1	
2	
3	
4	PUBLIC WORKSHOP
5	REGIONAL HAZE STATE IMPLEMENTATION PLAN (SIP)
6	BEST AVAILABLE RETROFIT TECHNOLOGY (BART)
7	
8	
9	
10	
11	
12	
13	Tuesday, April 3, 2007, 1:00 p.m.
14	
15	Anchorage, Alaska
16	
17	Volume I - Pages 1 - 133, inclusive
18	
19	ALASKA STENOTYPE REPORTERS
20	511 WEST NINTH AVENUE
21	ANCHORAGE ALASKA 99501
22	PHONE: (907) 276-1680 FAX: (907) 276-8016
23	EMAIL: aksteno@acsalaska.net
24	
25	

1	PUBLIC WORKSHOP
2	REGIONAL HAZE STATE IMPLEMENTATION PLAN (SIP)
3	BEST AVAILABLE RETROFIT TECHNOLOGY (BART)
4	
5	taken at 555 Cordova Street, First Floor Conference Room,
6	Anchorage, Alaska, before Mary A. Vavrik, Registered Merit
7	Reporter for Alaska Stenotype Reporters and Notary Public
8	for the State of Alaska.
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

Т	
2	A-P-P-E-A-R-A-N-C-E-S
3	Tom Turner, Alaska Department of Environmental Conservation
4	John Kuterbach, Alaska Department of Environmental Conservation
5	Alan Schuler, Alaska Department of Environmental Conservation
6	Alice Edwards, Alaska Department of Environmental Conservation
7	Rebecca Smith, Alaska Department of Environmental Conservation
8	Al Trbovich, Hoefler Consulting Group
9	Greg Arthur, Chugach Electric Company
10	Marta Czarnezki, ConocoPhillips
11	Doug Murray, TRC
12	Lindsay Wolter, Office of the Attorney General
13	Bob Price, Municipal Light & Power
14	Don Mark Anthony, Alyeska Pipeline
15	Kristy McCullough, Agrium
	Chad Parent, CH2M Hill
16	David Mott, U.S. Forest Service
	Alfred Bohn, HMH Consulting
17	Chris Drechsel, Tesoro
	Yelena Savilla, Municipal Light & Power
18	Matt Cohen, Heller Ehrman
	Marilyn Crockett, Alaska Oil and Gas Association
19	Henrik Wessel, Golden Valley Electric Association
	Kate Lamal, Golden Valley Electric Association
20	Randy Poteet, ConocoPhillips
21	Attending by phone:
22	Ann Mebane, Forest Service (Wyoming)
	Bruce Polkowsky, National Park Service (Colorado)
23	Tim Allen, Fish and Wildlife Service (Colorado)
	Andrea Blakesley, National Park Service (Denali)
24	Eri Ottersburg, SLR International (Bothel, Washington)
	Ken Richmond, GeoMatrix (Bothel, Washington)
25	Steve Barnard, Hoefler Consulting Group
	Bruce MacDonald, ENSER

```
John Vimont, National Park Service (Colorado)
 1
 2
      John Notar, National Park Service (Colorado)
 3
 4
 5
 6
 7
         Anchorage, Alaska, Tuesday, April 3, 2007, 1:00 p.m.
 8
 9
                       MR. TURNER:
                                     My name's Tom Turner.
10
      the Technical Service Manager for the Department of
      Environmental Conservation Air Quality Program.
11
12
      here to have a second workshop for the Best Available
      Retrofit Technology. We have several people on the phone.
13
      And so we will go around the room and onto the phone to
14
15
      discuss it out.
16
           We also have a recorder for this meeting, so a couple
      of real quick meeting rules I'd like to go over. First
17
18
      off, bathrooms are out the door and to your left. Exit is
19
      out the door to your right, so everybody knows how to get
      out of here in case there is an emergency or they need to
20
21
      take a bathroom break.
22
           We do have a pretty tight agenda, so I'm going to
23
      monitor this meeting as best possible to keep things on
      task since we have a limited time. A couple of things I'd
24
25
      like you to consider when you speak. One is please speak
```

- 1 up so that people on the phone can hear you. We have, I
- 2 believe, ten call-ins. So we have a pretty good audience
- 3 on the other end. Second off is, for the recorder's
- 4 benefit, the people on the phone, and for everybody here,
- 5 if you would please identify who you are when you speak,
- 6 each time, which would be lively.
- 7 The other thing I'd like you to do is please be
- 8 conscious about what the topic matter is. Let one person
- 9 speak at a time. If a subject matter has come up you feel
- 10 it's been discussed enough, if you are not bringing new
- information on, there may be other opportunities -- I
- don't want to discourage comments, but I also don't want
- to go on and on about the same subject matter.
- 14 Anything else that people think we are going to need?
- 15 Okay.
- 16 There are some adjustments to the agenda. Marilyn
- 17 requested that those various interest groups appear and
- 18 that we give an opportunity for a representative of each
- 19 interest group to give up to five minutes to kind of just
- 20 give an idea what their position is and what they are
- 21 expecting out of this meeting. I believe we have someone
- 22 from the federal land managers which will speak, and Matt
- 23 Cohen will speak on behalf of what I call the BART 7. And
- then I will speak on behalf of the DEC.
- 25 So hearing any other questions [sic] -- it's a large

- 1 group. I think it would be important to go around the
- 2 room so people know who is who so they kind of know who is
- 3 here, even though we have a large group. What I would
- 4 like to do is actually start with the people on the phone.
- 5 Can you guys hear me okay?
- A SPEAKER: Yes.
- 7 MR. TURNER: I'm going to start with Tim
- 8 Allen, and we will just go through the list, then. You
- 9 guys will just kind of have to jump in there. I know you
- 10 are scattered all over the place down there. So Tim, why
- 11 don't you go ahead and start.
- 12 MR. ALLEN: This is Tim Allen with the
- 13 U.S. Fish & Wildlife Service. I'm in Denver right now.
- 14 MR. POLKOWSKY: And sitting in the same
- 15 room with Tim is Bruce Polkowsky, National Park Service.
- 16 MS. MEBANE: This is Ann Mebane with the
- 17 U.S. Forest Service.
- 18 MS. BLAKESLEY: And I'm Andrea Blakesley
- 19 with Denali National Park.
- 20 MR. BARNARD: This is Steve Barnard from
- 21 Hoeffler.
- 22 MS. OTTERSBURG: Eri Ottersburg from SLR
- 23 International.
- 24 MR. MACDONALD: Bruce MacDonald with
- 25 ENSER.

- 1 MR. RICHMOND: Ken Richmond with
- 2 GeoMatrix.
- 3 MR. TURNER: And Herman is on the line,
- 4 yes or no? No. Okay. So I guess that's all the call-ins
- 5 we have. We are going to go around the room. Again, my
- 6 name is Tom Turner. I'm with DEC. And we will start with
- 7 Lindsay and work to my right.
- 8 MS. WOLTER: I'm Lindsay Wolter with the
- 9 Alaska Attorney General's Office.
- 10 MS. CROCKETT: I'm Marilyn Crockett. I'm
- 11 with Alaska Oil and Gas Association.
- MR. MURRAY: Doug Murray, TRC.
- 13 MR. ANTHONY: Don Mark Anthony, Alyeska
- 14 Pipeline.
- 15 MS. EDWARDS: Alice Edwards with Alaska
- 16 DEC.
- 17 MS. SMITH: Rebecca Smith with DEC.
- 18 MR. COHEN: Matt Cohen, Heller Ehrman.
- MR. PARENT: Chad Parent with CH2M Hill.
- 20 MR. DRECHSEL: Chris Drechsel with Tesoro.
- MR. ARTHUR: Greg Arthur, Chugach
- 22 Electric.
- MR. PRICE: Bob Price, manager of
- generation for ML&P.
- MR. TRBOVICH: Al Trbovich, Hoeffler

- 1 Consulting.
- MS. CZARNEZKI: Marta Czarnezki,
- 3 ConocoPhillips.
- 4 MS. MCCULLOUGH: Kristy McCullough,
- 5 Agrium.
- 6 MR. KUTERBACH: John Kuterbach, DEC.
- 7 MR. SCHULER: Alan Schuler, DEC.
- 8 MS. SAVILLA: Yelena Savilla, ML&P.
- 9 MR. MOTT: David Mott with the Alaska
- 10 region of the U.S. Forest Service.
- 11 MS. LAMAL: I'm Kate Lamal with Golden
- 12 Valley, and Henrik will be in shortly.
- MR. BOHN: Alfred Bohn, HMH Consulting.
- 14 MR. POTEET: Randy Poteet, ConocoPhillips.
- MR. TURNER: That's everybody in the room,
- 16 are going to move forward.
- 17 MR. ALLEN: This is Tim Allen with the
- 18 Fish & Wildlife Service. We just had two more Park
- 19 Service people join us, John Vimont and John Notar.
- 20 MR. TURNER: Okie doke. We also have a
- 21 sign-in sheet here, and I would appreciate it if everybody
- 22 signs in. And for those that have called in on the phone,
- 23 if you have received an e-mail from me -- if you have not
- received an e-mail from me, I would appreciate if you
- 25 would send me an e-mail address with your information. I

- can be reached at tom_turner@dec.state.ak.us. And Tim, if
- 2 you would send me their names, I'll follow up with an
- 3 e-mail so we have everybody on the list.
- 4 MR. ALLEN: Okay. I will.
- 5 MR. TURNER: Thank you. The first thing
- 6 we would like to do is people would like to have opening
- 7 remarks. So since we have that request from the BART 7,
- 8 we'll let Matt Cohen have the floor.
- 9 MR. COHEN: Okay. I'll try to keep it
- 10 short. We wanted to use this time just to flag a few
- issues that we think are important. And we will develop
- them a little bit as we go through the agenda, Tom. Sort
- of one principle -- by the way, we think you have done
- 14 quite a good job of sort of setting the framework for
- 15 doing BART. There is a very tight federal guideline. You
- 16 are following it pretty well. So far as we can tell, the
- implementation issues -- and they really are
- 18 implementation issues -- that are concerning us at this
- 19 point are functions of the sort of late start that Alaska
- 20 is getting relative to the rest of the country and to
- 21 the -- the sort of the limitations on your authority to
- issue orders and draft permits to implement this program.
- 23 And we do want to get into that as we go. But we think
- 24 you are essentially doing it right. We are looking
- 25 forward to having an interactive process.

So about a half dozen things we are concerned about 1 is we want the department to do BART per the federal 2 3 quideline. We want -- we don't want to invent this 4 program for purposes of the State of Alaska and the way that is different than EPA has laid out. 5 6 Second, we think it's a problem to -- a problem on 7 multiple levels to be trying to list the BART-eligible sources and emission units in the regulation itself. We 8 sort of figured out why that may be happening, and we want 10 to try to work with you to find a better vehicle to do it so that when you make an adjustment or a unit or a source 11 12 shuts down, you don't wind up having to amend your reg. And we don't intend to slow the process down that way. 13 Third, there needs to be sort of a synthetic minor 14 15 option where a source can take a limit to get out of doing 16 BART either by limiting emissions -- limiting emissions 17 voluntarily to achieve an end goal to keep out. And there 18 is a lot of precedent for doing that in other states. 19 Fourth, we think it's critical that you take the time to do the job right, and we will outline for you today 20 21 some areas where we are anticipating a bit more time 22 than -- than I think your schedule currently contemplates. 23 We know that there are SIP deadlines and pressure from the many interested FLMs on the phone and EPA to get this 24

thing done quickly to meet a December 2007 deadline.

25

- also know that there are very few states that are meeting
- 2 that deadline and that we -- I quess the message we want
- 3 to deliver is it's more important to do it right than to
- 4 do it quickly, although we are willing to work with you to
- 5 make sure it gets done as quickly as possible.
- 6 Fifth, there is -- there is sort of a vagueness in
- 7 these sort of Strawman regs about what administrative
- 8 vehicle you are going to use to impose and implement BART.
- 9 And we think that issue needs some attention. It's
- 10 probably not a good thing to be setting source specific
- 11 emission limits and monitoring requirements in a
- 12 regulation. And Title 5 permits are not an appropriate
- 13 vehicle for doing this. So we would like to talk to you
- 14 about how you do it.
- 15 Finally, we are going to urge you to follow the
- 16 federal guideline in -- in using the 98th percentile of
- daily impact data to make visibility improvement
- 18 determinations. There are some fairly wild outliers in
- 19 any statistical distribution at the very edges, and using
- 20 the maximum daily compact number strikes us as unnecessary
- and unwarranted and contrary to the guideline.
- 22 So there are some things to talk about. That's
- enough time for now.
- MR. TURNER: Okay. Thank you, Matt. Tim,
- are you available or, Bruce, are you available to make any

- 1 comments from the federal land managers?
- 2 MR. ALLEN: We were kind of hoping to go
- 3 last since we --
- 4 MR. TURNER: Sure. From DEC's
- 5 perspective, one of the things that -- the reason for this
- 6 second workshop is we would like to get a clear idea of
- 7 what your concerns are that have prevented us from going
- 8 forward with the proposed rule. The BART process requires
- 9 a full public, in effect, disclosure. We need to be on
- 10 the public record. Our process for putting things on the
- 11 public record is to put things out for 30 days public
- notice, people comment to the public record, and at that
- 13 point we respond and go forward. So what we would like to
- do is to get your concerns out. And I do thank you very
- 15 much for the ones that you laid out because those are the
- 16 kind of subjects we want to get on the table today so that
- 17 we can get going to advance putting this into the adoption
- 18 so that we can meet the federal guidelines.
- 19 We do recognize that that may be delayed beyond
- 20 December, but at the same time we also know that a normal
- 21 regulation process is going to take some time, and that
- it's important that we get moving forward with the
- concerns that we have here to start putting this into an
- 24 adoption package. And that is the purpose that we are
- 25 advancing with.

- 1 And just because I always like to make sure that I
- 2 haven't missed anything, does John or Alice have any
- 3 comments? For those of you that don't know, Alice is in
- 4 charge of the SIP once we're done with the BART
- 5 regulations, and John is head of program management for
- 6 the permits group. No comments?
- 7 MR. KUTERBACH: No, I don't have any
- 8 comments at this point. I think we have laid out a
- 9 process for the meeting. We should be able to explore it
- 10 and find out what the real concerns are, what doing it
- 11 right means for everybody concerned, and be able to sort a
- lot of this out through normal processes.
- 13 MS. EDWARDS: Yeah, I don't have anything
- 14 to comment.
- 15 MR. TURNER: Thank you. Now it's your
- 16 turn, federal land managers on the phone. You get to go
- 17 last.
- 18 MR. POLKOWSKY: This is Bruce Polkowsky
- 19 for the Park Service. And I just want to say that we
- think Alaska has done a good job putting together their
- 21 process for this rule under the tight timetable that they
- 22 have and that, you know, it is a responsibility of the
- 23 states to examine the sources that are likely to be
- subject to BART. It's a process by which they reached a
- conclusion, and then for those sources that are subject to

- 1 BART, to implement appropriate controls after a full BART
- 2 review of engineering analysis. So we view this as the
- 3 first step in getting this rule out to simply do the
- 4 exploration of the sources that are eligible and then the
- 5 determination of the sources that are subject to the full
- 6 BART review.
- 7 So I think Alaska is following the federal guidelines
- 8 quite well, and so that's sort of our perspective. We, of
- 9 course, are always interested and have worked with many
- 10 states in establishing this process of source
- identification by working with the RPOs, the Regional
- 12 Planning Organizations, a first cut to look at modeling
- 13 protocols. Then we worked with individual states that
- 14 wanted to adopt any changes to those modeling protocols
- 15 such as typical areas where they don't have full met data
- 16 and issues of that nature, adjusting how you do the BART
- 17 determination based on when you don't have -- when you
- 18 don't meet the full EPA quidance criteria. And then we
- 19 have worked with individual sources who have come back
- 20 and -- and then wanted to do refined or additional
- 21 modeling.
- 22 And we think that's part of our consultation process
- on this to be in a position to respond to all three
- 24 levels. So we will continue to do that with the State of
- 25 Alaska. And so that's basically our comments, unless Tim

- 1 wants to add something.
- 2 MR. ALLEN: Yeah. I don't have anything
- 3 to add.
- 4 MR. TURNER: Thank you. And since this is
- 5 a public process, does anybody else have any comments at
- 6 this point they would like to add? Hearing none, we are
- 7 going to advance ahead with the agenda though -- the
- 8 agenda has laid out the following. I'd like to have a
- 9 discussion in regards to the timetable and the schedule.
- 10 Mostly I think some of this has just been taken care of,
- 11 but my goal was to outline what the various concerns were.
- 12 We have Strawman regulations that discuss or look at
- what each section of the regulation is going to
- 14 accomplish, and at this point I think we can address the
- 15 various concerns that have been brought up and add them
- in, where would they fit in the regulations. We are
- 17 definitely looking for an interactive meeting. We would
- 18 like you to really give us where you think things should
- 19 be, how they should work, kind of set that framework that
- 20 has been discussed by all three parties that have major
- 21 interest in this process.
- 22 There have been some adjustments to the visibility
- impact analysis, the modeling, so we would like to do a
- 24 quick update on where that is and what's going on with it
- so that people have an idea what's going on with that.

- 1 And then I want to come back and revisit the schedule just
- 2 to make sure that what we laid out is in the schedule and
- 3 where it's going.
- 4 Again, my primary task in this is I am a -- I want to
- 5 make things move along so that we can address people's
- 6 concerns, but also keep to a reasonable schedule so we
- 7 don't get stuck in inertia or delays. And to me the best
- 8 way to do that is through open, honest communication,
- 9 identifying the issues, and looking at each issue and
- 10 figure out how we need to address it and keep moving
- 11 forward. So I'm going to go ahead and go.
- 12 For people on the phone, on the e-mail -- and if you
- 13 did not get the e-mail, my apologies -- but there is a --
- on the bottom of my e-mail, though, is a little box flow
- 15 chart that talks about what the processes are because I do
- think in terms of process maps, and I did send it to room.
- I also wrote it up on the white board here.
- 18 So if you notice, we have a preregulation activity,
- 19 which is kind of what we are in now. And then we have the
- 20 regulation adoptions. We then move into BART
- 21 determination, and we go into the final SIP. So if you
- 22 notice on everything, the preregulation is empty, and so
- that's the purpose of this meeting right now is it's very
- 24 important for us to recognize what the steps are in the
- 25 regulation adoption. A normal regulation adoption is

- 1 going to take six months. That's -- you know, 30-day
- 2 public notice, 30-day response for comments. We have to
- 3 run through -- things through the Lieutenant Governor
- 4 Department of Law, thanks to Lindsay. We also have the
- 5 Lieutenant Governor, after he signs it, it's 30 days until
- 6 it becomes effective. So one block of -- I'm going
- 7 through and identifying where we have blocks of time. We
- 8 know there are legal requirements. One of them is the
- 9 adoption of the regulation. That usually runs about six
- 10 months on a normal, good regulation.
- 11 Also, I'd like to point out that -- why that's taking
- 12 place if though somewhat of an idea where the regulation
- is going, it also gives people an opportunity to be
- 14 working on all this stuff and information they need for
- 15 BART. So it's actually, in my mind, from trying to keep
- 16 this on a schedule to satisfy the Feds, there is
- 17 opportunities there that people have while the regulations
- 18 are going through their process to actually start working
- 19 on the issue.
- 20 Then we have the BART determination which, once it
- goes into a regulation, we have to make a determination of
- 22 how the sources fit and what they need to do for that.
- 23 Again, that would require, based on past experience,
- anywhere between four and six months by the time people
- 25 present it, we look at it, consultants maybe look at it.

