EPA Resources Panel SEPA

Alaska STRP Workshop Presentation

Molly Vaughan

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1) Targeted Brownfields Assessment Overview

Margaret Olson

2) Land Revitalization Program Overview

Jeff Estes

3) Contaminated ANCSA Lands Assistance Overview

November 17, 2023



Targeted Brownfields Assessment Program (TBA)

Alaska STRP Workshop November 17, 2023

The Basics

What

Targeted Brownfield Assessments are an <u>EPA service</u> rather than a grant program – work is conducted by an EPA contractor on behalf of an eligible requestor



Purpose: Determine whether contamination exists, and if so, the nature and extent of contamination

Minimize uncertainty and promote cleanup and reuse



Eligible requestors include States, Tribes, municipalities, other government entities, and non-profit organizations

TBA Site Eligibility



Site must meet the definition of a Brownfield

a property, the expansion, redevelopment, or reuse of which may be complicated by the presence or potential presence of a hazardous substance, pollutant, or contaminant



Sites where the applicant could be considered a responsible party for the contamination are not eligible for TBA assistance.



Generally, a requestor applies for a property it currently owns or can obtain, or is "abandoned"

- Program is not intended to assist private parties in assessing their sites for cleanup their sites for redevelopment.
- If site not owned by requestor, they must secure site access

Signs of a Good Candidate for TBA

- Clear reuse plan for the contaminated property
- Community need, benefit, and support
- Local government support and commitment
- Ability to leverage additional funds for cleanup and other future work at the site
- Other resources are not available for assessing the site.



https://www.epa.gov/brownfields/targeted-brownfields-assessments-tba

Assistance Provided in a TBA



- TBA activities can include:
 - ASTM Phase I environmental site assessment
 - Full site assessment (Phase II)
 - Determine how much more investigation is needed or-
 - Evaluation of cleanup options and cost estimates based on planned reuse ("ABCA")
 - Other Services Community outreach support

Scope of TBA based on need for the specific site.

TBA's can range from \$8K to \$200K

What to expect during the TBA process

- Project customized to meet the needs of the requestor and stakeholders
- Stakeholders are involved throughout the process
 - Defining scope of TBA activities
 - Review of sampling approach
 - Input into range of cleanup alternatives based on end use goals
 - Reviewing draft reports
- Coordination with the ADEC Brownfields Program
- End products: Phase I and/or Phase II Report, Analysis of Brownfields Cleanup Alternatives



How to Apply

- Applications are accepted on a rolling basis as resources allow
- Reach out to Region 10 EPA TBA Coordinator with any questions:
 ▶ vaughan.molly@epa.gov
 ▶ or (907) 271-1215

https://www.epa.gov/brownfields/targetedbrownfields-assessment-requests-region-10

EPA REGION 10 TARGETED BROWNFIELDS ASSESSMENT (TBA) APPLICATION

This application is for requesting environmental site assessment and technical assistance services from the EPA Region 10 Brownfields Program. Please respond to each item below completely so that we may give your application full consideration. If you have any questions, please contact Molly Vaughan, EPA Region 10 TBA Coordinator, at <u>Vaughan.Molly@epa.gov</u> or 907-271-1215.

1. APPLICATION SUBMISSION DATE:

2. ORGANIZATION: Organization name and address, type of eligible entity (public entities and non-profit organizations are eligible).

3. REQUESTOR CONTACT INFORMATION: Name, email address, phone number.

4. SITE NAME & LOCATION: Name, address, additional location identifiers if known (e.g., tax lot number, township/range, or lat/lon), and site acreage. Please attach a site map that indicates the site's location in the community, adjacent land uses, and areas of known or suspected contamination.

5. CURRENT SITE OWNERSHIP: Is the property is owned by the applicant? If yes: When did the applicant acquire the property, and how was it acquired (by foreclosure or other means, etc.)?

