responsibility to clean up any spills that may occur.

The law streamlined and strengthened the U.S. Coast Guard (CG) and the U.S. Environmental Protection Agency's (EPA) ability to prevent and respond to catastrophic oil spills. OPA amended the Clean Water Act and, in conjunction with the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), it mandates a "National Oil and Hazardous Substances Pollution Contingency Plan (NCP)" to provide the organizational structure and procedures for preparing for and responding to discharges of oil and releases of hazardous substances, pollutants, and contaminants. OPA called for the establishment of Regional Response Teams to oversee spill response planning and protocols and Regional Citizens Advisory Councils to monitor the oil shipping industry in Cook Inlet and Prince William Sound.

OPA requires the CG and the EPA to prepare oil spill response plans for the State of Alaska, which is designated as an entire planning region under federal guidelines. Alaska statute, as passed as a result of the Exxon Valdez oil spill, requires the Alaska Dept. of Environmental Conservation (ADEC) to prepare a state-wide master plan addressing oil and hazardous substance discharges. In late 1993, the State Emergency Response Commission and the Alaska Regional Response Team approved the concept of combining federal and state planning requirements and developing joint plans. The *Alaska Federal/State Preparedness Plan for Response to Oil and Hazardous Substance Discharges/Releases*, more commonly known as the Unified Plan, meets these federal (NCP and OPA) requirements for regional and area planning, as well as state planning requirements. The Unified Plan, along with the supplementary Subarea Contingency Plans, represents a coordinated and cooperative effort by government agencies and was written jointly by the CG, the EPA, and the ADEC.

Alaska statute divides the state into ten regions for oil and hazardous substance spill planning and preparedness. The CG and the EPA joined with the ADEC to use these ten regions for area planning instead of the federal planning divisions since this would facilitate unified planning for the State of Alaska and prove more practical as well. Because the State of Alaska is called a planning "region" under federal planning guidelines and to avoid confusion with the other federal term "area contingency plans," these ten subordinate planning regions of the state are called "subareas" in the context of the Unified Plan.

The Unified Plan contains information applicable to pollution response within the entire State of Alaska and meets the pollution response contingency planning requirements applicable to the federal and State governments. The plan provides broad policy guidance and describes the strategy for a coordinated federal, state and local response to a discharge, or substantial threat of discharge, of oil and/or a release of a hazardous substance within the boundaries of Alaska and its surrounding waters.

Under both federal and State law, the responsible party for an oil or hazardous substance incident is required to report the incident and mount a response effort to contain and clean up the release. The federal and State governments mandate response plans for oil tank vessels and facilities that have stringent spill response requirements. If the responsible party fails to respond adequately or if no responsible party can be identified, then the federal and State governments will mount a response and will rely upon the Unified Plan and the appropriate Subarea Contingency Plan for response protocols and guidance.

Whereas the Unified Plan contains general information for response efforts taking place anywhere in the State of Alaska, the Subarea Contingency Plan (SCP) concentrates on issues and provisions specific to its particular subarea. The SCP provides information precise to the area, including emergency response phone numbers,

available response equipment and other resources, specific response guidelines, and information on sensitive areas protection and hazardous substance presence.

Alaska State statute mandates a public review of all new plans, an annual ADEC review of these plans, and another public review whenever the plans are significantly revised. The federal government does not require public review for its plans, though the CG and the EPA, as part of the Alaska unified planning process, do cooperate with the State of Alaska and participate in the public review process.

Neither federal nor the State regulations codify a formal approval process for these plans. The Unified Plan and the SCPs are presented to the Alaska State Emergency Response Commission and the Alaska Regional Response Team (ARRT) for review and comment. The Unified Plan approval process can be found in Annex D of the plan. For subarea contingency plans, the plan approval occurs with the signing of the plan's letter of promulgation by the three plan holders – the USCG, the USEPA and the State of Alaska.