- 1 And then it goes through a process. We also have another
- 2 30-day public hearing within that process. But again, you
- 3 may have some opportunity to be working on some of that
- 4 technical analysis now, and so maybe we may not need six
- 5 months to do that. But we will have to see.
- 6 And then it goes into the SIP process, which Alice's
- 7 group takes over. And based on what we had before, that
- 8 process can take anywhere between nine and eleven months.
- 9 If tomorrow we came out with the adoption of regulations,
- we are still a year off before we can even give it to
- 11 Alice. And then she's another nine months to a year off
- before it can go in front of the Feds. So I think it's
- 13 important that we get these discussions, but the goal here
- is to start identifying what you need in the
- 15 preregulation.
- 16 So based on what I heard, some of the things you need
- 17 to see on the preregulation is -- and you guys can start
- 18 telling me. So you want us to follow the Feds. What else
- do you need to see in the preregulation portion?
- 20 MR. COHEN: I'll start just to get it
- 21 going. And one of the problems with commenting on all the
- 22 stuff is it all loops together, like the question of how
- 23 much time is needed for preregulation. It depends on what
- you are planning to do in the regulations itself. So
- 25 it's --

- 1 MR. ALLEN: I'm sorry. Could the person
- who is talking identify themself?
- 3 MR. COHEN: I'm sorry. I'm Matt Cohen.
- 4 And I'm presenting some common views for the BART 7.
- 5 Okay? So it seemed like there was a crossroads in terms
- 6 of how much time you need. We are going to urge you not
- 7 to try to list all the sources and eligible units in the
- 8 regulation itself. If -- if the department could follow
- 9 that recommendation, it seemed to us that there is
- 10 basically almost nothing, no time required before you have
- 11 a usable proposed rule. I mean, there are little issues
- 12 to talk about, but the form of the Strawman regulation is
- 13 close, so long as the sources and the emission units are
- 14 not in it.
- 15 The reason we say that is the list of sources and
- 16 emission units that are subject to BART entails a bunch of
- 17 intermediate steps for which there is a lot of work to do.
- 18 And the sources want to be heavily involved in reviewing
- 19 and in some cases proposing some of that work to you. And
- 20 I think the Strawman provides for that, at least in part.
- 21 But if you wanted to adopt a regulation that included
- 22 complete and final subject to BART determinations, then --
- then we started talking this morning about what -- what
- you would need to do up front.
- 25 The first thing clearly would be to complete the sort

- of eligibility determinations. The department and, I
- 2 think, wisely, floated a list of BART-eligible sources and
- 3 emission units and asked for feedback from the seven
- 4 sources. You are getting that feedback now. I haven't
- 5 seen all of it, but I've seen some of it. We know a
- 6 couple of them are telling you we don't belong in this
- 7 party at all. You are going to get some feedback that the
- 8 list of emission units is -- is not quite correct. And
- 9 this is by no means unusual. You know, the process you
- devise to come up with a list of proposed sources and
- 11 units is the same process that other states have followed.
- 12 It's a good process. There is nothing the matter with
- 13 what you did, but the input you are going to get from the
- 14 sources themselves, I think, will persuade you to change
- 15 that list in varying degrees for each source. And until
- 16 you know what the list of BART-eligible sources and
- 17 emission units is, then you don't want to have people
- 18 starting out on an expensive road until you nail that down
- 19 first because there is a whole lot of work that's
- 20 predicated on it.
- 21 So in our eyes, the first step is to do the
- 22 applicability determinations for what are the BART
- 23 eligible sources and emission units. We also think that
- 24 the modeling effort that has been conducted to date --
- currently you are on the sixth version, Alan? And every

- one has gotten more precise and accurate, but we have
- 2 gotten some pretty high-powered expertise in the
- 3 consulting community, and they are telling us there are
- 4 still at least questions and maybe glitches in the
- 5 modeling protocol you used. And not surprisingly where
- 6 you have decisions that could cost sources a whole lot of
- 7 money, they want to audit your work. And it seems
- 8 appropriate to us that they have the opportunity to do so.
- 9 Again, this could happen after the regs are adopted so
- 10 long as the regs didn't have the final determinations in
- 11 them as to who was subject to BART.
- MR. KUTERBACH: Matt, I have a question
- 13 about that because I'm not really understanding it. As I
- 14 understand it -- and I'm not a BART expert, by any means.
- 15 BART eligibility is just a function of the class of the
- 16 facility, the total emissions, and when the thing was
- 17 built, right? And that's not really adjustable once we
- 18 get the right facts.
- 19 MR. COHEN: But it's not as simple as you
- just presented it, John.
- 21 MR. KUTERBACH: That's what I don't
- 22 understand. What's the complicating factor?
- MR. COHEN: I'll give you an example. So
- 24 you have got Chugach Electric, Beluga River power plant in
- 25 for two units. It turns out that during the 15-year time

- 1 period that's the critical eligibility period for BART,
- those units were built, or at least by the end of them
- 3 they were both in existence -- that's a term of art for
- 4 BART -- as simple cycle turbines. Simple cycle turbines
- 5 are not one of the -- are not in the 26 categories. Okay.
- 6 So a couple of years after that period closed, Chugach
- 7 installed and now is operating a heat recovery steam
- 8 generator and now they operate as combined cycle turbines.
- 9 If that had been done during the 15-year time period, they
- 10 would be in. We are telling you that we think they are
- 11 out. But the interaction between those different
- 12 eligibility criteria in the rule can get a little bit
- 13 complicated.
- 14 MR. KUTERBACH: So everybody has this type
- of problem?
- 16 MR. COHEN: Well, other people have
- 17 different types of problems.
- MR. KUTERBACH: Well, I guess I'm still
- 19 not quite understanding. I understand Chugach has found
- 20 over the past six weeks since we told them, look, looks
- 21 like you are in, and they figured out this issue.
- MR. COHEN: Yeah.
- MR. KUTERBACH: Okay. Then I assume
- 24 everybody else went back and looked at their sources and
- 25 figured out. What's the issue still remaining?

- 1 MR. COHEN: Okay. The determination of
- 2 BART eligibility is not a matter of when the plant was
- 3 built. It's a matter of when each unit was built.
- 4 MR. KUTERBACH: Sure.
- 5 MR. COHEN: So for some units that may be
- 6 a simple call; for others, the data may be hard to come
- 7 by. And we -- at least some of the sources think your
- 8 list may not be quite right.
- 9 MR. KUTERBACH: Okay.
- 10 MR. COHEN: And you have asked for
- 11 feedback on that. That's the right thing to do.
- MR. KUTERBACH: Sure.
- 13 MR. COHEN: For some sources, the
- 14 categories are PSD categories. They are borrowed from the
- 15 PSD rule. Some of them are not all that specific. Their
- 16 scope is vague enough so that in some cases EPA and the
- 17 guideline saw fit to make some applicability
- 18 determinations about who is in and who is not. So in
- 19 other words, you know, what's a fuel conversion plant, you
- 20 know.
- 21 MR. KUTERBACH: Do we have a fuel
- 22 conversion plant? Is that what we are talking about?
- MS. CZARNEZKI: Yeah. The LNG plant.
- MR. COHEN: Maybe the LNG plant is a fuel
- conversion plant. Maybe it isn't. That's an issue that

- 1 those guys have been wrestling with and that you are going
- 2 to have to wrestle with.
- 3 MR. KUTERBACH: I understand. How much
- 4 time do you think it's going to take to sort out or cue up
- 5 these issues?
- 6 MR. COHEN: To a substantial degree it's
- 7 how much time -- you have asked for feedback on this. You
- 8 are getting your feedback. The latest date I heard that
- 9 anybody is getting it back to you is, like, April 9th. So
- 10 you are going to get the feedback from us quite shortly,
- 11 right?
- 12 MR. TURNER: Correct.
- 13 MR. COHEN: So after that, it's how much
- 14 time will it take the department to analyze those issues
- and make your determinations. But the other thing that I
- 16 want you to appreciate is it's crazy to send people off on
- 17 exemption modeling or even visibility impact modeling
- 18 until you know what the universe of affected sources and
- 19 emission units is. You want to do that first. Otherwise,
- 20 it's a waste of time and money. That's all. This one is
- 21 easy, relatively, compared with some other things.
- MR. TURNER: Okay. So the purpose here,
- just to make sure I'm doing, is we are discussing without
- 24 going into the details of this Strawman regs, which we can
- discuss there, are issues that need to be addressed so

- that we can advance the adoption. And for purposes of
- 2 managing the meeting, if I see people raising their hand
- in the room, I'm going to call on them, and then I will
- 4 reference back to the phone to make sure if the phone
- 5 people have any comments.
- 6 So one of the things that I just heard is that there
- 7 is a question about the determination of the list. What
- 8 the department has done is they have gone through a
- 9 process of putting that list out. It's now out for
- 10 everyone to look through the list. We have given them
- 11 more time than we thought necessary, but they requested
- more time. We have extended that time until April 9th so
- 13 that they can have a chance to look at it. And we are
- 14 going to go back and confirm that list.
- 15 So one of the criteria that you would like to see
- 16 before we go out for adoption is the determination of that
- 17 list.
- 18 MR. COHEN: Actually, Tom, if you -- if
- 19 you didn't feel compelled to put the list of sources and
- units into the reg, you don't even have to wait to go out
- 21 to a proposal until you do that. You don't have to wait
- for anything, as far as we are concerned, so long as the
- 23 discretionary or nondiscretionary determinations you have
- to make for each BART-eligible source and unit don't get
- 25 bound into that regulation. That's a -- you guys know

- that what you are proposing to do is, like, very, very
- 2 unusual, if not unprecedented in the implementation of
- 3 BART. You know that putting all these -- and Tom, I know
- 4 you have already heard this from a couple of members of
- 5 this coalition.
- 6 Putting the list of sources and units into the reg is
- 7 just about unheard of. And we also, sitting around this
- 8 morning, thought about maybe some reasons why you might
- 9 have deemed it interesting or valuable to do that.
- 10 MR. TURNER: Okay. So just real quick.
- 11 So the discussion we are having is the -- one of the
- 12 identification -- we can get into more detail later -- is
- 13 the identification of whether or not there needs to be the
- list within the adoption. So that is one of the key
- 15 points. Real quick, does anybody have any comments on the
- 16 phone? I'll start again with Tim and Bruce.
- 17 MR. POLKOWSKY: I was trying to figure
- 18 this out earlier and looked at Colorado's BART rule
- 19 because they have gone through the phase of identifying
- 20 the source of the subject to BART, and we are working with
- 21 them and have been for quite a while. And their process
- 22 was a little different in that because they had more units
- and more sources involved, their rule went out and said
- 24 that the State would -- the rule required the State -- and
- 25 it may have had a deadline in it; I don't know for sure --

- 1 within so many days to write a letter to each source
- 2 saying you are subject -- you are -- excuse me -- BART
- 3 eligible and subject to a full BART review. And so their
- 4 process was a little bit different in that it obligated
- 5 the State to write a letter to each source that was found
- 6 to be subject to the BART review.
- 7 MR. TURNER: Okay. Anybody else on the
- 8 phone? Chris with Tesoro wanted to make a comment.
- 9 MR. DRECHSEL: I just wanted to follow up
- on Matt's point that it sounds like what I heard you say,
- 11 Tom, is that you are looking for ways to keep the process
- moving, but at the same time, you know, address our
- 13 concerns. And it seems like removing the list from the
- 14 regulation is a way that you guys can potentially move
- ahead, but at the same time we can have the time that we
- 16 need to make sure that we have the complete applicability
- 17 analysis developed and not pinned down by the fact that
- 18 they are in the rule by the time it was proposed. So I
- think that's kind of in general why we are making these
- 20 points.
- 21 MR. TURNER: To keep the meeting moving,
- 22 because I think we are getting into a Strawman discussion,
- 23 a key point I have for moving forward the regulations to
- 24 adoption is how to handle the BART determination, how to
- 25 handle the list.

- 1 MR. KUTERBACH: Well, there is two
- 2 different things, two different concepts, I believe, we
- 3 are talking about here. The first is BART eligibility,
- 4 which is the only list that we really have.
- MR. COHEN: No, it isn't.
- 6 MR. KUTERBACH: Yes, it is. We have a BART
- 7 eligibility list, and then we say everybody on the BART
- 8 eligibility list goes through the analysis unless they get
- 9 kicked out through the visibility mechanism. That's the
- 10 way the rule was written, or at least the example rule was
- 11 listed. It had the BART-eligible source list, and then
- subsequent to that we said, okay, we're going to assume
- 13 based on the modeling that we conducted that all the
- 14 sources who are BART eligible are also subject to BART
- 15 unless -- and this is the off-ramp that was requested last
- 16 time -- unless they show that they -- they are -- don't
- 17 impact visibility.
- 18 So I understand you are asking for a way to argue
- 19 that the source doesn't meet those three criteria is what
- 20 I understand. You want to deal with the eliqibility list.
- MR. COHEN: Yeah. I'm using the
- 22 guideline definitions of the terms eligible and subject to
- 23 BART. The eligibility step we have talked about is
- 24 pretty -- it's -- it's not [sic] straightforward. At
- least it won't take a lot of time. The subject to

- 1 determination is not as straightforward and involves some
- 2 policy determinations by the department, most of which we
- 3 think you are doing about right. A few of them we want to
- 4 talk to you about. But if you need to do that -- and the
- 5 concept of an off-ramp, John, why -- if you are going to
- 6 find -- and I think the regulation does find -- the
- 7 Strawman does find that these sources and units are
- 8 subject to BART unless we can persuade you that, through
- 9 an off-ramp analysis, that they are not. Am I wrong?
- 10 MR. KUTERBACH: Right. That's what --
- 11 that's what 7 asked for.
- 12 MR. COHEN: In order for to you find that
- 13 they are subject to BART, you need to complete the
- 14 visibility impact analysis.
- 15 MR. TURNER: No, we don't. No. Just to
- 16 be clear on -- the purpose of the modeling was not to show
- 17 whether you are in BART. The department took on the
- 18 modeling to show the benefit -- if you can get kicked out
- 19 of BART -- you are subject to BART. That -- that group
- 20 was determined to be BART determinate -- BART eligible.
- 21 And so the next thing we did after BART eligibility is
- let's see if these people model out. That's the purpose
- of the modeling is to show that you can get out.
- Otherwise you are in.
- MR. COHEN: Right. But what if -- what if

- 1 you didn't do the modeling quite right?
- 2 MR. TURNER: It doesn't -- the modeling's
- 3 purpose is to show out.
- 4 MR. COHEN: Right.
- 5 MR. TURNER: So if you can then show that
- 6 the modeling was done in a manner to show that you are
- out, we are discussing including that into the Strawman.
- 8 But I think we are jumping ahead into the Strawman
- 9 regulations. What I'm trying to do at this point is if we
- 10 can identify these issues, when we get into the Strawman,
- 11 I think we will do them.
- 12 So the first issue I have heard coming up is what you
- will need -- and this is how when I'm doing project
- 14 management I break things apart so that we can identify
- 15 issues to keep things moving. So one issue is how we did
- 16 BART eligibility and how -- and whether or not the unit
- 17 list should be included, and there may be some more time
- 18 required or some more discussion over what's on that list,
- 19 the unit list. Okay?
- The second thing is there is a question that we need
- 21 to address about the modeling. And I have included a
- 22 whole section within the agenda to discuss it. Are there
- 23 other things that we're looking at that we need -- we will
- 24 discuss all this when we get into the Strawman
- 25 regulations. What I'm looking at right now to keep

- 1 this -- what other stuff is required in order for us to
- 2 come out for a regulation.
- 3 So I'm hearing we are going to have to work on the
- 4 unit list a little bit. We are going to have to maybe go
- 5 back and visit the modeling. And we are going to have to
- 6 have a discussion when we get into Strawman about how we
- 7 are going to determine who is in and who is out. Okay?
- 8 So anything else that people are hearing that they need in
- 9 order for us to go on to regulations? I'm kind of
- 10 identifying the issues here, which you did a pretty good
- job at the beginning, Matt.
- MR. COHEN: Thank you.
- 13 MR. TURNER: Anybody on the phone?
- 14 MR. MACDONALD: This is Bruce MacDonald at
- 15 ENSER. A very quick comment. I understand that if a
- 16 source is BART applicable and determined that they do have
- 17 an effect, they do have to actually to submit a permit
- 18 application and get it approved to install BART. Is that
- 19 your understanding?
- 20 MR. TURNER: Run that one by because
- 21 everyone has gotten looks differently on that one.
- 22 MR. MACDONALD: That if you are subject to
- BART, that is, not BART eligible but subject to BART, you
- 24 would ultimately need to submit a permit application to
- 25 ADEC for review and approval for the actual installation

- of BART, along with all the compliance, monitoring, record
- 2 keeping, and reporting requirements.
- 3 MR. TURNER: Once you've gone through the
- 4 BART determination process, which is -- please recognize
- 5 where that stuff is. You have to go through. And Alice
- 6 and John, you can jump in if I don't get this totally
- 7 correct. Once you have gone through the BART
- 8 determination process and once it is going through the SIP
- 9 process, at that point when you then have to, in effect,
- implement the BART, at that point, yes, we could put it
- 11 into a Title 5 permit or adjust your existing Title 5
- 12 permit to show that, but you still have those other steps
- 13 to go through first.
- 14 MR. MACDONALD: Sure. I understand. But
- 15 ultimately I think whether a construction permit or a
- 16 Title 5 permit modification is required I think is an
- important point for implementing.
- 18 MR. TURNER: So you would like to have
- 19 some more -- for getting this advancing to adoption, we
- 20 initially proposed that it go through the Title 5. You
- 21 would like to look at other options.
- 22 MR. MACDONALD: Well, I think it should be
- just clear as to what the options are. If there are none,
- then that's fine, but it should be spelled out clearly
- 25 what the options are.

- 1 MR. TURNER: Just to go back to what Matt
- 2 said because I heard this earlier, what I'm hearing is you
- 3 would like some more clarity over whether or not it's
- 4 going to be some type of a minor permit, whether we're
- 5 going to put it into a Title 1, or whether or not we're
- 6 going to choose a construction route permit. So you would
- 7 like some more clarity around that in order for us to put
- 8 it out for adoption.
- 9 MR. MACDONALD: Yes.
- 10 MR. COHEN: Yes. That's fair statement.
- 11 MR. TURNER: I'm making a note here on
- that one because that's one I need to add to the list.
- 13 Okay. Anything else that we need -- that we -- just
- 14 quickly briefing, the discussion points that we need to
- 15 start identifying that are required that people want to
- 16 cover, look at, discuss in order for us to advance this to
- 17 adoption?
- MR. KUTERBACH: Proposal.
- 19 MR. TURNER: Proposal. Thank you, John.
- MR. KUTERBACH: We haven't even proposed
- it. We're trying to get the steps of what's going to
- clear, what's going to stop you or discourage people from
- calling the governor's office or whoever they call to
- 24 allow us to propose a regulation. What still has to be
- done before that process can go forward.