Targeted Brownfields Assessments in Alaska

- Approximately 50 TBAs completed in Alaska to date
- 3 current projects in state



Copper Center Old BIA School

Copper River Native Association



Larsen Bay Old School

Native Village of Larsen Bay



Hughes School Tank Farm

Yukon River Inter-Tribal Watershed Council

Contact Information – EPA Region 10 Targeted Brownfields Assessment Program

Molly Vaughan

Targeted Brownfields Assessment Coordinator Brownfields & Land Revitalization | Land, Chemical, & Redevelopment Division Anchorage, Alaska Vaughan.molly@epa.gov (907) 271-1215



Region 10 Land Revitalization Program Overview

November 17, 2023



Land Revitalization Program



- Goal is to remove barriers to contaminated property redevelopment.
- Redevelopment often brings about new opportunities to protect public health, improve the environment and grow the local economy.

Land Revitalization

https://www.epa.gov/land-revitalization

Conduct Technical Assistance projects for planning or other reuse assistance that does not involve assessment or cleanup such as:

- 1) Market analysis, labor market and/or economic research
- 2) Site reuse assessment, identify site assets and barriers
- 3) Financial feasibility and/or implementation plan for site reuse
- 4) Conceptual site design
- 5) Rapid Health Impact Assessment

Joslyn Park – Priest River, ID





- The City of Priest River completed a master plan for Joslyn Park with a goal of developing a sustainable multi-use park that serves as a community gathering space and provides varied year-round recreational opportunities for residents as well as visitors.
- EPA and IDEQ funding helped with some preliminary environmental assessment and cleanup activities but there is still a lot more to do.
- The Land Revitalization Technical Assistance report focuses on funding and financing strategies associated with the implementation of the rest of the completion of the master plan.
- Types of funding, specific sources, and overarching strategies are included to help the project team succeed. A detailed spreadsheet is also included which outlines potential funding opportunities.

Oregon Museum of Science and Industry (OMSI) Portland, OR



- Used LR Technical Assistance to develop an opportunity and constraint analysis.
- Constraints included several contaminated soil caps.
- Opportunities included more public river access.





Veteran's Ecological Trades Collective (VETC) Rochester, WA



- In 2018, 120 acres of industrial land was donated to help Veterans and VETC was created.
- The property was used and abused for decades and left in hazardous condition, now is the time to heal this land.
- This unique property is composed of 70 acres of prairie and rare Garry Oak Savanna habitat, and 50 acres of forested wetlands. A wide variety of animals use the land and the goal is to make it hospitable for them and the Veterans.

Land Revitalization Connections Across EPA

- **Brownfields**
- <u>RE-Powering America's Land</u>
- Green infrastructure
- Smart Growth
- Urban Waters
- <u>Superfund Redevelopment</u>
- <u>Sustainable materials management</u>
- Green & healthy buildings
- Environmental Justice
- EnviroAtlas



Building Blocks for Sustainable Communities

- 2023 Request for Letters of Interest due December 8th.
- Planning for Equitable Development Learning to identify and apply equitable development strategies can prepare your community to get involved and guide local investments to deliver benefits that can be shared by all.
- Sustainable Strategies for Small Cities and Rural Communities Identifying barriers to smart growth in local development codes, programs, initiatives, and policies can help small cities and towns promote community goals, sustainable, and efficient development patterns and economic growth
- Technical expertise and resources to implement land use and development approaches that are sustainable, address strategic priorities, and align with environmental, economic, health, and quality of life goals and objectives
- Building Blocks for Sustainable Communities Program provides quick, targeted technical assistance to selected communities using a variety of tools and a proven methodology.

Contact Information – EPA Region 10 Land Revitalization Program

Margaret Olson,

Land Revitalization Coordinator

Brownfields & Land Revitalization | Land, Chemical, & Redevelopment Division Portland, Oregon

olson.margaret@epa.gov

(503) 326-5874



Contaminated ANCSA Lands Assistance Overview

Jeff Estes, Contaminated ANCSA Lands Project Manager

Contaminated ANCSA Lands Assistance Program

Congressional Support

Appropriation Act FY23

- ✓ Provides \$18M for Assessments and Cleanups to
 - **a** eligible entities, and
 - □ Contaminated at the time of conveyance, and
 - □ who own the lands, and
 - are on the EPA inventory.
- ✓ Funding provided to eligible applicants through a Cooperative Assistance Agreement.