Brief synopses of the Unified Plan and the Subarea Contingency Plans follow:

UNIFIED PLAN SYNOPSIS

Annex A provides the purpose and objectives; existing government contingency planning requirements; federal and State authorities; geographic planning and response boundaries; and the response systems and policies

Annex B explains the unified response organization and gives information on the Incident Command System, the federal and State roles during oversight of an incident or when the government leads the response; and emergency declarations and spills of national significance.

Annex C outlines the operational administration of federal and State laws and statutes, including permits required for oil spill responses.

Annex D gives plan review / update procedures and schedule and addresses drills and exercises.

Annex E offers a summary of area resources, including response equipment; tribal governments and Native organizations; environmental and volunteer groups; state term contracts; laboratories; communications; and waste management and disposal information.

Annex F presents chemical countermeasures, dispersants, and other spill mitigating substances, devices and technology. Specific guidelines for dispersant use and *in situ* burning are included.

Annex G contains the Wildlife Protection Guidelines for Alaska.

Annex H provides a standard site safety plan and training guidelines.

Annex I deals with public affairs and has general rules for community relations and media interaction, contacts and checklists.

Annex J addresses radiological response procedures.

Annex K contains the applicable Memoranda of Understanding/Agreement that have been entered into by federal, State, and local agencies.

Annex L addresses hazardous materials by providing an overview of chemical hazards, a chemical profile of Alaska, the extremely hazardous substances at facilities, the chemical risks, and the response capability within Alaska.

Annex M provides the historic properties protection guidelines for federal on-scene coordinators.

Annex N gives a listing of available shoreline cleanup and assessment guidelines.

Annex O presents the ARRT-approved Potential Places of Refuge Guidelines. Several of the SCPs that address coastal areas now include a Potential Places of Refuge Section.

Annex P offers guidelines for marine firefighting, salvage and lightering.

Annex V addresses State and federal policy on volunteers. Definitive guidelines may be developed in the future.

Annex Z provides definitions and a listing of the abbreviations and acronyms that appear in the plan.

Annexes Q, R, S, T, U, W, X & Y are reserved for future use.

The Unified Plan is available on the State of Alaska DEC website at:

<http://www.dec.state.ak.us/spar/perp/plan.htm>

SUBAREA PLAN SYNOPSIS

Response Section lists the essential and most immediate federal and state emergency contact numbers on the first page. Emergency contact numbers for other federal and state agencies, plus those for communities within the subarea, follow. Additionally, information on the spill response command structure, procedures and protocols is included.

Resources Section provides two-page profiles on each of the communities in the subarea; a listing of commercially and non-commercially available equipment; an information directory, offering contact numbers to a variety of resources and companies; and an explanation of logistical considerations, assets, and other supplemental logistics information.

Hazmat Section lists response protocols and the state and federal authorities, policies, responsibilities, and response capabilities. The section also provides a general risk assessment of hazardous substances found within the subarea.

Sensitive Areas Section gives profiles on the biological resources and human use resources that could be adversely affected by a spill. The section includes: graphs depicting the sensitivity of resources; priority ratings from “lesser” to “major” for areas of environmental concern; land management designations and maps; Most Environmentally Sensitive Areas maps; and areas of local concern. Attachments, such as those containing water intake/user lists or salmon escapement tables, may also be found in this section.

Background Section explains legal requirements and boundaries and provides a description of the plan, area of responsibility, the development process and players, and the physical attributes of the subarea, including maps and tidal current flow charts, when available. This section lists the state and federal response priorities, significant historical spills, and abbreviations contained in the plan, and includes the risk assessment maps (when applicable) developed for the places of refuge project.

Scenarios Section will usually offer, depending upon the subarea, scenarios for the worst case, maximum most probable case, and average most probable case for spills in coastal and inland habitats. These scenarios depict how a response to an incident might unfold. When appropriate, vessel and inland hazmat scenarios may also be presented.