- 1 MR. TURNER: Great. Now we are pretty
- 2 close to schedule. Thank you. What I'd like to do is go
- 3 to the next part of the agenda, and in it I think we can
- 4 get these issues a little bit deeper. I think you kind of
- 5 touched upon the first one, Matt. But we have a Strawman
- 6 regulation. And what that is is it says Strawman
- 7 discussion version of BART regulation. I sent it to
- 8 everybody by e-mail, so hopefully the phone people have
- 9 it.
- 10 And what we have here is laying out what we see as
- 11 something that could be a proposed -- thank you, John --
- 12 regulations and what the various sections would be, what
- 13 subjects they would cover, and how we are looking at doing
- it. In other words, this is how we are going to frame the
- issue within the regulations.
- 16 MR. COHEN: Could I stop you for a second?
- 17 MR. TURNER: Of course.
- 18 MR. COHEN: I'm sure I'm going to play the
- 19 heavy today for the regulated sources, so I'm willing to
- 20 assume that burden. There were two schedule issues in
- item B on the agenda that I don't think we covered. One
- of them we did some thinking about this morning, which is
- 23 the BART determination time. And are you up for getting a
- 24 perspective from the regulated sources on what you are
- 25 going to need for that?

- 1 MR. TURNER: You know, Matt, I appreciate
- 2 you reminding me in those little two details. Yes, I
- 3 would be happy to get your perspective on BART
- 4 determination time estimates.
- 5 MR. COHEN: Do you want to wait?
- 6 MR. TURNER: No, we can go on here. What
- 7 I'd like to do is really get an idea of what you guys
- 8 think it's going to take to do the BART determination.
- 9 Just to give you the perspective, I have -- when you get
- into this, we figure it's going to take just roughly
- 11 anywhere up to -- we originally, I think, said 120 days to
- look at how much to do the analysis. Our perspective is
- 13 if the regulation agreement is fairly close when it goes
- 14 into regulation, you actually have six months in front of
- 15 that, too. So there could be adequate time that the BART
- 16 analysis would come from the sources, but then we need
- 17 time to walk it through our process, which usually is
- about up to three months. So in general, I'm looking at
- 19 the overall BART determination process to take about six
- 20 months.
- 21 Now, a question to you is: Would it take longer and,
- if so, why?
- MR. COHEN: The really great thing about
- this is that somebody else gets to deliver this little
- 25 presentation to you. Al Trbovich is --

- 1 MR. TRBOVICH: This is Al Trbovich,
- 2 Hoeffler Consulting Group. And as Matt mentioned, we
- 3 thought about the timeline to do our part of the BART
- 4 determination this morning. And our thinking is that it's
- 5 probably going to take us on the order of about nine
- 6 months to work through a BART determination and be
- 7 comfortable with submitting that determination to ADEC.
- 8 MR. KUTERBACH: How? No, I was expecting
- 9 something, but not nine months.
- 10 MR. TURNER: John is acting with surprise,
- 11 for the phone.
- MR. TRBOVICH: And we have the schedule
- 13 here on a piece of paper. And the reason -- there is a
- 14 couple reasons for that. One, of course, is we have to do
- the engineering and design work to figure out what
- 16 technologies are available for BART and how we would fit
- 17 those into our facilities and what the costs would be.
- 18 And then, of course, we need to do the modeling to
- 19 determine whether or not those particular technologies
- 20 would be effective at reducing visibility impacts.
- 21 Then after we have developed those numbers, would
- 22 have to go to our management and get -- let them know what
- 23 the costs are and get their approvals to spend the kind of
- 24 dollars that we are talking about here. And then at least
- in the case of the utilities who may be subject to this,

- 1 there is some generation planning that needs to occur so
- 2 that they can work into their overall plans for future
- 3 generation whether or not these additional costs for
- 4 retrofitting existing facilities is the most cost
- 5 effective approach to generation or if perhaps they should
- 6 change their long-term generation plan and perhaps adjust
- 7 when they are going to install new generation.
- 8 All that needs to get done in a very detailed and
- 9 organized manner. And realistically we believe it's going
- 10 to take up to nine months to get that job done.
- 11 MR. KUTERBACH: I anticipated that -- we
- didn't have a good feel for how long BART determinations
- 13 take. And so we asked Becca to go and survey states that
- 14 have actually been submitting BART determinations and see
- 15 what kind of timelines we're looking at. So Becca, maybe
- 16 you could give us an idea of what other states are doing.
- 17 MR. POLKOWSKY: We have been working with
- 18 lots of states that are in various stages of this process,
- 19 and most of them have not taken nine months to have the
- 20 sources do an engineering analysis of options. To the
- 21 extent that you have to plan out your finances, I think
- that part comes after you find out that you are subject to
- BART. But there are three states that on their website
- 24 actually have laid out the process very well: Colorado,
- North Dakota and Minnesota. And in -- again, in

- 1 Colorado's example, they put out their rule in March of
- 2 last year. They identified their final list of sources
- 3 that were eliqible in about the Julyish -- July/early
- 4 August time frame. And the engineering analyses for the
- 5 purposes of moving forward on their SIP came in in the
- fall in the October/early November time frame. So you
- 7 know -- and I think Minnesota and North Dakota's worked
- 8 pretty much the same way, within a month or so maybe one
- 9 way or the other. So that's been the experience of other
- 10 states. And I guess the benefit of Alaska being a bit
- 11 behind is that a lot of that work could inform the sources
- 12 as to what the options that they would need to look at
- would be.
- 14 MR. ALLEN: There is also other states
- 15 that have gotten farther in the process. From what we
- 16 understand, Colorado, North Dakota and Minnesota have
- 17 great examples on their websites, but there were plenty of
- other states that could be gone to for examples, as well.
- 19 We do have BART determinations from the company submitted
- 20 by other states.
- 21 MR. TURNER: Okay. Did that then
- 22 answer -- I mean, that was kind of your experience, Becca?
- 23 MS. SMITH: Yeah. In talking with -- I
- 24 did talk with people in Colorado and North Dakota, as well
- as a number of other states. And the ones that have

- 1 finished their -- their analyses or are getting close to
- 2 it, they are looking at -- most of those states have taken
- 3 between four to six months. And then there are a number
- 4 of states that are going out of -- proposed at this point
- 5 they haven't yet -- some of their facilities may have
- 6 started doing things. Most of them are doing them prior
- 7 to a reg process at all. Most of them are proposing
- 8 between two and three months for doing the entire analysis
- 9 process. That's the case in Arizona, Oregon, Washington,
- 10 and Nevada.
- 11 MR. COHEN: It definitely isn't the case
- in Washington. I'm sorry.
- 13 MS. SMITH: They have been working with --
- 14 I talked to the guy there, and he said they have been
- 15 working with their sources, but their regulatory orders
- 16 are going out in July, and at that point they are giving
- 17 their sources 60 days to get the answers back.
- 18 MR. DRECHSEL: I can speak a little bit to
- 19 the Washington project because we're in the middle of it
- 20 right now. Even though those req orders are going out in
- 21 July requiring it for two months, the sources in
- Washington have been working on them for several months
- 23 prior. And our experience thus far is we have started
- 24 roughly early part of February on the -- on the technology
- review phase, and our plan at this point, assuming those

- 1 reg orders come out, is to have that submitted by
- 2 September. And even with that, we feel like we are really
- 3 going to be -- we are really going to be pressed and
- 4 stretching it to meet that -- that February to September
- 5 time frame, so --
- 6 One thing to keep in mind, I think one difference
- 7 between the amount of time you are working on it versus
- 8 kind of the amount of time that an agency has laid out in
- 9 requesting, you know, those be submitted, a lot of
- 10 companies are working on it in advance.
- 11 MR. TURNER: And Bob Price with ML&P, did
- 12 you have any comments?
- 13 MR. PRICE: Yes, I do. There is a number
- of issues here that concern us. The modeling has been
- 15 addressed, certainly, but the implementation timetable is
- 16 very important to us. We are in the middle of a turbine
- 17 modernization program right now shooting to replace over
- 18 200 megawatts of generation with state-of-the-art by 2011.
- 19 It's about a five-year process from the beginning to end
- 20 to do this.
- 21 And I foresee a circular problem here because our
- 22 plans on moving forward with state-of-the-art, which would
- 23 knock 30 percent off our fuel consumption and knock our
- 24 emissions down to 10 to 20 percent maybe of what they are
- 25 right now might have to be set back a year or two if we

- 1 are forced to implement this ahead of that particular
- 2 process.
- 3 We have got probably over \$300,000,000 that we are
- 4 planning on selling bonds for to go forward for this new
- 5 generation. And from initial guesswork by our generation
- 6 people, it could cost up to 30,000,000 just to retrofit
- 7 some of our turbines. So we have some heavy decisions
- 8 here. Do we retrofit, or do we just class 26 the turbines
- 9 and put them on a scrap heap, which we can't do until we
- get the new turbines. And, oh, by the way, do we keep our
- 11 diesel fuel backup, which causes additional environmental
- 12 problems, or do we strap that?
- 13 But we are the only utility in the railbelt that has
- 14 any fuel backup, so if your gas lines are interrupted
- there will be nobody who can turn on the lights if we do
- 16 away with our million-gallon tank up on the hill out
- 17 there. And that probably, if it became too cost
- 18 prohibitive, we would probably have to choose to do away
- 19 with the backup fuel capability.
- 20 So these are decisions we are facing and every one is
- 21 affected by the other decisions that are made here.
- 22 That's why the timetable is important to us. I can't
- 23 speak to the validity of nine months versus eight versus
- 24 six. I'm not an expert in that area, but I know there is
- a lot of different options that could be used to retrofit

- 1 for the two turbines that we have that may be subject to
- 2 this. And we need time to address that and get cost
- 3 estimates and maybe work with you all.
- 4 I understand that ADEC does do some cost analyses or
- 5 whatever cost impact analyses when -- or they consider
- 6 that when they start looking at solutions. Is it worth
- 7 30,000,000 to affect your emissions by a tenth of a
- 8 percent, for example. Where is the end curve? I don't
- 9 know this. I don't have any experience in this area. But
- 10 these are factors that we need to talk about. And I'm
- 11 sure every other utility has similar type concerns.
- 12 MR. TURNER: I appreciate it. Thank you,
- 13 Bob. Now, again, what the goal is here is just to look at
- 14 the overall time schedule. The discussion we are talking
- 15 about is how long it takes with BART determination. I
- 16 think it's important for people to recognize that the BART
- determination is not implementation of BART; it's looking
- 18 at how to do it, what to do it, looking at that cost
- 19 analysis. So we do recognize that that requires an
- 20 adequate amount of time in order to do it right because
- 21 there are major capital decisions.
- We have seen other states running up to six months.
- We are hearing from ML&P that it may take as long as nine
- 24 months, possibly longer. From the perspective of the
- person that has to do deliverables about keeping this on

- 1 somewhat of a schedule, you will have, if we have
- 2 reasonable agreement on the regulations before -- when
- 3 they go out for the proposed regulations and before they
- 4 get adopted by the Lieutenant Governor is a six-month
- 5 process. Then we have an additional discussion point of
- 6 four to six months that we are thinking in order to do the
- 7 BART determination.
- 8 If a schedule is nine months to start doing the type
- 9 of cost analysis -- we have already heard one example
- where they're doing this in Washington state where they
- 11 are taking the time now to start sorting this stuff out.
- 12 So if you look at how long it takes to do a BART
- determination, you have a nine-month schedule. If it's
- 14 going to be six months before the regulations are even on
- 15 the street and then another six months to do the
- 16 determination, you effectively have anywhere between up to
- 17 a year to do the BART determination section. You can
- 18 start doing that work now.
- 19 MR. POLKOWSKY: I guess to back up Tom
- there a little bit, in terms of what I heard the other
- 21 speakers say, there were some concerns about how you
- 22 implement the rule. And again, once the BART
- determination is made and then incorporated into the SIP,
- the emissions goal of that incorporation actually has five
- 25 years to be implemented. And part of that BART

- 1 determination could certainly include a consideration of
- 2 future plans in terms of where the emissions are going.
- 3 If you are already committing to a modernization plan, you
- 4 essentially say, you know, the source of that might be
- 5 subject -- you are going to have it replaced by a certain
- 6 period of time. The remaining life of the source is one
- 7 of the BART factors.
- 8 So it all, you know, can be accommodated within the
- 9 BART determination process in future plans. And then,
- 10 again, the emission limit really has a five-year window if
- 11 you fully implement it. So it's a long ways away from
- 12 actually meeting the limit. And we are just at this point
- 13 talking about the State doing the eligibility stuff which
- 14 you talked about earlier and then the timing for the
- 15 engineering analysis which goes into the State process to
- 16 inform the State as to what if any emission limits are
- 17 needed.
- 18 MR. TURNER: Chris?
- 19 MR. DRECHSEL: I was just going to add
- 20 that I guess another component of this timeline that we
- 21 haven't really brought up yet is the six months that we
- are playing with in the draft Strawman appears to
- incorporate kind of a parallel process of the exemption
- 24 modeling, if we choose to do so, being conducted at that
- 25 same time. And one thing that we haven't gotten into yet

- 1 is one thing that we would like to request or at least
- 2 talk about is the ability to accomplish that exemption
- 3 modeling, you know, the eligibility -- improving that
- 4 eligibility list, et cetera in advance of even getting to
- 5 sort of the timeline of doing the technology reviews.
- 6 MR. KUTERBACH: I guess I'm a little
- 7 confused because our last meeting, what was explained to
- 8 me was the visibility analysis portion, which would be
- 9 part of this -- the exemption that we worked out and that
- 10 we had talked about is actually part of this BART impact
- 11 analysis, this engineering analysis. And so it could be
- going on while -- you know, before you actually did the
- 13 engineering aspect of it, you can analyze the visibility
- 14 impact. You have to do that anyway if you are going to be
- 15 subject to BART.
- 16 So I quess I -- I see that as naturally part of the
- 17 process of doing the BART analysis is that you have to
- 18 estimate the impact -- the visibility impact of the
- 19 technologies that you are looking at.
- 20 MR. DRECHSEL: Correct. That's a
- 21 component of the technology review, but what I'm saying is
- 22 that there is still the exemption modeling or what he's
- been calling the off-ramp, as well, that we haven't talked
- about yet.
- MR. COHEN: John, they are different

- 1 exercises. The exemption modeling is solely focused on
- 2 establishing the contribution to visibility impairment of
- 3 the existing source. Okay. The BART visibility impact
- 4 modeling is intended to model the improvement derived from
- 5 a series of controlled technology options. And, you know,
- 6 that's just a different question.
- 7 MR. KUTERBACH: Okay. So I guess I'm
- 8 looking over here because I know the people who were at
- 9 the meeting last time brought this up, the visibility. So
- is what Matt is saying right, that it's really not the
- same visibility, the consultants that were here before?
- 12 You remember, Al.
- MR. TRBOVICH: It is modeling for two
- 14 different purposes. The exemption modeling is looking at
- 15 the existing BART subject -- excuse me -- the BART
- 16 eligible emission units and determining if those emission
- 17 units should be subject to BART. Okay.
- 18 Then -- and this is going by the federal guidelines
- 19 as opposed to your rule. Then assuming that you need to
- 20 do the BART analysis, you can -- you look at the
- 21 technologies and model to determine what improvements in
- 22 visibility result from that technology. So if -- if --
- 23 the way you would do it if you were doing it in a
- 24 progressive sense would -- first you would do the
- 25 exemption modeling. If you are not exempt under that

- 1 modeling, then you would start your technology review.
- 2 And after your technology review was done, for those
- 3 technologies that were feasible, you would do your
- 4 improvement model. So there would be three steps there.
- 5 And the first step, that is the exemption modeling,
- 6 typically does not run parallel to the BART technology
- 7 review because if you exempt out, there is no point in
- 8 doing the BART technology review. So, of course, you
- 9 don't want to spend that money, time, and effort doing
- something that you don't necessarily need to do.
- MR. KUTERBACH: Okay. So I guess I
- 12 understand. We got some bad info at the last meeting.
- 13 MS. EDWARDS: But it also seems to me that
- 14 you might exempt yourself out after doing that initial
- 15 modeling, but you also might need to move forward. And
- 16 then you do your subsequent modeling of your -- looking at
- 17 the analysis of controls, you are comparing back to the
- 18 initial modeling. So you have to do the initial
- 19 modeling -- you can either choose to do the additional
- 20 modeling at the beginning or you can do -- you are going
- 21 to do this baseline and compare it to the control, so you
- are going to do that one modeling step regardless.
- 23 MR. TRBOVICH: That's correct. You are
- 24 going to do the one modeling step regardless, but what you
- 25 might not do is the technology review and the engineering.

- 1 And so you would not do the technology review and the
- 2 engineering parallel to that first modeling step.
- 3 MR. DRECHSEL: That's all the point I
- 4 was trying to make is that we are talking about the
- 5 overall timeline. We are talking about six months. In
- 6 the Strawman as proposed, it's talking about the
- 7 technology review being done in parallel of the exemption
- 8 modeling, whereas those two pieces are kind of one follows
- 9 the other.
- 10 MR. TURNER: I understand. So what I'm
- 11 hearing is you have to do the modeling exemption first.
- 12 Then you have the BART technology analysis. And then you
- 13 have the modeling that will reference the first model.
- 14 And I understand you have these three-step processes. I'm
- 15 just suggesting that if you look at the overall schedule,
- 16 you know, you have got six months doing the proposal up to
- 17 adoption, and then possibly of a six to a nine months or a
- 18 four to a nine months time to do BART determination. So
- in reality you have up to a year to complete this process.
- 20 That's all I'm saying at this point.
- 21 MR. COHEN: I want to raise one other
- 22 guestion. There have been no completed BART
- determinations in Region 10, and I don't have any clients
- 24 who have actually completed one yet. So when it gets to
- 25 the stage of talking about how the actual BART analysis is

- done, I'm just reading the guideline. But Al, I guess I
- 2 want to question whether, in fact, the exemption modeling
- 3 analysis has any applicability at that second stage
- 4 because I thought what you were modeling at the second
- 5 stage is allowables rather than actuals and looking for an
- 6 increment of improvement. Forgive me. I just don't know.
- 7 MR. TRBOVICH: Maybe I wasn't clear. What
- 8 I'm saying is the protocols that you set up to do the BART
- 9 exemption modeling are going to be the same protocols that
- 10 you use to do your impacts model.
- MR. TURNER: Correct.
- MR. TRBOVICH: The inputs may or may not
- be the same, but the protocols would be the same.
- 14 MR. TURNER: So back to the schedule,
- 15 because we are still on the schedule and now we are off of
- 16 my meeting schedule. Do we have any other comments from
- 17 the phone? Okay. So when it comes to BART
- 18 determination -- and we will need to consider the time
- 19 element could be as long as nine months based on some of
- 20 the information we are receiving from Municipal Light &
- 21 Power. Other states have gone from four to six months.
- 22 Okay.
- MR. TRBOVICH: I have one other comment.
- 24 And that has to do with starting these analyses before the
- 25 regulation becomes final. I think that issues might exist

- 1 convincing the management of companies to start analytical
- 2 work on a regulation that is not yet finalized because
- 3 that regulation may change before finalization. And they
- 4 may not want to invest the types of dollars we are talking
- 5 about here until they know for certain that the target's
- 6 not still moving.
- 7 MR. TURNER: You know, Al, I totally
- 8 appreciate that because I can see as any manager from my
- 9 private perspective that people would think that way. But
- 10 I distinctly heard at the last meeting that if we delay
- 11 going out to the proposed regulation to get it right, that
- this would -- this would help the process on the other end
- 13 because people would have an idea of what the regulations
- 14 are going to look like. So now I'm being told -- this is
- 15 what's confusing me as a regulator about trying to do my
- 16 task, which is to put the proposal out, is now I'm being
- 17 told no, no, we are not going to do anything until the
- 18 regulations are complete due to the fact that we don't
- 19 want to do anything until we see what the regulations are.
- 20 That, I thought, was the whole process of doing this is so
- 21 that we could go ahead and get a lot more clarity prior to
- 22 putting the regulation out on the street.
- MR. TRBOVICH: I don't think people would
- have problems doing the eligibility and doing the
- 25 exemption model. I think it would be getting into the