Appropriations language

Alaska Contaminated Sites: \$20,000,000, to remain available until expended, shall be for grants, including grants that may be awarded on a non-competitive basis, inter agency agreements, and associated program support costs to establish and implement a program to assist Alaska Native Regional Corporations, Alaskan Native Village Corporations, federally-recognized tribes in Alaska, Alaska Native Non-Profit Organizations and Alaska Native Nonprofit Associations, and intertribal consortia comprised of Alaskan tribal entities to address contamination on lands conveyed under or pursuant to the Alaska Native Claims Settlement Act (43 U.S.C. 1601 et seq.) that were or are contaminated at the time of conveyance and are on an inventory of such lands developed and maintained by the Environmental Protection Agency: Provided, That grants awarded using funds made available in this paragraph may be used by a recipient to supplement other funds provided by the Environmental Protection Agency through individual media or multi-media grants or cooperative agreements: Provided further, That of the amounts made available in this paragraph, in addition to amounts otherwise available for such purposes, the Environmental Protection Agency may reserve up to *\$2,000,000 for salaries, expenses, and administration.*

Contaminated ANCSA Lands Assistance Program EPA ANCSA Cross-Functional/Division Collaboration



Stephen Nguyen & Wally Moon

Contaminated ANCSA Lands Assistance Program

Program Current Status

ſ	Program Status	ANCSA Inventory St	atus	
	Program Guidance:		Funding Status	
	• Funding Guidance vs. 2	<u>Key Features:</u>		
		· Constantly updated by EPA	Initially Selected	
	Website to be updated:	Provides current land status	1. Ounalashka Village Corp.	
	· Funding Request Template	· Allows owner to submit new	2. Ukpeaġvik Iņ̃upiat Village Corp.	
	· Work Plan Template	site	3. Tyonek Village Corp.	
	· Budget Template		Currently in Planning status	
Ĺ		-	· NEPA Assessments	
	\$EPA			
Guidance	Contaminated Alaska Native Claims Settlement Act (ANCSA) Lands Assistance Agreements James Hanney (Marchael Alaska) Assistance Agreements James Hanney (Marchael Alaska)	SERV. Contaminated Alaska Native Claims Settlement Act (ANCSA) Sites Common Operating Picture Instance Contaminated Alaska Native Claims Settlement Act (ANCSA) Sites Common Operating Picture		and the second s
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Contaminated ANCSA Lands Assistance Program Eligibility Requirements

Applicants	 Federally recognized Tribes, Alaska Native Corporations, Intertribal Consortia
Land ownership	 Contaminated land must be owned by applicant or applicant must have explicit land access from owner
Contamination	 From oil, either separated or comingled with hazardous substances, pollutants, and contaminants as defined by CERCLA at the time of conveyance.
Conveyance	 Land or site that were conveyed pursuant to ANCSA 1972

Contaminated ANCSA Lands Assistance Program

EPA Priorities and Capabilities



Contaminated ANCSA Lands Assistance Program Eligible Activities

Community Engagement Activities	 Community engagement, Developing culturally sensitive protocol for project implementation, <i>Applicable to both</i> Assessment and Cleanups. 	
Assessment Activities	 Conduct a site inventory, characterize contaminants, conduct site assessments. 	
Cleanup Activities	 Developing a site approach and site cleanup plan, Conduct cleanup of contamination, Conducting confirmation sampling post-cleanup. Amongst other activities 	

Contaminated ANCSA Lands Assistance Program

How Eligible applicants can apply



Application may be accepted on a rolling basis – *To be announced*

Contact Information – EPA Region 10 Contaminated ANCSA Lands Assistance Program

Jeff Estes, PMP

Contaminated ANCSA Lands, Project Manager Brownfields & Land Revitalization | Land, Chemical, & Redevelopment Division <u>estes.jeff@epa.gov</u> (907) 271-6558

Is my site a "Contaminated ANCSA Site" or a "Brownfield Site"?