Geographic Response Strategies (GRS) Section (*Note: not developed for all subareas*) provides site-specific spill response plans to protect priority sensitive areas in a specific geographic area. In addition to the individual GRS for the subarea, this section presents a location map and descriptions of all the spill response tactics that may be identified for use in a GRS.

Potential Places of Refuge (PPOR) Section (*Note: not developed for all subareas*) identifies potential locations to move a vessel needing assistance, where actions can be taken to stabilize and/or repair the vessel, in order to protect human life, reduce hazards to navigation, and/or protect natural resources and other uses of the area. In addition to the two-page PPOR documents, the Background Section includes the risk maps used to assess and identify the PPOR locations.

Marine Firefighting Section (*Note: not developed for all subareas*) presents the marine firefighting guidelines as established, usually, by the local government(s) in conjunction with the US Coast Guard.

All subarea plans available on the State of Alaska DEC website at:

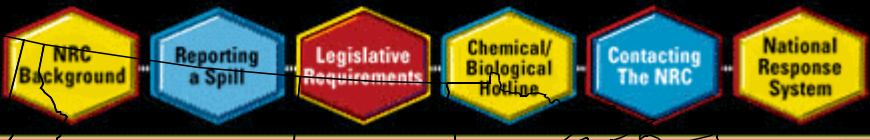
<http://www.dec.state.ak.us/spar/perp/plan.htm>

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National Response Center

1-800-424-8802



Report Spills to the NRC at:

1 800 424-8802

The National Response Center is the SOLE national point of contact for reporting Oil, Chemical, Radiological and Biological discharges.

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REPORT ALL

OIL AND HAZARDOUS SUBSTANCE SPILLS

ALASKA LAW REQUIRES REPORTING OF ALL SPILLS

During normal business hours

contact the nearest DEC Area Response Team office:

Central Area Response Team: Anchorage

phone: 269-3063
fax: 269-7648

Northern Area Response Team: Fairbanks

phone: 451-2121
fax: 451-2362

Southeast Area Response Team: Juneau

phone: 465-5340
fax: 465-2237

Outside normal business hours, call: 1-800-478-9300



Alaska Department of Environmental Conservation
Division of Spill Prevention and Response

rev. May/2005

Alaska Department of Environmental Conservation

Discharge Notification and Reporting Requirements

AS 46.03.755 and 18 AAC 75 Article 3

Notification of a discharge must be made to the nearest Area Response Team during working hours:

Anchorage: 269-3063	Fairbanks: 451-2121	Juneau: 465-5340
269-7648 (FAX)	451-2362 (FAX)	465-2237 (FAX)

OR

to the 24-Hour Emergency Reporting Number during non-working hours: 1-800-478-9300

Notification Requirements

Hazardous Substance Discharges

Any release of a hazardous substance must be reported as soon as the person has knowledge of the discharge.

Oil Discharges

■ TO WATER

- Any release of oil to water must be reported as soon as the person has knowledge of the discharge.

■ TO LAND

- Any release of oil in excess of 55 gallons must be reported as soon as the person has knowledge of the discharge.
- Any release of oil in excess of 10 gallons but less than 55 gallons must be reported within 48 hours after the person has knowledge of the discharge.
- A person in charge of a facility or operation shall maintain, and provide to the Department on a monthly basis, a written record of any discharge of oil from 1 to 10 gallons.

■ TO IMPERMEABLE SECONDARY CONTAINMENT AREAS

- Any release of oil in excess of 55 gallons must be reported within 48 hours after the person has knowledge of the discharge.

Special Requirements for Regulated Underground Storage Tank (UST) Facilities*

If your release detection system indicates a possible discharge, or if you notice unusual operating conditions that might indicate a release, you must notify the Storage Tank Program at the nearest DEC Office within 7 days:

Anchorage: (907) 269-7504	Fairbanks: (907) 451-2360
Juneau: (907) 465-5200	Soldotna: (907) 262-5210

*Regulated UST facilities are defined at 18 AAC 78.005 and do not include heating oil tanks.

rev. May/2005