- 1 nuts and bolts of the BART analysis that would be
- 2 problematic before the rules were finalized.
- 3 MR. TURNER: I'm seeing heads nod, so
- 4 obviously you guys have had this discussion. From my
- 5 perspective, I just find it interesting. Go ahead,
- 6 Kristy.
- 7 MS. MCCULLOUGH: I actually was going to
- 8 make that comment, so thank you, Al. We didn't talk
- 9 specifically about that. But anyway, we -- I just wanted
- 10 to say from Agrium's point of view, I know we are still
- 11 working with Alan some and with Tom some about ammonia in
- general, so we just still don't have a good feel on what's
- 13 going to happen there. And that is a large amount of
- 14 sources. So I just wanted to second Al's view in that
- 15 really that amount of sources we have a lot of trouble
- 16 putting much money into anything on those until we know.
- 17 And so there is going to be just -- that will just be a
- 18 delay on our end when we can get started. So it is going
- 19 to take some time.
- 20 MR. TURNER: Okay. Any other comments?
- 21 MR. SCHULER: I just want to clarify that
- we are talking about the timeline and the BART exemption
- 23 modeling and all that. We could as a state just say that
- 24 any BART-eligible source is subject to BART and that's in
- 25 39161 of the Federal Register underneath Section III

- 1 there. And that was just quick enough that the regulation
- 2 time stuff, we won't even have to deal with BART exemption
- 3 modeling. Just make that call, put it in the rule and go
- 4 out forward. I don't know if people appreciated that that
- 5 is an option that we have.
- 6 MR. COHEN: We definitely appreciated
- 7 that. We agree with you, you could do that. However,
- 8 when we started out by outlining the principle that you
- 9 were going to do the federal program as contemplated by
- 10 the guideline, the -- a major element of that program, an
- 11 element that is being implemented in every single state
- 12 that I'm aware of is individual contribution modeling for
- 13 individual sources.
- 14 Alan, I don't know whether you worked -- there was a
- 15 -- there was a proposal floated for Washington, Oregon and
- 16 Idaho that involved aggregate contribution modeling. It
- 17 was not popular with the regulated community. And after
- 18 some careful consideration, Washington, Oregon, Idaho,
- 19 and, I think, Region 10 backed off of it. So what -- the
- 20 model that we are hoping that Alaska will follow is that
- 21 you will not subject a source to the very expensive
- 22 process of making a -- of developing BART and implementing
- 23 BART unless that source's individual contribution to
- visibility impairment in a Class I area is significant.
- 25 And if that -- that would be -- if that -- if there wasn't

- 1 consensus on that, that would be a policy level issue we
- 2 would definitely want to elevate.
- 3 MR. TURNER: So any other comments from
- 4 the phone on the timetable? Okay. Also on the schedule,
- 5 a little bit off of mine, we talked about the SIP process
- 6 time requirements. Do we need to go through that? Do
- 7 people understand that when we are finished here with our
- 8 process about the BART determination, that there is still
- 9 a nine to a 12-month activity that needs to be taken to --
- 10 excuse me, it is getting long. Nine to 12 months for the
- 11 SIP process. Is there any comments on the SIP process
- about how much time that's going to take? Anybody on the
- phone? Are there other time issues?
- 14 MR. KUTERBACH: I just want to make sure
- that people still want a State program rather than a
- 16 federal program and why. I mean, it seems like Region 10
- 17 has had a lot of experience with dealing with BART, with
- 18 Matt, your consultant here. Probably worked out a lot of
- 19 the issues. Is it -- I mean, would we be better served as
- 20 a state to just put BART over to EPA? I want to make sure
- 21 that everybody is still on board with the State running
- the program.
- MS. CROCKETT: I'll respond to that. I
- have been working with the BART 7. I have not heard any
- of those BART 7 members say they would prefer for the Feds

- 1 to take this program on. There isn't any interest in
- 2 having that done. At the same time, there isn't a whole
- 3 lot of concern on those members' parts based on what's
- 4 happened in other states about EPA saying -- calling DEC
- 5 on January 1 of 2008 saying you missed a deadline, we are
- 6 now taking over the program.
- 7 MR. KUTERBACH: So is the perspective that
- 8 basically we can -- we can move at whatever pace we feel
- 9 is reasonable and EPA is not going to -- not going to be
- 10 concerned? The federal land managers, of course, they
- 11 have their own concerns and they have their own avenues
- for getting those concerns addressed, but the perspective,
- 13 at least to the BART 7, is that any -- any -- this length
- 14 of time, the nine months for this, the -- this timeline
- 15 had one year and nine months before we even make a final
- 16 determination from now, and then, of course, Alice has her
- 17 process, which is how long?
- 18 MS. EDWARDS: It's going to take a minimum
- of probably nine months from the time I get --
- 20 MR. KUTERBACH: So that's a year -- two
- 21 and a half years. Two and a half years from today would
- be November of 2009? Is that right? Am I doing the math
- 23 right?
- MS. EDWARDS: That's right.
- MR. KUTERBACH: So November of 2009, and

- that's within a reasonable time for everybody at the
- 2 meeting?
- 3 MR. POLKOWSKY: I quess I sort of wonder
- 4 if the main components of where Alaska is going in the SIP
- 5 process are, are these BART sources and probably smoke
- 6 management, which they already have a program for smoke
- 7 management. I quess I'm a little confused as to why it
- 8 takes a full nine months of simply administrative issues
- 9 to get from the point where you have gotten the
- 10 information in from your sources and then you are making a
- 11 decision as to the final BART determination and then
- 12 putting that into whatever enforceable process, either by
- 13 permit or whatever. Does it really take nine months to do
- 14 that?
- 15 MS. EDWARDS: Are you asking about the SIP
- 16 process?
- 17 MR. POLKOWSKY: I'm asking about, yeah,
- 18 the process of taking the results of these engineering
- 19 analyses, which is what this rule is all about, simply
- 20 requiring the sources to develop engineering and other
- 21 information for the State to then take that information
- and blend it with the other components of the regional
- 23 haze SIP and processing that. You have to wait for the
- 24 actual -- I mean --
- MS. EDWARDS: Bruce, we are working on the

- 1 rest of the SIP now. The key for us is we have a
- 2 mandatory -- once we get the final BART determinations in,
- 3 we know what the emission limits are, we put them into the
- 4 draft SIP, we have to give the federal land managers two
- 5 months to review and address their comments before we go
- 6 to a public comment and public process. And we put that
- 7 through the same process that a regulation gets put
- 8 through. So six months is usually about as fast as that
- 9 goes. So we have got six months plus two, which is eight,
- 10 plus there is some time needed for responding to the
- 11 federal land managers' comments. So I think nine months
- 12 is realistic.
- 13 Of course, we are going to move it as quickly as we
- 14 can move it through our process, but we basically go
- 15 through all the same regulation steps that this regulation
- 16 would go through as far as the administrative processing
- of the plan.
- 18 MS. SMITH: I don't think that that was
- 19 nine months after we get the analyses from the sources.
- That was they were wanting nine months to do the analyses.
- 21 We are looking at between doing our -- at least what we
- 22 have scoped out now, between making a determination on a
- 23 department level and doing a public notice and response
- and any appeals to a public comment period to make that
- 25 final determination of about four months after we receive

- 1 the analyses from the sources.
- 2 MS. EDWARDS: And we would move this -- we
- 3 would try and move the SIP as quickly as we could once we
- 4 knew what those final numbers were.
- 5 MR. POLKOWSKY: You still have to digest
- 6 the numbers. They are not actually doing the BART
- 7 emission limitation determination. That is a State
- 8 function.
- 9 MS. EDWARDS: Right. So we have to get
- 10 those final numbers in and then incorporate them.
- 11 MR. POLKOWSKY: I guess I just would
- 12 reiterate that other states have not taken nine months
- 13 to -- from the point in which they issue a rule to the
- 14 point in which sources have done analyses for the five
- 15 factors. That's not been the history so far.
- 16 MR. TURNER: Okay. Any other comments on
- 17 the timetable? Hearing none, I am going to suggest we
- 18 take a five-minute break. And I repeat, five minutes. We
- 19 would like to go through the Strawman regulations. Some
- of the discussion has already touched upon those, so if
- 21 you think your issues have been addressed, I want to keep
- 22 advancing. Thank you very much. Phone folks, you can
- 23 choose to hang on. I'm going to come back here at 2:25
- 24 Alaska time and start.
- 25 (A break was taken.)

- 1 MR. TURNER: We would like to go on to the
- 2 next part of the agenda, which is the Strawman discussion.
- 3 I sent -- again, everyone should have it by e-mail on the
- 4 phone. We have extra copies if we need them here. John
- 5 is going to walk through what he -- and lead the
- 6 discussion for what we are looking at for each section.
- 7 We also do have examples of -- possible examples of what
- 8 the regulations -- proposed regulations would look like.
- 9 And we are going to go ahead and start. John.
- 10 MR. KUTERBACH: And that's the key is
- 11 we -- we had at the last meeting presented a draft of what
- 12 we thought might be language we could use, and we found
- 13 that to be distracting from the issues. People got
- 14 focused on the hypertechnical issues of the language which
- 15 we felt was better for the regulatory comment when we
- 16 actually have proposed language that they define nuances
- of how things were said in a regular public process. What
- 18 we are trying to do here is identify what we are trying to
- 19 accomplish with the regulation and then what -- what are
- 20 the issues and why they are issues for people so that we
- 21 get a good understanding of what the concept is.
- 22 We have provided what we call example language which
- 23 would take what we have here as this topical outline and
- throw example language, but again, we are not wordsmithing
- 25 that language. That was just so that if you didn't really

- 1 understand what we are trying to accomplish in this
- 2 section, you could see some language that tried to do what
- 3 we were doing.
- 4 So if we start off, we have 18 AAC 50.260. So we are
- 5 proposing to add a new section to the rules to deal with
- 6 BART regulations. And subsection (a) would adopt the
- 7 federal BART guidelines by reference. Are there any
- 8 concerns or issues related to doing that? Is there
- 9 anybody on the phone that has a problem with that?
- 10 MR. MACDONALD: Just a clarification. I
- 11 guess if there is a conflict between the federal
- 12 regulations and some subsequent interpretation, would the
- 13 federal regulations take precedence?
- 14 MR. KUTERBACH: Typically in Alaska if we
- 15 have more specific regulations, they would -- usually we
- 16 spell it out. We haven't in this case which one would
- 17 take precedence. So that's undetermined right now, but is
- 18 that an issue?
- 19 MR. MACDONALD: Well, I could see it could
- 20 be, or at least interpretation of the federal regulations.
- 21 MR. KUTERBACH: Okay. Regulation
- 22 precedence is an issue. And is there any sort of opinion
- as to whether the federal BART guidelines should take
- 24 precedence over the specific language we have in this rule
- 25 or vice versa?

- 1 MR. COHEN: I would say that there are --
- there are some possibly not fully identified conflicts in
- 3 the rule between the specific language in the reg and the
- 4 BART guideline and that we would hope that you will tailor
- 5 your rule to track the minimum requirements of the BART
- 6 guideline. We really would like to see BART implemented
- 7 per that guideline. Now, the guideline, John, is --
- 8 MR. KUTERBACH: Let me see if I can
- 9 understand that first comment. So if we had a rule in
- 10 here that appeared to conflict with the BART guideline,
- 11 you would suggest that we interpret it consistent with the
- 12 BART quideline.
- 13 MR. COHEN: I think if it was capable of
- 14 being solved by interpretation, that would be a great
- 15 principle, yeah.
- 16 MR. KUTERBACH: Okay. And one other
- 17 thing. We have run down this path with Title 5 in the
- 18 past where we -- we aim at where EPA is holding the target
- 19 today. All right. And then two and a half years down the
- 20 road, which is when this might actually come to fruition,
- 21 EPA has moved the target and now we are aiming at an empty
- 22 space. Are we concerned about that at all in the context
- of the BART rules? Or is EPA going to be developing
- 24 quidance over the next two and a half years that's going
- 25 to further refine this in a way that's not going to be

- 1 federal rules, but is going to either want to be tracked
- or not be tracked by the affected sources?
- 3 MR. COHEN: You are asking questions that
- 4 no one in this room can answer.
- 5 MR. MACDONALD: I want to point out some
- 6 specific concerns. And one of them is your draft language
- 7 does cite a specific modeling approach basically. It's
- 8 260(g)(3) of the third page where you specify really how
- 9 the modeling is to be done to allow a modified protocol
- 10 that could be accepted. But I could see easily that the
- 11 federal guidelines on this modeling would change over time
- 12 and what would be the interpretation that would -- would
- 13 the State automatically accept the change that EPA
- 14 implements in its rule or would it go through a modified
- 15 protocol acceptance?
- 16 MR. KUTERBACH: A unique provision of the
- 17 Alaska Administrative Procedures Act requires us to adopt
- 18 date certain things when we adopt them into our rule. We
- 19 cannot adopt things as they might exist in the future. So
- 20 when we do adopt something, we will have a date certain on
- 21 that element. For instance, if EPA subsequently changes
- the BART guidelines, we are not going to change those. We
- are jumping ahead in the rule here, but what we are
- looking at in this rule is something that we were
- 25 expecting to implement over the next year where there

- 1 wouldn't be changes in that time frame that we would have
- 2 to worry about, that it would be done, the work would be
- done, and we all know what it is now, and then it would be
- 4 essentially an obsolete provision, which we could remove
- from regulation, if necessary.
- 6 MS. CROCKETT: John raises a good point,
- 7 and I think it's one that in my 30 plus too many years of
- 8 working regulatory issues that we have wrestled with over
- 9 and over again. And I think DEC has learned and the
- 10 regulated community has learned that while there are some
- 11 disadvantages to adopting things by reference, the
- 12 advantages outweigh those disadvantages because there is
- 13 no arguments then about interpretation. There is no
- 14 arguments about, you know, is this consistent with the
- 15 Federal Rules.
- 16 If two years from now we are all still sitting around
- 17 the table and implementing BART we find out that EPA has
- 18 amended those guidelines, there is nothing to stop either,
- 19 number one, DEC from proposing a regulatory amendment or,
- 20 number two, someone from the regulated community or the
- 21 public petitioning the department to amend the regulations
- 22 to update that reference.
- So it's not a perfect world for anybody, for either
- the department or anyone else, but it's one that I think
- 25 all of us have learned is probably the best that we can

- 1 deal with.
- 2 MR. KUTERBACH: Okay. So to wrap up on
- 3 subsection (a), everybody is okay with us adopting the
- 4 federal BART guidelines by reference. The only question
- 5 would be whether or not we have to deal with how it
- 6 interacts with our language here. Okay.
- 7 Subsection (b), ah, nobody has any comments on that.
- 8 All right. Well, this would identify the facilities
- 9 subject to the rule. Generally when we have a rule that
- 10 requires people to do stuff, we like to say in that rule
- 11 who it applies to. And so --
- MR. COHEN: John, have you ever -- I'm
- 13 trying to think of a rule in which you identified by name
- 14 and emission unit the facilities that it applies to. It
- 15 seems off the charts.
- 16 MR. SCHULER: A volunteer for SIP years
- ago, I believe, identified a number of sources.
- 18 A SPEAKER: State implementation
- 19 program.
- 20 MR. SCHULER: There were some sources
- 21 listed specifically in there.
- MR. COHEN: Well, SIPs will sometimes
- 23 have, you know, individual orders that apply to individual
- sources, rules adopted for individual sources, but to
- 25 actually name -- I mean, your Title 5 rules don't do that.

- 1 MR. KUTERBACH: No.
- 2 MR. COHEN: Your Title 1 rules don't do
- 3 that.
- 4 MR. KUTERBACH: Okay.
- 5 MR. COHEN: So it's not conventional to do
- 6 what you are doing here.
- 7 MR. KUTERBACH: Uh-huh.
- 8 MR. COHEN: So why are you doing it?
- 9 MR. KUTERBACH: Well, as you noted, SIPs
- 10 will sometimes identify sources by name and have specific
- 11 orders in them. And this -- at least the BART
- determinations are intended to be the part of the SIP,
- 13 part of our regional haze SIP. So we don't see it as
- 14 being off the charts. It is unconventional. What I'd
- 15 like to understand is: What's the real concern with it
- 16 being unconventional?
- 17 MR. DRECHSEL: Well, I'll let you answer
- 18 that and then I'll --
- 19 MR. COHEN: There are -- there are some
- 20 substantive issues and there are some timing issues. The
- 21 BART 7 would like to see you get a reg adopted soon. And
- 22 we -- you know, we have been sort of challenging you at
- times on the adequacy of the time you have provided to do
- things, but getting a reg adopted quickly is a benefit, we
- 25 think, for the department and for the sources. The series

- of exercises you have to make to determine what is subject
- 2 to BART is a more complex process.
- John, no state that I've ever -- that I've -- I'm
- 4 familiar with -- I haven't seen all of them, but no state
- 5 has done it by rule because, A, the list of BART-eligible
- 6 emission units can change. ML&P mentioned one reason it
- 7 could change. It may turn out that you take one out or
- 8 you may turn out -- it may turn out that one that was
- 9 thought to be eligible isn't eligible. And the process
- 10 should have -- or a source may take a synthetic minor
- limit to stay out, an option that most states are
- offering. So the initial list of who you think is
- eligible can change for reasons that don't reflect
- 14 negligence on the part of the source or the department.
- 15 And having the flexibility to -- to set out the criteria
- 16 you follow in the regulation -- and the guideline pretty
- 17 much does that -- and applying it through source-specific
- 18 determinations seems like a better way to go. If you did
- 19 it that way, then you could adopt the regulation quickly;
- 20 whereas, if you do subject to BART determinations by
- 21 regulation, we want to talk to you about a lot of things
- that are not -- this is not ready for prime time. I
- 23 mean --
- MR. KUTERBACH: Okay. So I quess I
- 25 understand that you want to have the opportunity to

- discuss -- and I want to give the gentleman in the back
- 2 here a chance to talk first.
- 3 MR. MOTT: My only comment is don't the
- 4 federal guidelines pretty much state that you are supposed
- 5 to specify the facilities subject to the BART
- 6 determination? And if we are following the federal
- 7 guidelines, doesn't that kind of answer this whole
- 8 question?
- 9 MR. COHEN: I don't think they do, but
- 10 check us -- I don't think they do.
- 11 MR. DRECHSEL: I think I can maybe answer
- 12 that. What you may be talking about is when you get down
- the road to the SIP -- regional haze SIP process, if I'm
- 14 not mistaken, after all of this has occurred and you
- 15 determine what is subject to BART and what those emission
- 16 limits are, what those control technologies are, that that
- is potentially the time to do that.
- 18 And I guess my other follow-up comment is and what
- 19 I'm grappling with is I don't understand what's the
- 20 difference if, instead of a table, you either -- you
- 21 either adopt the guideline which tells you how you go
- 22 through the process, or maybe you have in here, you know,
- 23 the -- you know, these are the three or four applicability
- 24 criteria built in here rather than having that specific
- 25 table. It seems like it gets you to the same point, but