- Multiple funding opportunities
 Collaboration / Coordination
- Eligibility differences
- Reach out to:
 - EPA Region 10 Brownfields and ANCSA Teams
 - Technical Assistance providers

Eligibility Differences between Brownfields & ANCSA

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NOTE

Brownfields

- Site must meet the definition of a Brownfield
 ➢ Reuse vision/plan needed
- Certain categories of sites not eligible (e.g., NPL sites, federally-owned sites)
- EPA Region 10 Eligibility Worksheet / State Petroleum Eligibility Determination
- Hazardous Substance sites CERCLA liability defense
- Petroleum sites no "viable responsible party"

<u>ANCSA</u>

- Site is verified and on the EPA COP Inventory
- *Eligibility* | Site/Land conveyed under ANCSA
- *Eligibility* | Tribal entities (including ANCs, consortia, Federal Tribes)
- *Eligibility* | contamination that occurred pre-conveyance
- Does not require a reuse plan...
 ...however, is an excellent idea for multiple funding

Considerations in Evaluating Brownfields Eligibility for ANCSA Conveyed Contaminated Sites

EPA Region 10 Brownfields Program September 6, 2023

Alaska Native Claims Settlement Act (ANCSA) Conveyed Contaminated Sites Eligibility for EPA Brownfields Funding

This fact sheet is intended to help guide whether ANCSA conveyed contaminated sites may be eligible for EPA Brownfield funding, but EPA and/or Alaska Department of Environmental Conservation (ADEC) will determine the eligibility of each site and applicant depending on the facts of each case.

CERCLA defines a "brownfield site" as "... real property, the expansion, redevelopment, or reuse of which may be complicated by the presence or potential presence of a hazardous substance, pollutant, or contaminant."

CERCLA also identifies three additional types of properties that are specifically eligible for funding:

- 1. Sites contaminated by controlled substances;
- 2. Sites contaminated by petroleum or a petroleum product; and
- 3. Mine-scarred lands.

CERCLA prohibits EPA brownfields grant funds from being used at certain sites, including the following:

1. Sites listed or proposed for listing on the National Priorities List;

For sites that are contaminated primarily with Hazardous Substances:

Alaska Native Village Corporations and Alaska Native Regional Corporations that acquired title to property from the U.S. Government under the Alaska Native Claims Settlement Act are <u>excluded from CERCLA's definition of "owner/operator"</u> and are <u>therefore exempt from CERCLA liability</u> for any previous contamination at the property provided that the Alaska Native Village Corporation or Alaska Native Regional Corporation <u>did not cause or contribute to the contamination</u>.

Entities that satisfy these conditions are <u>eligible for a Brownfields Grant</u>. See CERCLA §101(20)(E).

Site-specific eligibility determination from EPA required, following standard process for determining eligibility for Brownfields funding.

For sites that are contaminated primarily with Petroleum Products:

A petroleum-contaminated site may be determined to have no responsible party if the site was last acquired (regardless of whether the site is owned by the applicant/recipient) through tax foreclosure, abandonment, or <u>equivalent government</u> <u>proceedings</u>, and no responsible party has been identified for the site through:

- a) an unresolved judgment rendered in a court of law or an administrative order;
- b) an unresolved enforcement action by federal or state authorities; or
- c) an unresolved citizen suit, contribution action, or other third-party claim

See Information on Sites Eligible for Brownfields Funding under CERCLA § 104(k).

Conveyance under ANCSA can be considered an "equivalent government proceeding"

Site-specific petroleum eligibility determination letter from ADEC and eligibility determination from EPA required, following standard process for determining eligibility for Brownfields funding.

EPA Region 10 Brownfields / ANCSA Teams



Any Questions?