- 1 at the same time allows some -- you know, this to move
- 2 forward while we still have some time to address these
- 3 applicability issues.
- 4 MR. TURNER: Any comments from the phone
- 5 on this?
- 6 MR. MACDONALD: I keep getting hung up in
- 7 this discussion about sources being subject to BART
- 8 analysis and sources being eligible for BART. It seems to
- 9 me what the State has done in this table is list, to the
- 10 best of its knowledge -- or in the draft table we have
- 11 seen, the best of its knowledge the sources that it
- 12 believes are BART eligible. They therefore would then
- 13 have to go through a BART review to see if they are
- 14 subject to BART. And so that's all the table does. And
- 15 then I guess a better -- and I think that's a good idea
- 16 for the State to initiate that process by having the table
- of sources. Perhaps maybe not the unit level in the rule,
- 18 but a table of the facility. So you are there.
- 19 And then the rule should allow the sources to say we
- 20 have gone through our list of BART-eligible units at that
- 21 facility as a whole. Now the rule should allow the source
- 22 to say we think that for a different modeling protocol,
- whatever we want to do, but some process by which they
- 24 could say we think the State -- you identified us as BART
- eligible, but we don't think we are, and have some

- 1 timetable in that process that says, okay, you have this
- 2 amount of time to do that.
- 3 And if the State is not convinced by anything, the
- 4 State responds and the source goes on to this more
- 5 detailed engineering analysis, which we talked about
- 6 timetables for that earlier. So I guess are the concerns
- 7 that the sources don't want to even have a list of sources
- 8 that are eligible by the basic criteria of emissions and
- 9 age and is that the problem? They don't even want that
- 10 step? Or are they worried that the State has gone all the
- 11 way to say you are subject to a full review?
- MR. COHEN: There is a problem of
- 13 terminology. Bruce, I think you are misstating some terms
- of art from the guideline. The BART-eligible source is
- 15 the list of units at the source that were within the 26
- 16 categories built within the relevant time frame for the
- 17 250-ton per year potential to emit. That's the
- 18 BART-eliqible source.
- 19 Get from there to subject to BART, the source has to
- 20 cause or contribute to visibility impairment in one or
- 21 more Class I areas. That's what we call the exemption
- 22 modeling exercise.
- To get there, to be subject to BART, Bruce, you have
- 24 to first -- well, you can waive the modeling exercise.
- 25 The State can say, hey, we are not going to bother, but --

- 1 but the difference between BART eligible and subject to
- 2 BART is that finding that this source causes or
- 3 contributes to visibility impairment. That's the
- 4 exemption step.
- 5 And when you -- whether we use the term subject to
- 6 BART, if you are going to use the guideline definition of
- 7 that term, that's a source that is the right size, the
- 8 right age, the right categories, and then causes or
- 9 contributes to visibility impairment. All that happens
- 10 before do you any BART control technology analysis.
- 11 It's -- you are in. That's the final step, and you are
- 12 in.
- 13 And the concern of trying to do that by regulation is
- 14 that the visibility impact assessment part of it involves
- some work and some agreement on the rules you follow to
- 16 perform that work. And, you know, we think in general you
- 17 are getting close to doing it right, but there are some
- 18 protocol issues we want to talk to you about, and we want
- 19 to have a chance -- at least some of the sources want to
- 20 do it themselves.
- MR. MACDONALD: My understanding is the
- 22 State used the protocol that was developed by WRAP to do
- this process, to which we commented WRAP is an open
- 24 process that a lot of sources participated in. What you
- are saying is you don't like that modeling that went on,

- and you want the State to start again from a process that
- 2 already went through this open process to develop the
- 3 list.
- 4 MR. COHEN: Well, if it was open, it was
- 5 not open to these sources because we really didn't know it
- 6 was going on. And it's not true that the modeling -- the
- 7 modeling in general follows the rules in the guideline.
- 8 It actually departs from recommendations in the guideline
- 9 in places, and it also makes additional, call them, policy
- 10 calls that are consistent with the guideline but not
- 11 required by the quideline, not driven by the quideline in
- terms of, for instance, the decision to use, you know,
- 13 annual average visibility -- is it -- annual average
- versus the best and worst 20 percent of the data.
- 15 So there are a bunch of judgment calls that went into
- 16 the modeling that was performed by WRAP that are not just
- 17 automatic products of the protocol, and there are some
- 18 places where the protocol didn't get followed at all.
- 19 MR. TURNER: I'm going to jump in here
- 20 because the discussion is on section (b). The modeling
- 21 section is down the road. And remind everyone modeling
- 22 was done to show whether sources were going to be out, not
- in. So that's the big section on the modeling. From the
- 24 viewpoint of the State, we are looking at the modeling to
- 25 show that sources are not, not to prove that sources are

- 1 in.
- 2 MR. COHEN: What does that mean, Tom?
- MR. TURNER: From our perspective, all
- 4 these sources are BART eligible.
- 5 MR. COHEN: They are BART eligible, but
- 6 are you assuming they are subject to BART?
- 7 MR. SCHULER: May I clarify that? That's
- 8 an important distinction here, because you keep saying
- 9 that the modeling is used to show what's going to be
- 10 subject to the BART. It's actually the opposite.
- 11 Everything is subject to BART unless shown otherwise. And
- that's how it's worded in the federal regs here. I can
- 13 show you the citation here. But you are in unless you are
- out or shown otherwise. And actually the way it's worded
- in the regs here is that the modeling can be used for us
- 16 to consider exempt. We don't even have to go with the
- 17 modeling. We can say we don't like this modeling. We
- 18 think for whatever reason -- anyway, not that we would,
- 19 but --
- 20 MS. EDWARDS: And I think Bruce maybe had
- 21 something to say.
- 22 MS. CROCKETT: I just wanted to go back
- to the question of listing the sources -- I'm going to use
- 24 all the wrong terminology, so nobody please jump all over
- 25 me -- the companies, the facilities, and the emission

- 1 units list in the regulations. It is a problem because if
- 2 those -- if that facility closes, if the units change, if
- any of those things happen, by specifically referencing
- 4 and including then in the regulations -- no other state
- 5 has done it -- the only way to undo that is for DEC to go
- 6 back and amend the regulations. And that is --
- 7 I mean, set aside whether there is any question of
- 8 whether the units are right, the units are wrong, the
- 9 facilities should be in or out. Set all of that aside.
- 10 The practical problem with including them in the
- 11 regulations is that the only way to exclude them is to go
- through another round of rule making.
- 13 So what -- a preferred alternative would be to
- 14 include in the regulations how you get to identifying
- 15 Agrium -- I'm going to pick on them for just a minute --
- 16 and their sources and their units as being in the mix.
- 17 That's for section (b) for the question of including that.
- 18 That really -- that's the practical reasons why.
- 19 MR. TURNER: Bruce, did you say you want
- to comment on the phone?
- 21 MR. MACDONALD: Well, no. Let's move
- 22 along. I think -- no. Let's move along.
- MR. KUTERBACH: Okay. And I'm not here to
- 24 argue for or against one or the other position. I just
- 25 really want to understand because I think we are jumping

- on two different -- two different levels here. When we
- 2 describe -- we can describe who is BART eligible by saying
- 3 it's facilities that are this size, this age, these
- 4 categories. Okay? We can put that -- we can do that
- 5 under subsection (b) and say these are the BART-eligible
- 6 sources and then -- and then just use the language
- 7 straight out of the guideline which says we can consider
- 8 excluding them from BART if they don't have the
- 9 visibility -- whatever it says in that language. We can
- 10 do that.
- 11 What I -- and what I'd like to know is: Is that what
- 12 you are looking for, or do we want to put in the language
- 13 that only sources that demonstrate a visibility impact are
- 14 subject to BART? I mean, we were trying to -- and we did
- 15 it through two sections. (b) and (c) work together to
- 16 accomplish this. What we were trying to do is accomplish
- 17 what the guideline says about BART-eligible sources are
- 18 here. You are subject to the BART, but -- read the
- 19 language for me, Alan.
- 20 MR. SCHULER: Sure. "Once you have
- compiled BART-eligible sources, you need to determine
- 22 whether, (1), to make BART determinations for all of them
- or (2), to consider exempting some of them from BART
- 24 because they may not reasonably be anticipated to cause or
- contribute to any visibility impairment in a Class 1

- 1 area."
- 2 MR. KUTERBACH: That's what we are trying
- 3 to accomplish and that's what we looked at with (b). I'm
- 4 going to move on to (c).
- 5 MR. TURNER: I have to be a good
- 6 moderator. Randy wanted to make a comment on this.
- 7 MR. POTEET: I'm curious. What would be
- 8 the downside if DEC were not to specifically name
- 9 facilities in the regulation? I don't see the downside to
- 10 your doing that, and so we just don't grasp why you are
- 11 kind of stubbornly hanging onto this concept.
- MR. KUTERBACH: Again, I'm not arguing one
- 13 way or the other. I'm trying to explain what we put in
- 14 the rules and trying to raise issues. We can say the same
- thing, you are stubbornly hanging onto the other side, but
- let's get beyond that. The reason --
- 17 MR. POTEET: Could you answer my question,
- 18 please? My question --
- 19 MR. KUTERBACH: I didn't understand your
- 20 question.
- 21 MR. POTEET: My question was: What is the
- downside to your just not putting the names in the rule
- 23 making?
- 24 MR. KUTERBACH: The downside would be
- confusion over who is actually subject to the section.

- 1 MR. POTEET: Okay. Thank you.
- 2 MS. EDWARDS: I think another downside or
- 3 maybe another positive to actually at least listing the
- 4 facilities, as perhaps Bruce suggested on the phone, is
- 5 that it allows the public and other stakeholders who can't
- 6 pore through the Title 5 permits and figure out themselves
- 7 to understand which facilities are involved in the rule.
- 8 MR. KUTERBACH: So -- and that -- that is
- 9 the other question that I was trying to get to. Is the
- 10 concern here really that it's enshrined in the regulation
- or that the name is associated with BART? I mean, if we
- 12 had other public documents where we have described who we
- 13 preliminarily determined is subject to the rule, would
- that be okay or is that unacceptable as well?
- 15 MS. LAMAL: What is unacceptable is having
- 16 the name in regulation. And if you -- if you -- end up
- 17 not being eligible, BART eligible, then you have to have a
- 18 regulatory change to get your name out of there. There is
- 19 not a list of Title 5 permitees in the regulations. They
- 20 don't list them. So it's very simple for me. And that
- is, to get off the list you have to have a regulatory
- change, and that's not acceptable.
- MR. KUTERBACH: Okay. But to answer my
- question: Is it a concern to have the names of these
- seven facilities in public documents that we have an

- 1 initial determination that they are BART eligible sources
- but not in regulation? Is that a concern?
- 3 MR. TURNER: Anybody answering that.
- 4 A SPEAKER: There is no concern.
- 5 MS. CROCKETT: I don't believe there is
- 6 any concern on the part of the BART coalition from having
- 7 available to the public the names of their facilities if,
- 8 in fact, they are BART eligible. Am I getting that
- 9 terminology right? No concern.
- 10 MR. WESSEL: We appreciated you going
- 11 through all that work.
- MS. SMITH: I would like to point out for
- 13 starters this is the list of BART-eligible emission units,
- 14 and as -- in my view, as part of the public comment period
- 15 if it's determined that some of those units should not be
- on the BART eliqible list -- this isn't the final list.
- 17 The final list would be adopted as part of the final
- 18 adoption prior to the regulation going into effect. And
- 19 an emission unit is eligible if it fits those categories.
- That doesn't necessarily mean that it's going to be
- 21 subject.
- The modeling that Alan will talk about has shown that
- there are some facilities which may not be reasonably
- 24 contributing to visibility impairment at some of the -- at
- one or the other of the Class I areas, in which case those

- 1 emission units would not be subject to BART for those
- 2 Class 1 areas. And that would be indicated in the regs.
- 3 And in the long run, the determinations that get made
- 4 are going to be folded into -- by name with an emission
- 5 limit into the SIP. And in theory at that point -- I
- 6 don't know, but at that point I would think this
- 7 particular part of the regulation in part becomes moot
- 8 because once those final determinations have been made,
- 9 they are going into another document. And maybe that's a
- 10 point at which we look at do we repeal this section
- 11 because that work has been done. And I don't know. But
- the names are going to be folded into another
- 13 State-adopted document eventually, anyway, and they have
- to be folded in by name at that point in the SIP.
- 15 MS. MCCULLOUGH: I just had a quick note,
- 16 too. The original table actually left out, I think, like,
- 17 19 of our sources and, I mean, that's another concern as
- 18 soon as you start listing things; if you accidentally
- 19 leave one out, it almost sounds like, okay, it's not BART
- 20 eligible, so --
- 21 MR. TURNER: Again, the reason that the
- table is being circulated now is to find these things.
- 23 The original table came from what was in Title 5 permits.
- 24 We recognize changes could have happened. There could be
- lots of changes. And that's why it's being circulated. I

- 1 would like you all just to quickly -- I'm hearing a couple
- of things. We discussed about the BART eligibility, but
- 3 John has suggested some language -- to stay focused on
- 4 what we want in section (b) that would come right out of
- 5 the federal language. And what I'm hearing and seeing is
- 6 that would be acceptable and identificating -- geez, I
- 7 came up with a new word that I'm constantly getting in
- 8 trouble for -- for identifying, okay, the BART-eligible
- 9 sources.
- I also heard twice, in different facets I've heard,
- 11 yes, it's okay to list the facilities but not the units,
- 12 and then I've heard, no, it's not okay to list the
- 13 facilities, but the units are okay. So the question is if
- 14 it's identified through the federal language in the
- 15 regulation, do you want the units list -- not the units,
- 16 the facilities listed. And then the second question to
- 17 that is that, recognizing what Rebecca is talking about,
- 18 that the table as it stays now, the final table that we
- 19 need to adopt is at the end of the BART determination.
- 20 I'm seeing heads shake.
- 21 MS. SMITH: We would need it at the end of
- adopting this regulation; we would need to have a final
- 23 BART eligible list.
- 24 MS. EDWARDS: If you were going to adopt
- 25 the list.

- 1 MS. SMITH: If we're going to adopt. So
- 2 any changes that anybody is finding. If we have missed
- 3 units, if something shouldn't be on there that is on
- 4 there, backup generators or whatever, then there is room
- 5 in the public comment period to distill that list into
- 6 what it should be --
- 7 MR. TURNER: Correct.
- 8 MS. SMITH: -- to be adopted in the final
- 9 regulation. And then that is -- that is the issue of
- 10 eligibility and not the issue of subject to.
- 11 MS. CROCKETT: Just one point of -- Tom,
- 12 you said something just a minute ago that I think is
- 13 confusing to me. You said here it's okay for facilities,
- 14 not for the units; it's okay for the units, not for
- 15 facilities. Our objection is to having the facilities or
- 16 the units list referenced in the regulations. We do not
- 17 want either one. My answer to John's question earlier --
- 18 I thought John's question was do we care if the public
- 19 knows. The answer to that question is no. We do not care
- 20 if the public knows. We don't want it included in the
- 21 regulations.
- MR. KUTERBACH: Okay. So if we were to
- identify -- just to clarify because I don't want to make a
- 24 mistake. If we were to identify in, say, the public
- 25 notice that these are rules that we are doing it and these

- 1 are the seven sources that we think may be subject to
- 2 these rules, that would be fine in the subject notice.
- 3 You have no problem with that.
- 4 MS. CROCKETT: That's correct.
- 5 MR. COHEN: I want to say first, Tom, this
- 6 is taking some time, but this is exactly -- this is --
- 7 this is exactly the stuff that we should be doing today.
- 8 This is worth the time. I want to comment on something
- 9 Alan Schuler said. I think a workshop is not the ideal
- 10 place to parse a federal regulation, but Alan, I don't
- 11 think you are getting it right. The task of determining
- whether a source causes or contributes to visibility
- impairment is a key component of determining whether a
- 14 source is subject to BART. You don't start with the
- assumption that you are subject to BART unless they model
- 16 out. That is not an accurate reading of the guideline.
- 17 It is true, as you pointed out earlier, that the
- 18 guideline gives states the option to simply skip the
- 19 individual source attribution [sic] process and to just
- 20 make a policy call that every BART-eligible source is
- 21 subject to BART, but that's not the default position in
- the guideline.
- The guideline lists as the core elements -- I can
- 24 read it. I'm sort of reluctant to do this here because we
- are all sitting here and it's not the best time and place

- 1 to argue about how the federal guideline works, but I just
- 2 want to stake out the position for the BART coalition that
- 3 doing that modeling is a core element of figuring out
- 4 whether a source is subject to BART. And I can show you,
- 5 if you want to take the time.
- 6 MR. KUTERBACH: I just want to understand.
- 7 I'll take what you say at face value for the purposes of
- 8 this meeting. We, of course, are going to look into it a
- 9 bit closer. So is it your understanding, the BART
- 10 coalition understanding, then, that the State doing its
- 11 visibility analysis must do a visibility analysis above
- any reproach in order for anybody to be subject to BART?
- MR. COHEN: Above any reproach?
- MR. KUTERBACH: Yeah.
- 15 MR. COHEN: No, I'm not willing to be tied
- 16 to that standard.
- 17 MR. KUTERBACH: But we have done a
- 18 visibility analysis that shows contribution. We presented
- 19 that the last time. We have done some refinements and we
- 20 can adjust what we put in based on our refinements. At
- some point we are going to pull the plug and say we are
- 22 done what we are done [sic]. Okay. I guess I'm -- I want
- to be clear when we are done what we are going to be done,
- does it then -- now we have to put this through a peer
- review process before we can go to regulations?

- 1 MR. COHEN: No, no, no. It's not normally
- 2 a decision that's made in the context of going to
- 3 regulations, John. It's a decision made in most
- 4 jurisdictions in the context of either issuing a
- 5 regulatory order saying you are subject to BART, we want
- 6 to see a BART control technology analysis in X months, or
- 7 in a permit in some source specific vehicle. And a letter
- 8 in the case of these sources would do just fine. But
- 9 you -- you want --
- 10 I'll just give you two examples of places where the
- 11 modeling that's been done so far departs from sort of the
- 12 baseline assumption of the guideline. The guideline says
- don't use potential to emit. Use actual emissions because
- 14 it's a more appropriate measure for this purpose. I don't
- 15 believe that the modeling that's been performed so far,
- 16 all six versions of it, have done that. And I think it's
- 17 because it requires some fairly detailed emissions
- 18 information that wasn't available to the department. The
- 19 sources didn't have an opportunity to provide it.
- 20 As you know -- and you are a pretty sophisticated guy
- 21 on this subject -- there can be a big difference between
- 22 actual and potential emissions. Simply, the guideline
- 23 pretty strongly recommends that you use the 98th
- 24 percentile of the 24-hour visibility impact data to
- analyze a source's contribution to visibility impairment.

- 1 There was a sort of a policy call made here that we will
- 2 use the maximum value. We have got some people in the
- 3 room who can show you an enormous disparity between the
- 4 maximum value and the 98th percentile.
- 5 MR. KUTERBACH: For these sources?
- 6 MR. COHEN: Yeah. Enormous.
- 7 MR. KUTERBACH: And it makes a difference
- 8 as to whether they have over a half a deciview or not?
- 9 MR. COHEN: Huge difference.
- 10 MR. TURNER: Any other comments on the
- 11 phone?
- MR. MACDONALD: On those points, I guess
- on the side of what was done, there was this process by
- 14 which the protocol that has been used to determine these
- 15 sources at this point. And you know, the point about the
- 16 98th percentile, well, that's true if you have three years
- worth of met data, but there is only one year worth of met
- 18 data in Alaska. So you need to balance that out. And
- 19 part and parcel of what was negotiated in the WRAP/Alaska
- 20 process was to balance all those factors out.
- 21 MR. COHEN: Negotiated by who, Bruce? Who
- was in the room when that was negotiated?
- 23 MR. MACDONALD: The State and WRAP and us
- and the stakeholders in the process.
- MR. COHEN: Not any of the regulated

- 1 stakeholders.
- 2 MR. MACDONALD: Be that as it may, this
- 3 rule, as I read it as you read down, the sections allow
- 4 you to come back with modeling that shows that you have
- 5 done it a different way and establishing that protocol and
- 6 the State and us and third parties would look at that
- 7 protocol and see if we can reach agreement as to whether
- 8 or not that's better modeling for your particular
- 9 source.
- 10 MR. TURNER: Okay. I want to stay as
- 11 close as we can to the Strawman. We were discussing on
- 12 section (b). It sounds like we have moved into section
- 13 (c), which is the modeling. Go ahead, John.
- 14 MR. KUTERBACH: That's what section (c)
- 15 actually does is it references the modeling we have
- 16 already done and says you are subject to BART if the
- 17 modeling we have already done says you are okay unless --
- 18 unless modeling shows you are out. And that's what
- 19 section (c) is intended to do and also specifies some
- 20 criteria. There were a lot of considerations. And that's
- 21 where I'm a little confused. I had asked whether it was
- 22 necessary for us to have a peer review final process. I
- heard no, but then I heard elements of a peer review on
- 24 why this doesn't meet the criteria. It doesn't meet this,
- it doesn't meet that, we have experts looking at it, which

- is essentially a peer review.
- 2 So I guess I'm going to put the question out again.
- 3 Do we expect to have peer-reviewed modeling before we make
- 4 a determination that people are subject to BART?
- 5 MR. COHEN: I quess no state that I'm
- 6 familiar with has made a determination that a source is
- 7 subject to BART without giving that source an opportunity
- 8 to evaluate QA and duplicate the modeling that put them
- 9 there. I mean, it seems sort of -- you know, call it peer
- 10 review or call it, you know, sort of common sense, you are
- 11 talking about a decision that has potentially profound
- implications for an older source. And it's only older
- sources that are subject to this program. So, yeah, I
- think that's something that you definitely ought to do.
- 15 MR. KUTERBACH: And what we are talking
- 16 about, just to be clear again, we are talking about
- 17 something in addition to the review that we have already
- 18 offered in the back and forth that Alan has been having
- 19 with people. You want a formal process after we are done
- 20 to take a second look at this modeling result, is that
- 21 right? Am I hearing that right?
- 22 MR. COHEN: And I need some help on this.
- I need some help really with what we have been able to do
- 24 so far. I know that there has been comment provided, but
- 25 I -- my impression is that the modeling files have not

- 1 been shared.
- 2 MR. SCHULER: There is a few files that
- 3 people have asked for that we haven't received yet from
- 4 WRAP.
- 5 MR. TURNER: We haven't received them yet.
- 6 They are not being held back. We haven't received them.
- 7 Every time we have received information, we have sent out
- 8 e-mails. We have let people -- on the e-mail I sent out
- 9 for this meeting, I even sent you to the link. And it is
- 10 very true that the modeling was going through a fair
- amount of revisions -- thank you very much to the sources'
- 12 information.
- I guess the real question I have here is we heard it
- 14 the last time that people wanted an opportunity to model
- 15 out, do their own modeling and model out. We are looking
- 16 at putting that into the proposed regulation in section
- 17 (c). We recognize that there could be this discussion and
- 18 it could go a long discussion. What we are suggesting is
- 19 it's in the regulation. It's in section (c). If we go
- 20 through the normal process of discussing it with the
- 21 department saying this is the type of modeling we are
- 22 looking at and this is what the modeling is proving us, if
- it shows you are out at that point, you are out.
- 24 MR. COHEN: I guess there are some
- 25 concerns about the level of -- or the quality of the

- 1 process that has been developed to put us in in the first
- 2 place. And I certainly -- I'm not suggesting that any
- 3 information has been concealed. I think quite to the
- 4 contrary. You have shared what's been available. But
- 5 there are some pretty fundamental policy calls that are
- 6 reflected in the modeling that we -- we were not able to
- 7 give you any views on. It's basically the rules of the
- 8 road, John. So here is this -- here is this --
- 9 MR. TURNER: For the people on the phone,
- 10 he's holding up a handout that came around that is some
- 11 type of modeling example which he's about to explain.
- MR. COHEN: Doug, you want to do this one?
- 13 MR. MURRAY: What you have in front of you
- is TRC's attempt to duplicate the WRAP modeling for one of
- 15 the sources. This is -- the peak value here, just to give
- 16 you a comparison between the TRC duplication and what was
- 17 reported by WRAP, we got a 1.56 deciview level. I think
- 18 the latest version is 1.55 deciviews as reported by WRAP
- 19 for the same source. Previous modeling I was able to go
- 20 further down into the frequency distribution, and we were
- 21 within a few percent of the data reported. We didn't have
- 22 a report of further down the distribution in this last
- go-around from the WRAP modeling group.
- 24 What you see here are 365 days of visibility impacts
- for Denali. Far left are basically all the zero cases

- 1 where there is no impact, and then coming up through on a
- 2 reasonably straight line on normal probability paper until
- 3 you get to roughly the tenth -- tenth down from the top,
- 4 perhaps. Then the dots start departing a little bit from
- 5 this nice, smooth line that we have, and then finally up
- 6 to the extreme value at the top end, which is an outlier,
- 7 certainly, where you are on the order of two, two and a
- 8 half times -- two times, I guess, the -- the next highest
- 9 concentration that's shown on this graph.
- 10 The point of this is that EPA has been trying for a
- 11 good while now -- EPA and the Clean Air Scientific
- 12 Advisory Committee, CASAC, have been trying to move to
- more statistically robust measures for their
- 14 determinations of significant impacts. The guideline
- 15 preamble says that EPA should not use the extreme cases to
- 16 make BART applicability decisions. Goes on to say, we
- 17 believe it is appropriate to use the 98th percentile time,
- 18 a more robust approach that does not give undue weight to
- 19 the extreme tail of the distribution with the objective
- 20 here of attempting to avoid unusual meteorological
- 21 situations and outliers.
- I have to tell you, this looks like an outlier. It's
- 23 pretty well out there on the distribution.
- 24 MR. KUTERBACH: And that's using the three
- 25 years of met data for --

- 1 MR. MURRAY: This is using the one year of
- 2 met data that was available for Alaska.
- MR. KUTERBACH: What year?
- 4 MR. MURRAY: This was 2002.
- 5 MR. KUTERBACH: 2002, that was a typical
- 6 year?
- 7 MR. SCHULER: That's the only year we have
- 8 available.
- 9 MS. EDWARDS: WRAP generated that year for
- 10 us.
- 11 MR. ALLEN: It seems like more people are
- 12 excited about talking about the modeling, so is there a
- 13 way that we can just defer what we were talking about and
- skip over to the modeling and perhaps answer some of these
- 15 questions more directly?
- 16 MR. TURNER: Yeah, sure. We can go ahead
- 17 and skip over and go to modeling. But I just want to be
- 18 clear about what we are doing with the Strawman
- 19 regulations. So I'm going to -- I'm going to take your
- 20 point, Tim, because everybody wants to talk about the
- 21 modeling.
- 22 From the perspective of how the regulations are done,
- we were looking at the modeling to show that sources would
- 24 not need to go through this whole process. And we are
- 25 including a section (c) to allow them to demonstrate that

- as per the request of the first work group. Okay. So we can get into more detailed discussion. I would like
- 3 everyone to look through the Strawman, since we are going
- 4 to jump ahead to the modeling, because in it we have other
- 5 types of components about what that will be doing. But it
- 6 sounds like earlier the points of contention were section
- 7 (b) and section (c). So for the purposes of moving things
- 8 along, we are going to jump into the modeling and have
- 9 that discussion. Now, Alan has a quick ten-minute
- 10 PowerPoint that talks about what has happened and what the
- 11 update of the modeling is. If it's okay with you on the
- 12 phone, Tim, we can advance to that.
- 13 MR. ALLEN: Let me just say one more thing
- 14 about your (b) and (c). I think from the FLM perspective,
- 15 certainly from my perspective, you are taking the right
- 16 approach. At some point this BART rule is designed to get
- 17 the companies that are potentially eligible to act. And I
- 18 think it's later in the SIP where you actually form the
- 19 decisions and publish those. You are going to publish the
- 20 people who are exempt. You are going to publish the names
- of the people that were in and had to subsequently do some
- changes.
- 23 So in all of the cases, all of the RPOs, all of the
- states that I know of that came up with some type of state
- regulation and notified those applicants, whether the

- 1 applicant was notified in the rule by name or whether they
- were sent in a letter, immediately after they need to be
- 3 notified immediately to start work towards counteracting
- 4 the screening runs that most of the RPOs did.
- 5 I know that there have been several complaints about
- 6 the quality of work that WRAP performed in this case, but
- 7 I can assure you that all of the RPOs did some type of
- 8 very similar quality screening analysis, and almost all of
- 9 them worded it as screening analysis with a full
- 10 expectation that if a company wanted to review, quality
- 11 assure, offer some suggestions for doing the analysis in a
- more refined fashion, that includes fixing problems with
- 13 meteorology, that would make them eligible to have a valid
- 14 discussion about using the 98th percentile because, again,
- 15 although the regulation says and requests that people use
- 16 the 98th percentile, there is a whole bunch of other
- 17 details in the quality of the modeling analysis that need
- 18 to be managed. And so the 98th percentile was one of the
- 19 easiest way of managing that uncertainty.
- 20 So in a sense, I wanted to say that from our
- 21 perspective what you are trying to accomplish in this
- 22 regulation is very appropriate and we support it very
- 23 much. And regardless of how we end up saying it in the
- 24 end, I think that time is of the essence. People are
- supposed to be submitting these SIPs by the end of

- 1 December of '07, and we realize that people may not reach
- those goals quickly, but it is our position to encourage
- 3 this process to move along quickly.
- 4 So, I guess I would recommend to the BART 7 or the
- 5 BART coalition that we start working towards making some
- 6 suggestions on exactly how we can get the wording
- 7 correctly so that we can actually move forward through
- 8 some kind of notification process to let the seven of you
- 9 know that you need to start working towards these
- 10 evaluations. So --
- 11 MR. TURNER: I like the idea that I could
- 12 have wrote a letter since I contacted everyone back in
- 13 January and then we will consider you notified and you
- 14 guys would come back with the analysis and we can give it
- 15 to Alice and then we can proceed forward without having to
- do a regulation process, but for some reason we need to go
- 17 through the regulation process.
- 18 MR. COHEN: You can write us a letter.
- 19 MR. ALLEN: Most of the states did
- actually go through a regulation process. And all I'm
- 21 saying is whether it's through the reg or through a
- letter, they did notify all of these companies that they
- 23 had some type of potentially BART eligible unit and they
- 24 needed to either look at the screening analysis that was
- performed by the State or the RPO or that the company

- 1 itself had an opportunity to redo a refined analysis. And
- 2 I think that is exactly what you are attempting to do
- 3 here.
- 4 MR. TURNER: Okay. Are we going to
- 5 proceed with the modeling? Alan.
- 6 MR. SCHULER: I'll just jump up here in
- 7 case I want to point.
- 8 MR. TURNER: For the purpose of the
- 9 reporter -- we need to clarify that. Tim? Bruce? Tim,
- 10 for the purposes of the recorder, would you please let us
- 11 know what RPO means.
- 12 MR. ALLEN: Regional Planning
- Organization. So WRAP, the Western Regional Air
- 14 Partnership is the RPO that's in your area. There is five
- 15 RPOs in all that cover the continental U.S.
- 16 MR. TURNER: Alan is going to proceed with
- 17 his PowerPoint, and I believe the people on e-mail should
- 18 receive it, so if you open it up you can follow along.
- 19 MR. SCHULER: Go ahead. Just a background
- 20 for those who weren't here last time for the workshop and
- 21 this is a refresher for those who were. The BART-eligible
- 22 sources are subject to the BART unless it is shown -- this
- is the argument that Matt and I have been going back and
- forth. He passionately said I'm wrong. I have to say I
- 25 passionately believe he's wrong. And the two of us can

- 1 have this discussion afterwards to point to chapter and
- verse, because my reading is you are subject to BART
- 3 unless you are able to show that you have negligible
- 4 visibility impact. Anyway, we will argue that point later
- 5 on.
- 6 The threshold that is being used is the .5 deciview,
- 7 and we have used WRAP to do the modeling for us. Next
- 8 slide. That was easy.
- 9 They used CALPUFF. That's the model that was used.
- 10 It's the model that's recommended actually in the BART
- 11 rules. It's model SO2, nitrogen dioxide, and direct PM
- 12 emissions. The initial results which we presented at the
- 13 first workshop was that all seven of the BART sources had
- 14 significant impacts at at least one or more of the Class 1
- 15 areas, and therefore we could not exempt or exclude any of
- 16 the seven sources.
- 17 MS. LAMAL: Alan, I'm sorry to interrupt,
- 18 but a question: Back in 2001 when you put out your first
- 19 regional haze list, you had a list of about 20 sources
- that you were going to evaluate. Did WRAP originally
- 21 model all of those sources and come up with the seven?
- MR. SCHULER: No, no, no, no. WRAP only
- 23 modeled the seven that were on this BART eligible list
- that we came up with. Alice can probably answer more of
- what happened in 2001.

- 1 MS. EDWARDS: WRAP -- a couple things have
- 2 happened. We had an initial list of potential facilities
- 3 that might have -- the universe of sources we thought
- 4 might have BART-eligible units. That list was gone
- 5 through by a contractor at WRAP. It was gone through by
- 6 State permit staff. And it was whittled down to the point
- 7 where we had these seven facilities left that we thought
- 8 actually had units that met the criteria. And then those
- 9 were the seven facilities that were modeled by WRAP. So
- 10 there has been a couple iterations from that original list
- of I don't know how many sources, but it was a much larger
- 12 list. And a lot of the facilities fell out for either not
- being in the right time period or not being in the right
- 14 category, or for whatever reason. They looked at all
- 15 those facilities to determine whether or not they really
- were BART eligible.
- 17 MS. LAMAL: Thank you. Sorry to
- interrupt.
- 19 MR. SCHULER: No problem. Anyway, the
- 20 conclusion that was gone over at the first workshop is
- 21 that everyone was still in, no one could be excluded.
- 22 That was the conclusion at that point in time. Since that
- time, last week, you know, we have heard back from WRAP
- 24 that they found an error. WRAP is doing modeling not just
- for Alaska but I think it's six other states, plus or

- 1 minus, and they inadvertently were using Lower 48 ozone
- 2 data instead of Alaska ozone data for our analysis because
- 3 that's what they were doing for all the other states. And
- 4 anyway, when they found that error and they corrected it,
- 5 they reran it, it reduced the impacts to a third to a half
- 6 of the previous impacts. Okay. Didn't change any
- 7 conclusions, but the impacts went down. Next slide.
- 8 Around that same time frame, Tesoro was looking at
- 9 the analysis, and they found another error that was there,
- 10 and they reported that to us. And basically their WRAP
- 11 had exceeded an undocumented limitation regarding column
- 12 width and CALPUFF. When Tesoro's consultant had ran it,
- 13 when they exceed this limitation, the model crashes. For
- 14 whatever reason, when WRAP runs it it didn't crash, and so
- they didn't discover that this was an error there.
- 16 Anyway, Tesoro reported it. They have -- WRAP has reran
- 17 it, and the conclusion is still the same. All seven
- 18 sources are still subject to BART. No one can be excluded
- 19 based on modeling.
- 20 And here is the results now. The results are quite a
- 21 bit down. Here is for Tuxedni. Healy has always been out
- 22 based on the initial run, at least for Healy. All of the
- other six sources are still above the .5 threshold, and so
- 24 no one else can be excluded. Next slide.
- 25 Here it is for Denali. The one change here in

- 1 conclusion is in this case Tesoro has now dropped out of
- 2 being subject to BART at Denali. They are still subject
- 3 to BART at Tuxedni, but for Denali it dropped out. Yeah.
- 4 Go ahead. Go on.
- 5 As mentioned before, we are still assessing whether
- 6 or not Agrium's ammonia emissions should be included in
- 7 this. They have -- based on I believe it's their
- 8 allowable emissions, 1,300 tons per year of ammonia, a
- 9 substantive amount. Alaska has an ammonia standard that
- 10 the public is very well aware of, especially those in the
- 11 Cook Inlet area, so we know that ammonia is going to be a
- 12 pollutant of public interest, so we need to make sure we
- 13 have this addressed and have it addressed well. Whether
- it's in or out, we need to have a good basis for it.
- 15 So we have asked WRAP to conduct a sensitivity
- 16 analysis using an approach that we talked with both with
- 17 Agrium and the federal land managers to try to figure out
- 18 how to assess it. And just real quickly what it is is we
- 19 are going to use several different assumptions for --
- 20 assume background concentrations for ammonia; those
- 21 numbers are on the slide here. And once they run that, we
- 22 will find out how sensitive is this.
- The speculation of the federal land managers, and
- 24 actually Agrium, as well -- the speculation is that there
- won't be much change at all going from one ppb -- that's

- 1 parts per billion -- to ten, and with that kind of
- 2 increase there, if there's not a change in the visibility
- 3 impact, then it shows that ammonia is not a pollutant of
- 4 interest -- a pollutant -- it's a pollutant of interest,
- 5 but it doesn't have a real effect on the visibility
- 6 assessments. If there is an increase, you know, with each
- 7 of these increases in ammonia, then it shows that, yes,
- 8 maybe we should include it as a pollutant that needs to be
- 9 evaluated.
- 10 So anyway, WRAP is going to be conducting this soon
- and that's going to be part of the summary report.
- 12 Actually, one quick comment to that. We are on draft
- 13 version 6. It's not six times they ran the model. It's
- 14 just that they have written up summary report several
- 15 times. They gave it to us once, and they mention things
- 16 like they had three years of mat data. Like, one, change
- 17 that, so then they come to version 2. So anyway, that's
- 18 why we are on version 6 already. Next slide.
- 19 So we have talked about this, too. Can the sources
- 20 run your own assessment. If you think that the approach
- 21 that WRAP has used on our behalf is too conservative -- I
- like what Tim said on the phone that WRAP used a screening
- level approach, you know, quick, let's get a basic handle
- on it. If you want to use a refined approach, can you?
- Yes. And that's what we have been trying to put in

- 1 section (c) of the regulations.
- 2 How do you do that? Well, you need to have an
- 3 improved modeling protocol. And we will be seeking the
- 4 federal land manager and EPA assistance for reviewing that
- 5 protocol to make sure it's acceptable with everyone. And
- 6 actually, I don't know if we want to go into this level of
- 7 detail here. I have some other slides here. We have
- 8 talked -- John, you want me to keep going or --
- 9 MR. KUTERBACH: Go ahead.
- 10 MR. SCHULER: Go ahead. Okay. Some of
- 11 the comments have been made, can you use a different
- 12 model. That's an option. I don't see it as being
- 13 realistic. Probably the better approach is to look at
- 14 what went into the assumptions with CALPUFF. We talked
- 15 about actual emissions. Matt has brought that up. They
- 16 are allowed in the BART rules. I say there is
- 17 questionable results.
- 18 Tesoro, actually when we -- as we talked about in the
- 19 first workshop, asked last August, I think it was, if they
- 20 could provide actual emissions. We said yes, as long as
- 21 it didn't hold us up. They provided them and they said I
- 22 didn't change a whole lot between potentials and actuals.
- 23 And the reason is is because we are looking at 24-hour
- 24 emission rates, not annual average. And if it was based
- on an annual average emission, the difference between

- 1 actuals and potentials can be very large. When you shut
- 2 it down to -- cut it down to one day and how much can you
- 3 emit within a day, there is not usually a lot of
- 4 difference between actual emissions and potential
- 5 emissions. And so is there room there? Probably not.
- 6 What a lot of people have done in the past for new
- 7 source review modeling when they look at actuals, one of
- 8 the first things to look at is fuel sulfur because if a
- 9 unit is allowed to burn residual fuel with two percent
- 10 fuel sulfur and over the last five years they have only
- burned distillate fuel, with .5 that's a big change, so
- that's an easy thing to do. While you could look at
- things like that, here it's going to have minimal impacts.
- 14 And I'll show you a table here to explain why. NOX is the
- 15 major pollutant that we are looking at here. I'll show
- 16 you a table with that, as well. Next slide.
- 17 Here is the sulfate results, which is based on sulfur
- 18 dioxide at Tuxedni. As you see, in most cases the impacts
- 19 are very, very small. Alyeska was the only one that has
- 20 anything that's really big. Tesoro is a little bit big
- 21 there. But most of these impacts -- I mean, Healy, zero
- for sulfate. Same with the LNG plant. Sulfate is not the
- 23 driver in these BART assessments. Next slide.
- 24 Here is Denali. Similar. Very, very similar types
- 25 of situations. Next.

- 1 Here is the nitrates. Okay. And here is the percent
- 2 of maximum here. Look how high these are. In some cases
- 3 nitrates is 100 percent of your impacts or high 90s.
- 4 Alyeska has got some sulfate impacts, a little bit
- 5 smaller. Next slide.
- 6 MR. COHEN: Hold on a second. Forgive me.
- 7 What does percent of maximum mean?
- 8 MR. SCHULER: All this is is dividing the
- 9 nitrate impact by the total impact.
- MR. COHEN: So --
- MR. SCHULER: Basically we divided
- nitrate, which in this case is 1.83, by the maximum that
- 13 was on a few slides back, which in that case was 1. -- I
- don't know.
- 15 MS. SMITH: 1.9.
- 16 MR. SCHULER: 1.9. And that gives a 96
- 17 percent.
- 18 MR. TURNER: Which means the impact is
- 19 mostly from nitrate.
- MR. SCHULER: Right.
- MR. COHEN: Nitrate as opposed to some
- 22 other nitrogen compound?
- MR. SCHULER: NOX is what it's from. It
- gets modeled as NOX, and then here is the atmospheric
- 25 chemistry that gets converted to nitrate, which is the

- 1 pollutant of concern for visibility. So what this tells
- 2 me is that in most cases nitrogen oxide is the pollutant
- 3 of concern here. Sulfur dioxide and particulates are not
- 4 major drivers in these visibility impact assessments.
- 5 MR. COHEN: So, Alan, if you learned that
- 6 a source you were modeling, say, Chugach Beluga, was
- 7 operating at a half to a third of its permitted NOX
- 8 emission limit, short-term, right?
- 9 MR. SCHULER: If that's the case for
- short-term, which probably means is it's only running 12
- 11 hours a day --
- MR. COHEN: A lot of sources that, for
- instance, are subject to NSPS limits operate way below
- 14 them. So you don't --
- 15 MR. SCHULER: If there is -- there is room
- 16 to say that the emission factor may be off a little bit,
- 17 but I doubt -- it's not saying it can't, but I doubt if
- 18 you are going to get a major reduction off the emission
- 19 factor by looking at actual emission --
- MR. COHEN: Why do you say that?
- 21 MR. SCHULER: Just looking at how NOX
- 22 usually comes out and what it's based on.
- MR. COHEN: Is it your going-in assumption
- that these seven sources, NOX emitters, are operating
- right about at their emission level?

- 1 MR. SCHULER: I presume so, or pretty
- 2 close.
- 3 MR. COHEN: Why do you presume that?
- 4 MR. SCHULER: Just from my experience with
- 5 NSR, new source review, permits. I just don't see a lot
- of, on a 24-hour basis, change in the NOX emission rate.
- 7 MR. DRECHSEL: I can give you an example,
- 8 even though this wasn't the case for us, but it often
- 9 could be the case if you do have an emission unit that has
- 10 a SIMs system on it, a continuous emission monitoring
- 11 system for NOX, that the current PTE limit is going to be
- 12 at an NSPS limit, but if you go back and evaluate your
- 13 SIMs data, you oftentimes are nowhere near or close to
- 14 that. So --
- 15 MR. SCHULER: Actually, that may be a load
- 16 factor. You know, NOX is usually maximum -- the maximum
- 17 NOX emission rate is usually 100 percent full load. If
- 18 you have partial loads that you are running during a day,
- 19 you can do that. But absent SIMs -- are we getting too
- 20 detailed?
- 21 MR. TURNER: Yes, we are getting too
- 22 detailed, I think. The idea is an overview of the
- modeling, so just a quick summary of what did the overview
- of the modeling tell us.
- MR. SCHULER: Well, let me just summarize.

- 1 If you have actuals, you may use them. I'm just saying I
- 2 question whether it's going to be enough of a difference
- 3 to change the conclusion. Doesn't mean it can't. I'm
- 4 just saying it -- don't put all your eggs in that. Next
- 5 slide.
- 6 MR. ALLEN: Can I say something?
- 7 MR. TURNER: Go ahead.
- 8 MR. ALLEN: It's not the average 24-hour
- 9 emission rate. It's the maximum 24-hour -- the maximum
- 10 24-hour emission rate that occurred over the last three
- 11 typical operating years. So you have to find three
- 12 representative operation years where you are up at a
- 13 normal load and pick the maximum of that 24-hour rate.
- 14 MR. SCHULER: Thank you, Tim. I'm glad
- 15 you clarified that.
- 16 MR. MURRAY: I think that actually it says
- 17 that it's going to be the maximum over the meteorological
- 18 monitoring period.
- MR. TURNER: Okay. So the --
- 20 MR. ALLEN: I don't think that's the case,
- 21 by the way, but we also only have one year of meteorology
- 22 so that's kind of another limiting factor. But I thought
- 23 it was over typical years and that people were allowed to
- go back and say this is not a typical year during the
- 25 three models -- the three years of modeling that most

- 1 states do and pick a different year as a representative
- 2 year. But I guess my point was is that it's still a
- 3 maximum over a three-year period. And so it's -- I think
- 4 that Alan is pretty right that you are often going to have
- 5 stuff very close to the PTE.
- 6 MR. TURNER: So what we have here, just a
- 7 summary of the modeling real quick is, yes, the results
- 8 have changed from the initial modeling coming out. That
- 9 we have noticed some differences that is on the web. It
- 10 was posted out. And that we are proposing within the
- 11 regulations in section (c) the opportunity for any source
- 12 to show whether or not the modeling works, present
- 13 alternative modelings of what you are going to do, proved.
- 14 It has to run through the federal land managers and EPA.
- 15 And it's the requests that I heard from the first workshop
- to have an off-ramp for the modeling.
- 17 MR. DRECHSEL: And so a couple things I
- 18 just want to clarify on -- on the ability for us to do our
- 19 exemption model. And I'll just throw out a couple of
- 20 questions that will give me a better sense on what
- 21 flexibility is going to be like for the exemption
- 22 modeling. And the first question, I guess, I would throw
- out is we have been talking about the 98th percentile, so
- would the State be willing to accept a 98th percentile
- exemption modeling analysis that's based on the one-year

- 1 met data?
- 2 MR. KUTERBACH: We can't answer that. I
- 3 mean, we can't answer that off the cuff that we are going
- 4 to accept one year. That's something that the federal
- 5 land managers have to be involved in the decision. We
- 6 would have to see how that would affect the final result.
- 7 It's a process. Is the decision that we came up with on
- 8 our protocol where we didn't use the 98th percentile
- 9 documented well?
- 10 MS. EDWARDS: And maybe Alan could speak
- 11 to that, but I think it was actually EPA had -- we had
- 12 worked that out with EPA. They wanted -- because of the
- one year of data, they wanted us to use a different
- 14 value.
- 15 MR. SCHULER: With CALPUFF visibility
- 16 modeling, the standard operating procedure that the Park
- 17 Service and Fish and Wildlife and the Federal Bureau of
- 18 Land Management has had is that you use three years of
- 19 meteorological data. And that's in their visibility
- 20 rules. That's well documented. That's the typical
- 21 approach to use.
- 22 Because of the difficulties we had in generating the
- 23 MM5 data for Alaska, we were only able to have one year of
- 24 data instead of the standard three years of data. Because
- of that limitation -- and what's happening here is that

- 1 there is -- as you all know, weather changes from year to
- year to year. And when it comes into modeling, those
- 3 year-to-year variations can drastically change the
- 4 results. It's just -- that's just standard. And
- 5 that's --
- 6 For NSR, new source review, modeling for pollutants,
- 7 if there is a five-year data set, we want to use the
- 8 five-year data set because there is variations from year
- 9 to year to year and we want to see what that variation is.
- 10 Park Service and Fish and Wildlife has the same thing with
- 11 visibility modeling. They know there is variations. They
- want three years. We had one year, so they said, okay, we
- will accept one year of data. And this was in a May 2006
- 14 teleconference that we had with EPA and the federal land
- 15 managers about what to do about -- well, actually a number
- of things, but one of the things was we had this
- 17 limitation. We only had one year of met data. What do we
- 18 do.
- 19 And the solution was, okay, because you only have one
- 20 year of met data, instead of allowing you to use the 98th
- 21 percentile, we are going to -- you need to use the maximum
- 22 impact. And that just to account for this limitation on
- 23 lacking of the -- the different met years.
- MR. DRECHSEL: A follow-up question.
- 25 Thanks for that. Did the State consider getting

- 1 additional years?
- 2 MR. SCHULER: The question came up.
- 3 Region 10 actually encouraged that, and it was just cost
- 4 prohibitive and time prohibitive to try to get that put
- 5 together.
- 6 MR. COHEN: Could I --
- 7 MS. EDWARDS: Can I just say one thing?
- 8 Is John Vimont still there?
- 9 MR. ALLEN: He is.
- 10 MS. EDWARDS: John, can you explain how
- long it took to do the one year MM5 data?
- MR. VIMONT: Well, MM5 is relatively
- 13 routinely run down in the Lower 48, but up there the
- 14 initialization fields and everything weren't as readily
- 15 available. It -- it was working with the -- actually he
- 16 was at the University of Alaska when he started. He went
- 17 to North Dakota. One of the professors up there had been
- 18 working with it and the consulting group that works with
- 19 WRAP worked with him to try to get the model set up. I
- 20 think it took six, eight months for him to get all the --
- 21 the glitches worked out of it.
- 22 So it was basically a relatively major effort
- compared to running the same modeling for down here. And
- 24 at that time it was deemed that that was all that could be
- 25 done with the resources that were available and the time

- 1 that was available.
- 2 MR. ALLEN: I also wanted to add that the
- 3 gentleman asked earlier a few sentences back if it would
- 4 be possible to discuss using the 98th percentile, and I
- 5 wanted to say that Alan has done a great job of describing
- 6 the reasons that -- in a prior process with WRAP that we
- 7 made a decision. I think it's very appropriate to say
- 8 that, yes, that is on the table.
- 9 If someone wants to identify a refined protocol that
- 10 tries to address some of the issues that we were concerned
- about, we are certainly willing to talk with the State,
- 12 the EPA, and the applicant, or in this case the seven, to
- 13 go ahead and come up with other resolutions. But yes, we
- 14 are certainly willing to talk about that and all of the
- shortfalls for the modeling that are going on. Those are
- definitely on the table as part of the refined approach.
- MR. KUTERBACH: And when I said we
- 18 couldn't answer that is we couldn't give a final answer
- 19 without consulting all these other folks.
- 20 MR. MURRAY: Couple of comments. I am
- 21 grateful that you will consider the 98th percentile or
- 22 other statistical measures rather than the maximum for the
- 23 modeling because I do believe that from looking at the
- 24 data that I've seen, the maximum here is a decided
- 25 outlier. Point one.

- 1 Point two, Joe Scire works for us these days, and I
- 2 touched base with him regarding -- for those of you who
- 3 are not aware, Joe Scire is the author of CALPUFF, and I
- 4 spoke with him regarding putting together additional years
- 5 of modeling data. For Alaska he suggested that the time
- 6 to actually put together the inputs and running MM5 would
- 7 be on the order of three months to put together the 2003,
- 8 2004 data at a cost of approximately on the order of
- 9 \$100,000.
- 10 MR. KUTERBACH: That's the bid that he
- 11 would give?
- 12 MR. MURRAY: This was -- this was -- no.
- 13 I would have to say that that's -- that is -- Joe at the
- 14 moment is on travel in Saudi Arabia. I got him to give me
- a ballpark figure for what he thought it would involve.
- 16 TRC has available to it at the moment the 2003 data that
- would need to go into it. 2004 data is something that we
- 18 would have to obtain from the National Weather Service or
- 19 other sources.
- 20 MR. VIMONT: This is not an out-of-the-box
- 21 run that was done up there so, you know, we would have
- 22 to take a good look at it, and even at that some of the --
- you know, there were some compromises made to get it to
- 24 run up there, also.
- MR. MURRAY: Right. And I think that Joe

- 1 understands the -- some of the issues associated with the
- 2 Alaska data set at this point. He also indicated that he
- 3 assumed it would take about two months to allow the
- 4 regulatory community to react to the data set. So he
- 5 asked that an additional two months be added to the
- 6 schedule, if necessary, for the regulatory folks to review
- 7 that data set.
- 8 MR. KUTERBACH: Does that mean five
- 9 months, then?
- 10 MR. MURRAY: That would mean three months
- 11 to have the data available and then assuming that there
- would be a need for the regulatory folks to review the
- data set.
- 14 MR. TURNER: Okay. And a comment in the
- 15 back, please.
- 16 MS. LAMAL: I have a question. In
- 17 preparation for the meeting, I went back to the 2001
- 18 regional haze plan, which kind of laid all this out. And
- 19 at that time in 2001 the whole process of getting the MM5
- 20 data was laid out. But that was 2001. Here we are 2007,
- 21 and we have one year of data. What I'm wondering is, have
- 22 we -- so that process which was laid out in '01 and so six
- years later we have got one year of data, it also laid out
- 24 some other things. And I'm just wondering in this program
- 25 have we established baseline visibility for the state?

- Because if we don't know what baseline visibility is,
- 2 actually -- and that was a big issue back in 1999 and
- 3 2000. I was working at that time with the Park Service to
- 4 do some of that work. So do we have baseline visibility
- for the state?
- 6 MS. EDWARDS: The Regional Planning
- 7 Organization, WRAP, has -- I mean, we looked at it and, in
- 8 fact, there is a document up on the website that was done
- 9 several years ago where we looked at it with the data that
- 10 we had. You have to understand we are supposed to use the
- 11 most recent five years of monitoring data to calculate
- that baseline. We don't have that for all of the sites.
- 13 So we have a preliminary look at it, which is up on the
- 14 website, and the WRAP has also calculated the baseline.
- 15 MS. LAMAL: Do we have our improvement
- 16 goals out?
- 17 MS. EDWARDS: We also have the -- I
- 18 believe we also have -- the WRAP has calculated out what
- 19 the conditions for natural -- natural conditions are that
- we are trying to achieve in 2064. So yes, we have both of
- those numbers.
- 22 MS. LAMAL: If all of these facilities
- that have been identified installed BART, what impact
- 24 would that have on your visibility improvement goals?
- MR. KUTERBACH: That's what you have to

- 1 tell us.
- MS. EDWARDS: I can't tell you that.
- 3 MR. KUTERBACH: That's the whole point of
- 4 the visibility analysis that Al was talking about after
- 5 control so we could see what sort of improvement. That's
- 6 why that part has to be done before Alice can complete her
- 7 implementation plan.
- 8 MR. COHEN: So John, here is the bottom
- 9 line. For -- the guideline says it doesn't say do 98
- 10 percent if you have got three years worth of met data.
- 11 What it says is do 98 percent and have three years worth
- of met data. Okay? So what you are hearing is for a cost
- of about 100 grand and five months worth of time,
- 14 including regulator, FLM review time, you can have the
- 15 data set and follow the procedure recommended in the
- 16 federal guideline, and the effect of it would be to cut
- 17 the visibility impacts. That change alone cuts the
- 18 visibility impairment impacts from these sources in
- 19 deciviews by about 50 percent. So it seems like a not
- 20 unreasonable thing to ask that we acquire that information
- 21 and do it right.
- 22 MR. KUTERBACH: Does it change the BART
- 23 applicable status of any of those?
- MR. COHEN: That's a good question.
- 25 MR. KUTERBACH: For all those sources.

- 1 MR. COHEN: Yeah.
- 2 MS. MCCULLOUGH: There is a table in your
- 3 summary of WRAP that shows it. And it's like -- looks
- 4 like some do get closed --
- 5 MR. TURNER: We don't all have that
- 6 document.
- 7 MS. EDWARDS: It's up on the website.
- 8 MS. MCCULLOUGH: It looks like it gets
- 9 within the range, at least, and this is using your
- 10 modeling which I think everybody still is QCing.
- MS. SMITH: Based on the 98th percentile,
- everybody is still in for at least one Class I area.
- 13 MR. TRBOVICH: That's correct, but that is
- 14 based on the model as it exists today, and some QA/QC is
- 15 still going on on that model. So I don't think that the
- 16 results on that paper are the -- going to be the final
- 17 results.
- 18 MR. KUTERBACH: Right. They may go up.
- 19 MR. TRBOVICH: It could in three years of
- 20 data. They could go down.
- 21 MR. DRECHSEL: In working with our
- 22 contractor, we appreciate that -- working with Alan and
- redoing the results, we still feel that there are some
- 24 potential errors and some other issues to work out with
- 25 the modeling as it stands.

```
1
                       MR. KUTERBACH: Okay. So this additional
 2
      five months and $200,000 -- because I don't believe
 3
      100,000 -- this additional five months -- plus we have our
 4
      own costs -- that will be added onto the two and a half
      years we calculated earlier. So that --
 5
 6
                       MR. TURNER: Correct. And my question --
 7
                       MR. KUTERBACH: It's about three years
      from today we might have a final BART SIPs submitted to
 8
 9
      EPA.
10
                       MR. TURNER: And my question becomes -- I
      started this from the beginning. When I sit there, I am
11
12
      not by nature this detail regulatory person. You have
      already heard me butcher the English language at will, but
13
      I am good at processes. I can look at a picture and tell
14
15
      you where holes are and what you need to do to fill them.
16
      So I've heard this whole discussion about the modeling,
17
      the eligibility. The bottom line is, what does it gain?
18
           Because when I look at this process, this is where
19
      the sources have their strength. They have their strength
      in the BART determination because then what happens is
20
21
      when you are done, whether you are deciding what cost
22
      factor is -- and I was in private sector for a lot of
23
      years about what capital costs you have to do -- what
      happens is when you leave with the BART determination
24
25
      where you could put most of your efforts, you will have
```

- 1 the State and the sources going to the federal land
- 2 managers that says this is how we are going to handle
- 3 this. This is the cost of what's going to be there or not
- 4 cost. We might determine there is nothing else you can
- 5 do. You have done all the controls that are possible.
- 6 So that's the question. Every time this whole
- 7 discussion comes up about where to put efforts and whether
- 8 this technology is right and what's happening, the bottom
- 9 line is do we gain anything by redoing a modeling for five
- 10 months. What do we gain? And then the question is is
- 11 when you look at where to put resources and efforts, which
- 12 every business here has to consider in their cost, where
- is a place that would really show whether or not you even
- 14 need to do any retrofits. It's the BART determination.
- 15 MR. COHEN: Two things. One is whether
- 16 this change all by itself gets anyone out or just gets
- 17 them close. That change all by itself would mean that you
- 18 would be in a position to take a limit and get out if you
- 19 wanted to. And someone who was looking at the cost and
- 20 difficulty of a BART determination and implementation
- 21 might find it very well worth their while to take that
- 22 limit and stay out.
- 23 Second, the effects of getting the three-year data
- set and using the 98th percentile not only affect the
- initial exemption modeling, they also affect the

- 1 visibility improvement modeling. So when you are
- evaluating the effects of BART controls, you are saying,
- 3 well, you know, for a half million bucks I could put this
- 4 control technology on. How much will it improve
- 5 visibility in Denali? The number is going to be a lot
- 6 smaller at that stage, as well, if you have the -- if you
- 7 use the 98th percentile and you get the -- well, who knows
- 8 what the effect of the three years of -- that change is
- 9 critical at both stages of the analysis. So --
- 10 And I'm not sure, John, that the time we are talking
- about is additive to the schedule we gave you.
- MR. TURNER: That's my question, too.
- 13 MR. KUTERBACH: We got kind of sidetracked
- on that at the last meeting because we were told the time
- 15 wasn't additive, and then we get to this meeting and it is
- 16 additive. Now I'm hearing another additional length of
- 17 time is not going to be additive, and I think we are going
- 18 to be sitting here in two months and it will be added
- 19 again.
- 20 MS. CROCKETT: During the break I made the
- 21 observation to Matt that I think that there is some
- 22 misunderstanding, some misinterpretation of what everybody
- thinks the timeline is. And there is probably some
- 24 value -- although it's two minutes till four -- in laying
- out start to finish what over -- what we think because I

- 1 don't think -- either we are not being clear or you are
- 2 just not -- DEC is not understanding. We think there is a
- 3 lot of overlap. We also believe, as Al pointed out, there
- 4 are some things we are not going to be willing to do until
- 5 we know what the rules are. But that list is much smaller
- 6 than the work that could be under way right now. Frankly,
- 7 some of it probably already is under way.
- 8 MR. KUTERBACH: Before we get off of the
- 9 idea of collecting more met data and redoing the modeling,
- 10 Alice, how much more work can we get out of the WRAP for
- 11 this modeling?
- 12 MS. EDWARDS: I don't know. I can't
- answer that off -- I don't think much. Go ahead, John.
- 14 MR. VIMONT: Until we dissolved the actual
- 15 modeling forum, I was the co-chair of the modeling forum.
- 16 The forums have been consolidated as WRAP has been running
- out of funding. And funding at this point is down to
- 18 about zero at WRAP.
- 19 MR. POLKOWSKY: So FY07 guidance monies
- 20 for the WRAP was cut in half for their FY07, and next year
- 21 it's going to be cut in half again. So the WRAP is
- 22 essentially doing a process of sort of setting up their
- 23 archives and pretty much going out of business.
- 24 MR. ALLEN: I also want to say that I
- 25 think we are very anxious to have this conversation

- 1 scrutinizing CALPUFF as a whole. I can tell you plenty of
- 2 examples of areas of the country that had three years of
- 3 meteorology, and they weren't allowed to use 98th
- 4 percentile either because of other flaws in the whole
- 5 modeling system. So I think it's very appropriate for
- 6 maybe some of us technical folks to get on a subsequent
- 7 phone call -- and that includes all of the stakeholders
- 8 here -- and actually go through what kinds of protocol
- 9 conditions might make it possible to go ahead and add some
- of these things, for example, the 98th percentile. But
- 11 you shouldn't fixate on one thing.
- 12 And I do think that producing two additional years of
- 13 MM5 is a very ambitious thing, even if you were doing it
- in a data rich area. I'm very skeptical about the
- 15 timeline that Joe had proposed.
- 16 MR. VIMONT: Another thing to consider is
- 17 that the way it works is on any one of the three years
- having the eighth high, which is the 98th percentile,
- 19 roughly, value, if you look at the tables that Alan put
- 20 together, with one exception, everybody is well -- there
- 21 are many, many more days above a half a deciview than
- 22 eight. Alyeska comes in at eight and nine, but all the
- other sources are way over that. So it's very unlikely
- that, you know, you are going to get much of a reduction
- 25 here in terms of the -- putting you into the process.

- 1 MR. TURNER: We have other people raising
- 2 hands. So before I go on because I -- because of the time
- 3 elements and the end of the day, is the questions you are
- 4 going to discuss specific to modeling or is it overall
- 5 back to the timeline and the process?
- 6 MR. MURRAY: Modeling, timeline, and
- 7 process.
- 8 MR. TURNER: Make it quick, Doug.
- 9 MR. MURRAY: I don't think it's
- 10 anticipated that the additional years of meteorological
- 11 data would be run by WRAP. I think it was anticipated
- that those data would be run by the applicants.
- 13 MR. TURNER: Thank you. Okay. John, any
- 14 comments?
- 15 MR. KUTERBACH: Okay. That was oriented
- 16 towards what I was trying to get at is I have no money to
- 17 do -- I have no money to be sitting in this meeting right
- 18 now. We have a little bit of EPA grant. That's going to
- 19 be cut next year. And part of the -- part of the reg
- 20 process, the reason why we are going for the regs is to
- 21 get it into a permit process that we can then charge fees
- for the source-specific negotiation and working out on a
- 23 BART analysis to pay for the time.
- MR. TURNER: So I'm going to advance this
- quite a bit. I've heard a lot of things about what's

- going on. I first off want to thank Mary, the recorder,
- 2 for everything she's done. I'm not going to usually keep
- 3 notes, because this was a lively group. But when we got
- 4 here, we had our timeline. I'm on the white board, guys.
- 5 I'm back on that time sheet for the people on the phone.
- 6 We were trying to figure out what we need to do to get to
- 7 adoption and -- I mean to proposal and then to adoption so
- 8 we can get the BART determination.
- 9 Things I'm hearing -- and you can correct me. I'm
- 10 going to get them out, then you can correct me. One is,
- 11 people would like to look at whether or not we are going
- to include a list of sources and whether or not we are
- 13 going to include the units. Okay. We do recognize that
- 14 the unit list is going through review now and that the
- 15 purpose of the unit is for the final BART determination,
- 16 but that is the first point is to look at whether or
- 17 not -- I'm separating these out -- the list of sources and
- 18 the list of units, emission units.
- 19 The second thing is, based on the last conversation,
- 20 we are very clear that section (c) allows for the sources
- 21 to model out of the BART process at that point. And
- 22 please recognize we are out of money -- it sounds like
- 23 WRAP is out of money, but it sounds like for the next step
- forward, we probably have to have one more technical
- 25 session which we will organize very quickly for the

- 1 technical people to talk about modeling issues, but we
- 2 have looked at the regs of having a section (c) where we
- 3 could work out those kind of details and you could model
- 4 out rather than keep going on and on about whether the
- 5 model is in or whether you are out. Section (c) is
- 6 designed to do that. Okay.
- 7 So we have gone ahead and we have heard those points
- 8 which I heard at the beginning. We are also going to
- 9 follow the Feds as requested. Is there anything else we
- 10 need to do to advance this? And then based on those
- issues, what's our timeline?
- MR. KUTERBACH: Recognizing -- recognizing
- 13 that we still have the opportunity to fine-tune during
- 14 public comment process and the final reg adoption process.
- 15 MR. TURNER: And I want to thank John for
- 16 reminding this. Everybody has their own motivation, but I
- 17 still have to look at what the intent is. Based on what
- 18 the intent of this whole process is, we have to be very
- 19 clear that this is a public process. And the way the
- 20 State does that is we put it out for 30-day public
- 21 comment. You write your comments, you bring them back.
- 22 Okay. So that's kind of where I think at this point we
- 23 need to advance to is to start -- establish this stuff
- 24 within the public record, hearing what these concerns are,
- and try to figure out how to work them within the regs.

- 1 There's also one other point that we did not have in
- 2 the initial regs discussion that I think is worth pursuing
- 3 or looking at is whether or not there is some type of
- 4 permit mechanism to have limits and in what way that would
- 5 take shape or form. But we would have to discuss that out
- 6 internally about what that would look like and how that
- 7 would look. So I've heard that those are some of the
- 8 points that you guys wanted to bring up for points of
- 9 discussion.
- Now, based on all of that, I figure just in rough
- 11 numbers, six months for the proposed regulations to get
- through to adoption, six months to do the BART analysis.
- 13 And that's the whole purpose of the timing. I've heard
- 14 the possibility -- excuse me for being a little bit [sic]
- 15 at the end of the day -- yeah, sure, we will work on the
- things at the same time, but then it's like, well, no, we
- 17 can't do it until you are done. So I guess the question
- 18 is: What can you work on and what can't you work on in
- order to keep somewhat of a schedule?
- 20 MS. CROCKETT: Why don't we go back and
- 21 put together a project timeline that clearly depicts for
- you what we believe we can work on now, what overlaps,
- okay, and get it to you right away.
- 24 MR. TURNER: We can send you one. We have
- one. Yes, we can do that.

- 1 MS. CROCKETT: No, we are offering to do
- 2 that for you. We are offering to go back and say this is
- 3 how we see the schedule working out from April 2nd through
- 4 the end. This is what we think overlaps and we are
- 5 willing to do without regulations being in place and
- 6 finalized. Would that be helpful? That's what I'm
- 7 hearing.
- 8 MS. EDWARDS: Do you understand what she's
- 9 saying, Tom?
- MR. TURNER: Yeah.
- 11 MR. KUTERBACH: So some of the key
- 12 milestones that we would like to see on there would be
- 13 regulation proposal date, end of comment period, so that
- 14 we see what you are thinking about as far as those. When
- would BART analyses need to be submitted.
- 16 MS. CROCKETT: These that you had in here?
- MR. KUTERBACH: Yes.
- 18 MR. TURNER: Plus the fact that we do
- 19 have -- we have our own. We can tell you what the
- 20 milestones are that we are looking at so you could figure
- out how to incorporate them in. Would that help us to
- advance this process?
- MR. DRECHSEL: I think it definitely
- 24 would. And it seems like the other thing we need to do
- is, since we only got through three paragraphs, is we need

- 1 to go through the balance of this, correct, at a later
- 2 time?
- 3 MR. KUTERBACH: We can dispense with
- 4 anything you don't have a problem with what we are trying
- 5 to accomplish or any issues or any issue with how we
- 6 accomplish it. But yeah. In fact, if you look at -- I
- 7 guess we should go through it at some future time. I
- 8 don't know that this format of a meeting would be the best
- 9 way to do that if we limit the subject matter to this.
- 10 MR. TURNER: Well, I would make a couple
- of suggestions. When you look through the Strawman, there
- 12 are a couple -- it would be interesting to find out where
- 13 the points of contention or discussion are. One of them
- 14 would be the timeline for the BART determination, which is
- 15 part of that. Whether or not you are going to pay for it
- or not, well, we have regulations for that. So I don't
- 17 know how much discussion we have for that because that's
- in our regulations.
- 19 The other one that could be is we had a discussion
- about the fact that we need 30-day public comment. We
- 21 went back and forth internally about whether or not we
- 22 could figure out a way to speed that time process, show it
- as part of the SIP, whatever. So maybe a better way of
- doing this would be to go through and find out which
- 25 particular points from the BART coalition are points

- 1 within the Strawman regulation that need further
- discussion rather than try to go through each section,
- 3 because some of it is basic things that regulations need.
- 4 Would that be more helpful for you, Chris? We can't have
- 5 workshop after workshop after workshop. In all honesty,
- 6 as John pointed out, I have a lot of other things that I'm
- 7 supposed to be doing on my job, and my grant money is
- 8 running out.
- 9 MR. DRECHSEL: Yeah, I understand. So I'm
- 10 trying to understand how that would play out, then. So
- 11 you're asking for feedback from us on essentially comments
- 12 on this Strawman?
- 13 MR. TURNER: Not comments because we would
- 14 need to enter into the public comment process for that,
- 15 which I would like to do very soon. I would like you just
- 16 to say, Tom, we need these following sections discussed.
- 17 MR. DRECHSEL: We need to discuss these
- 18 following sections, and then we can set something up.
- 19 MR. TURNER: If you start giving me back
- written comments, to be honest, I will quickly advance to
- 21 upper management that says, if they are going to do this
- and I can reference to the attorneys, we need to enter
- into a public comment period now because that is not what
- 24 we are doing.
- MR. DRECHSEL: So we identify the sections

- that we want to talk about. Then what happens after that?
- 2 MR. TURNER: Then we would have to get
- 3 together and figure out how to talk about them.
- 4 MR. COHEN: I have two questions. One is,
- 5 John, is the trigger for your ability to charge fees the
- 6 adoption of a regulation?
- 7 MR. KUTERBACH: No. The trigger is a
- 8 permit.
- 9 MR. COHEN: So give me the short version.
- 10 You adopt these regs quickie-quick, and then you tell
- 11 people we want a BART -- or a BART analysis or a BART
- 12 whatever. When are you -- what permit -- what would be
- 13 the -- what would be the vehicle for charging for it?
- 14 MR. KUTERBACH: We would charge it as a
- 15 permit -- since BART determinations are applicable
- 16 requirements, our theory on charging for this would be to
- 17 charge it under the Title 5 permit as permit service.
- 18 MR. TRBOVICH: Preapplication service.
- MR. KUTERBACH: Yeah.
- MR. COHEN: Okay.
- 21 MR. KUTERBACH: I mean, if that ends up
- 22 being a problem, then I have no revenue source and we are
- 23 going to have to turn it back to EPA. We have to find a
- 24 way that we can get paid for this.
- MS. CROCKETT: I'll tell you, we have had

- 1 no discussion of the coalition members about challenges
- 2 associated with having to pay fees for this. There may be
- 3 some, but I'm not aware of any.
- 4 MR. KUTERBACH: We can formulate it a
- 5 different way. We can put it as a minor permit
- 6 requirement and develop it through that purpose and charge
- fees that way.
- 8 MR. COHEN: Mostly what we have talked
- 9 about this morning in our -- in our premeeting was to try
- 10 to help you identify a vehicle for which you could make
- 11 source-specific BART determinations and applicability
- determinations without having to put it all into a rule
- 13 because we assumed that that might be one of the obstacles
- 14 you were grappling with in listing all this stuff in a
- 15 regulation. And we are still interested in talking to you
- about finding the right vehicle to do that.
- 17 MR. KUTERBACH: I guess I don't know what
- 18 that means.
- MR. KUTERBACH: Let me clarify. I'm not
- 20 sure what it means that you are interested in helping us
- 21 find the right vehicle. What does that mean in practical
- 22 terms?
- MR. COHEN: What that means is we thought
- 24 we would be more successful in persuading you to get this
- 25 list of sources and units out of the rule if we could

- identify a permit or an order that you could use to
- 2 ultimately impose the BART determinations. And we are not
- 3 satisfied at this point Title 5 is it.
- 4 MR. KUTERBACH: Okay.
- 5 MR. COHEN: But again, echoing what
- 6 Marilyn said, there is no interest that I'm aware of in
- 7 the coalition to prevent DEC from implementing this
- 8 program or from funding it as needed to implement it. The
- 9 goal is essentially to have it done in a way that doesn't
- do violence to the principles of your other permit
- 11 programs.
- MS. CROCKETT: We are not objecting to
- 13 paying fees for this.
- MR. KUTERBACH: I understand that,
- 15 Marilyn. I'm just kind of thinking of the doing violence
- 16 part.
- 17 MS. SMITH: The rule does say that because
- 18 BART requirements themselves are applicable requirements
- 19 of the Clean Air Act, they must be included as Title 5
- 20 permit conditions.
- 21 MR. KUTERBACH: What Matt is getting to is
- 22 Title 1 decisions have to be in Title 5 permits, as well.
- 23 Same type of thing. But they are developed under the
- 24 title of permit.
- MR. TURNER: So I want to sum up things.

- 1 This is what's going to happen. We are going to go back
- 2 and relook at the regulations. We are going to work with
- 3 the sources on the BART unit list at this point. We are
- 4 going to have the BART coalition produce a project
- 5 management as they see to keep task of the schedule with
- 6 milestones identified. And you are going to go back as a
- 7 BART coalition and ID the specific sections of the
- 8 Strawman by just letting us know what section may require
- 9 further discussion. There may be the requirement of the
- 10 modeling group to get together and have a discussion.
- 11 And to keep things on a reasonable schedule, this
- will all happen in what period of time; the next two
- weeks?
- 14 MS. CROCKETT: Uh-huh. Volunteering on
- 15 behalf of the coalition.
- 16 MR. DRECHSEL: So we will have a follow-up
- meeting in the next two weeks?
- 18 MR. TURNER: No. We are going to have a
- 19 project management plan produced by the coalition back.
- The coalition is going to come back and give us
- 21 information on which sections of the regulations they want
- 22 to discuss. We're going to go back and relook at those
- 23 BART lists which are due on the 9th that everyone
- 24 discussed out. And at that point we will, yes, have some
- 25 type of quick follow-up meeting. I'm not looking at doing

- 1 a -- I'll have to talk to John about whether or not we
- 2 have to do a whole workshop again, which I don't see the
- 3 need to, but it has to be a public process so that we can
- 4 identify these kind of activities to keep us on schedule.
- 5 MR. DRECHSEL: My question was about the
- 6 modeling group meeting you referenced.
- 7 MR. TURNER: We could probably do that
- 8 within the next week, just get models together and let
- 9 them discuss out all the different technical aspects of
- 10 what they are looking at. And again, our viewpoint based
- on the first meeting that we got input at that you weren't
- there was very clear that you wanted an off-ramp. So from
- 13 the perspective of the regulations, we put it in there.
- 14 Modeling is open for discussion in section (c). Pull in
- 15 the federal land managers, pull in the EPA, bring in all
- 16 the technical people, sit down with Alan and work it out.
- 17 And when everybody agrees upon what is the parameters we
- 18 all agree upon, that is the place you would be able to
- 19 make that question answered. So it was clearly outlined
- 20 as we would discuss the fact.
- 21 Any other comments from people on the phone?
- 22 MR. VIMONT: No. Thank you for inviting
- us, and we will participate to the modeling discussions or
- 24 any other pieces that you would like us to comment on.
- MR. TURNER: Any other general comments

Т	from the floor?
2	MS. EDWARDS: I just want to thank the
3	folks that have stayed through dinnertime on Mountain Time
4	for hanging with us this afternoon.
5	MR. TURNER: Yes. Thank you very much. I
6	do appreciate it. And I do appreciate everyone's
7	patience. It is somewhat an entertaining thing to manage
8	this with multi opinions and phone conversations. And
9	again, I want to thank Mary for her time. Thank you.
10	(Proceedings adjourned at 4:18 p.m.)
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

1	
2	
3	
4	
5	
6	
7	
8	REPORTER'S CERTIFICATE
9	I, MARY A. VAVRIK, RMR, Notary Public in and for
10	the State of Alaska do hereby certify:
11	That the foregoing proceedings were taken before
12	me at the time and place herein set forth; that the
13	proceedings were reported stenographically by me and later
14	transcribed under my direction by computer transcription;
15	that the foregoing is a true record of the proceedings
16	taken at that time; and that I am not a party to nor have
17	I any interest in the outcome of the action herein
18	contained.
19	IN WITNESS WHEREOF, I have hereunto subscribed
20	my hand and affixed my seal this day of
21	2007.
22	
23	
	MARY A. VAVRIK,
24	Registered Merit Reporter
	Notary Public for Alaska

1 My Commission Expires: November 5, 2008